

# LICENSING SUB COMMITTEE

Wednesday, 24 May 2017 at 6.30 p.m.

The Council Chamber, Town Hall, Mulberry Place,

5 Clove Crescent, London, E14 2BG

This meeting is open to the public.

# **Contact for further enquiries:**

Antoinette Duhaney, Democratic Services

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# Attendance at meetings.

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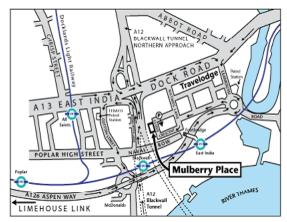
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QR code for smart phone users.



# **APOLOGIES FOR ABSENCE**

To receive any apologies for absence.

# 1. DECLARATIONS OF DISCLOSABLE PECUNIARY INTEREST (Pages 1 - 4)

To note any declarations of interest made by Members, including those restricting Members from voting on the questions detailed in Section 106 of the Local Government Finance Act, 1992. See attached note from the Monitoring Officer.

# 2. RULES OF PROCEDURE (Pages 5 - 14)

To note the rules of procedure which are attached for information.

3.	ITEMS FOR CONSIDERATION	PAGE NUMBER(S)	WARD(S) AFFECTED
3 .1	Licensing Act 2003: Application for New Premises Licence for New Road Hotel, 103 - 107 New Road, E1 1HJ	15 - 88	Whitechapel
	Licensing objectives: Public nuisance, Crime & disorder		
	Representations by: Local residents		
3 .2	Licensing Act 2003: Application for New Premise Licence for Shawarma, 84 Brick Lane, E1 6RL	89 - 190	Spitalfields & Banglatown
	Licensing objectives: Public nuisance, Crime & disorder		Dangiatown
	Representations by: Local residents		
3 .3	Licensing Act 2003: Application for a New Premises Licence for Rochelle Canteen, Arnold Circus, E2 7ES	191 - 340	Weavers
	Licensing objectives: Public nuisance, Crime & disorder		
	Representations by: Local residents		

# 4. EXTENSION OF DECISION DEADLINE: LICENSING ACT 2003

The Sub Committee may be requested to extend the decision deadline for applications to be considered at forthcoming meetings due to the volume of applications requiring a hearing. Where necessary, details will be provided at the meeting.

# **DECLARATIONS OF INTERESTS - NOTE FROM THE MONITORING OFFICER**

This note is for guidance only. For further details please consult the Members' Code of Conduct at Part 5.1 of the Council's Constitution.

Please note that the question of whether a Member has an interest in any matter, and whether or not that interest is a Disclosable Pecuniary Interest, is for that Member to decide. Advice is available from officers as listed below but they cannot make the decision for the Member. If in doubt as to the nature of an interest it is advisable to seek advice **prior** to attending a meeting.

# **Interests and Disclosable Pecuniary Interests (DPIs)**

You have an interest in any business of the authority where that business relates to or is likely to affect any of the persons, bodies or matters listed in section 4.1 (a) of the Code of Conduct; and might reasonably be regarded as affecting the well-being or financial position of yourself, a member of your family or a person with whom you have a close association, to a greater extent than the majority of other council tax payers, ratepayers or inhabitants of the ward affected.

You must notify the Monitoring Officer in writing of any such interest, for inclusion in the Register of Members' Interests which is available for public inspection and on the Council's Website.

Once you have recorded an interest in the Register, you are not then required to declare that interest at each meeting where the business is discussed, unless the interest is a Disclosable Pecuniary Interest (DPI).

A DPI is defined in Regulations as a pecuniary interest of any of the descriptions listed at **Appendix A** overleaf. Please note that a Member's DPIs include his/her own relevant interests and also those of his/her spouse or civil partner; or a person with whom the Member is living as husband and wife; or a person with whom the Member is living as if they were civil partners; if the Member is aware that that other person has the interest.

# Effect of a Disclosable Pecuniary Interest on participation at meetings

Where you have a DPI in any business of the Council you must, unless you have obtained a dispensation from the authority's Monitoring Officer following consideration by the Dispensations Sub-Committee of the Standards Advisory Committee:-

- not seek to improperly influence a decision about that business; and
- not exercise executive functions in relation to that business.

If you are present at a meeting where that business is discussed, you must:-

- Disclose to the meeting the existence and nature of the interest at the start of the meeting or when the interest becomes apparent, if later; and
- Leave the room (including any public viewing area) for the duration of consideration and decision on the item and not seek to influence the debate or decision

When declaring a DPI, Members should specify the nature of the interest and the agenda item to which the interest relates. This procedure is designed to assist the public's understanding of the meeting and to enable a full record to be made in the minutes of the meeting.

Where you have a DPI in any business of the authority which is not included in the Member's register of interests and you attend a meeting of the authority at which the business is considered, in addition to disclosing the interest to that meeting, you must also within 28 days notify the Monitoring Officer of the interest for inclusion in the Register.

# **Further advice**

For further advice please contact:-

Graham White, Acting Corporate Director, Governance and Interim Monitoring Officer Telephone Number: 020 7364 4800

# **APPENDIX A: Definition of a Disclosable Pecuniary Interest**

(Relevant Authorities (Disclosable Pecuniary Interests) Regulations 2012, Reg 2 and Schedule)

Subject	Prescribed description
Employment, office, trade, profession or vacation	Any employment, office, trade, profession or vocation carried on for profit or gain.
Sponsorship	Any payment or provision of any other financial benefit (other than from the relevant authority) made or provided within the relevant period in respect of any expenses incurred by the Member in carrying out duties as a member, or towards the election expenses of the Member.  This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.
Contracts	Any contract which is made between the relevant person (or a body in which the relevant person has a beneficial interest) and the relevant authority—  (a) under which goods or services are to be provided or works are to be executed; and  (b) which has not been fully discharged.
Land	Any beneficial interest in land which is within the area of the relevant authority.
Licences	Any licence (alone or jointly with others) to occupy land in the area of the relevant authority for a month or longer.
Corporate tenancies	Any tenancy where (to the Member's knowledge)— (a) the landlord is the relevant authority; and (b) the tenant is a body in which the relevant person has a beneficial interest.
Securities	Any beneficial interest in securities of a body where— (a) that body (to the Member's knowledge) has a place of business or land in the area of the relevant authority; and (b) either—
	(i) the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body; or
	(ii) if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which the relevant person has a beneficial interest exceeds one hundredth of the total issued share capital of that class.



### **TOWER HAMLETS**



# LICENSING SUB COMMITTEE

RULES OF PROCEDURE
GOVERNING APPLICATIONS FOR
PREMISES LICENCES
AND OTHER PERMISSIONS
UNDER THE LICENSING ACT 2003

# 1. Interpretation

- 1.1 These Procedures describe the way in which hearings will be conducted under the Licensing Act 2003, as set out in the Licensing Act 2003 (Hearings) Regulations 2005 (as amended) ('the Hearings Regulations'). The Procedures take into account the Licensing Act (Premises Licences and Club Premises Certificates) Regulations 2005.
- 1.2 Except where otherwise stated, references in this Code are to the Licensing Committee and its Sub-committees and the expression 'Licensing Committee' should be interpreted accordingly.
- 1.3 The Hearings Regulations provide (Regulation 21) that a Licensing Authority shall, subject to the provisions of those Regulations, determine for itself the procedure to be followed at a hearing.
- 1.4 These Procedures, therefore, set out the way in which Licensing Committee Meetings will be conducted under the Licensing Act 2003, following the requirements of the Hearings Regulations.
- 1.5 Proceedings will not be rendered void only as the result of failure to comply with any provision of the Hearings Regulations (Regulation 31) save that in any case of such an irregularity, the Licensing Committee shall, if it considers that any person may have been prejudiced as a result of the irregularity, take such steps as it thinks fit to cure the irregularity before reaching its determination (Regulation 32).

### 2. Composition of Sub-Committee

2.1 The Sub-Committee will consist of three (3) members and no business shall be transacted unless three (3) members of the Licensing Committee are present and able to form a properly constituted Licensing Sub-Committee. In such cases the Chair shall have a second or casting vote.

### 3. Procedure

- 3.1 The hearing shall take place in public save that the Licensing Committee may exclude the public from all or part of a hearing where it considers that, on balance, it is in the public interest to do so. The parties and any person representing them may be excluded in the same way as another member of the public. Any person so excluded may, before the end of the hearing, submit to the Licensing Committee in writing, any information which, they would have been entitled to give orally had they not been required to leave. Where there are a number of items on the agenda, the adjournment of that item for a short period, whilst another item is heard, may allow this process to be carried out effectively.
- 3.2 The Chair will begin by asking the parties to identify themselves and confirm whether or not they are represented.

- 3.3 The Licensing Committee should always satisfy itself that sufficient notice of the hearing has been given to all parties and if not satisfied, then the Licensing Committee should take such steps as it thinks fit to deal with that issue before reaching its determination and this could include adjourning that application to a later date.
- 3.4 The Licensing Committee will then consider any requests by a party for any other person to be heard at the hearing in accordance with the Regulations. Permission will not be unreasonably withheld provided proper notice has been given.
- 3.5 The Chair will then explain how the proceedings will be conducted, and indicate any time limits that may apply to the parties to the application. In setting time limits, the Licensing Committee will take into account the importance of ensuring that all parties receive a fair hearing, and the importance of ensuring that all applications are determined expeditiously and without undue delay. Further the Licensing Committee must have regard to the requirement to allow each party an equal amount of time.
- 3.6 If a party considers that any time limit is not sufficient then they should address the Licensing Committee and which will determine accordingly.
- 3.7 If any party has informed the Authority that they will not be attending or be represented at the hearing or any party does not give notice that they will not be attending but fails to attend and is not represented, the Licensing Committee may proceed in their absence or adjourn the hearing if it considers it to be necessary in the public interest. An adjournment will not be considered where due to the operation of the Hearing Regulations it would not be possible to adjourn.
- 3.8 If the Licensing Committee adjourns the hearing to a specified date it must specify the date, time and place to which the hearing has been adjourned and why it is considered necessary in the public interest.
- 3.9 If the Licensing Committee holds the hearing in the absence of a party, it will consider at the hearing the application, representation or notice given by that party.
- 3.10 The Chair will invite an Officer of the Licensing Section to present the report by briefly summarising the application and the number and type of the representations as set out in the papers circulated. The Officer will also advise of any discussions held with the parties; any amendments made to the application; any representations withdrawn; and any agreed conditions that the Licensing Committee is being asked to consider. The Officer shall not give any opinion on the application or ask the Committee to make an inference based on such an opinion.
- 3.11 Members of the Licensing Committee can then ask questions of clarification of the Licensing Officer or seek legal advice from the Legal

- Adviser to the Licensing Committee if they require in respect of matters raised during the presentation by the Licensing Officer.
- 3.12 The Legal Adviser to the Licensing Committee will then give any relevant legal advice that the Licensing Committee need to take into consideration.
- 3.13 The Chair will then ask the applicant or their representative, if present, to present a summary of the nature and extent of the application. This should be brief, avoid repetition of material already available to the Licensing Committee in the Officer's report or otherwise, and include any reasons why an exception should be made to the Council's Licensing Policy, where appropriate, and respond to the written representations received. The submission may be followed by the evidence of any person who has been given permission by the Committee to give supporting evidence on behalf of the applicant or who has made a representation in favour of the application.
- 3.14 The application is to be presented within the time limit that has been set.
- 3.15 Where an applicant is unrepresented and having difficulty in presenting their application then the Legal Adviser to the Licensing Committee may ask questions of the applicant so that the relevant points are addressed and clarified for the Licensing Committee.
- 3.16 Members of the Licensing Committee may ask questions of the person presenting the case after their address as well as any other person who has spoken in support of the application. Members can also ask questions of the applicant as well as any other person present for the applicant who they consider can assist.
- 3.17 The Legal Adviser to the Licensing Committee may ask questions for the purpose of clarifying points for the Licensing Committee.
- 3.18 The Chair will then ask the persons who have made representations against the application to address the Licensing Committee within the time limit that has been set. They should not repeat what is already set out in their representations or notice or raise new matters. In their address they should provide clarification on any points previously requested by the Council. The submission may be followed by the evidence of any person who has been given permission by the Committee to give supporting evidence.
- 3.19 Members of the Licensing Committee may then ask questions of the persons making representations against the application and any other person who has spoken in support of such representation. Members can also ask questions of any other person present who they consider can assist.

- 3.20 The Legal Adviser to the Licensing Committee may ask questions for the purpose of clarifying points for the Licensing Committee.
- 3.21 Petitions will be treated as representations provided they meet the requirements for relevant representations set out in the Licensing Act 2003. Members should proceed with caution when relying upon petitions used as evidence due to the structure and wording used.
- 3.22 The Licensing Committee will disregard any information given by a party, or any other person appearing at the hearing, which is not relevant to:
  - a) their application, representation or notice; and
  - b) the promotion of the licensing objectives or the crime prevention objective where notice has been given by the police
- 3.23 The Chair will intervene at any stage of the hearing to prevent repetitious or irrelevant points being raised.
- 3.24 Cross examination of any party or any other person allowed to appear will not be allowed unless specifically permitted by the Chair.
- 3.25 There is no right for any party to sum up but they may be permitted to do at the discretion of the Chair and within time limits prescribed by the Chair.
- 3.26 The Licensing Committee will consider its decision in private save that the Legal Adviser and Democratic Services Officer will remain with them.
- 3.27 The Licensing Committee will normally return to open session to announce its decision but in cases where the prescribed time limit allows for a later determination and it is appropriate to determine the matter within that time then the Chair will advise the parties present that the decision will not be announced then but that the determination will take place within the prescribed time limit and that written notification will be dispatched to all parties advising then of the determination.

# 4. Exclusions

- 4.1 In addition to any exclusion under paragraph 3.1 above, The Licensing Committee may require any person attending the hearing who in their opinion is behaving in a disruptive manner to leave the hearing and may refuse to permit the person to return; or allow them to return only on such conditions as Licensing Committee may specify.
- 4.2 Any person so excluded may, before the end of the hearing, submit to the Authority in writing, any information which, they would have been entitled to give orally had they not been required to leave.





# **Guidance for Licensing Sub-Committee Meetings.**

# (1) Attendance at Meetings.

All meetings of the Sub-Committee are open to the public and press to attend. On rare occasions, the Sub-Committee may retire to consider private business that will be clearly marked on the agenda as such. The press and public will be excluded for those confidential items only. We try to keep confidential reports to an absolute minimum. We request that you show courtesy to all present and please keep mobile phones on silent. Meetings can reach full capacity and seats are allocated on a first come first come served basis.

# (2) Licensing Sub-Committee Role and Membership.

In summary, the Sub - Committee will consider and determine applications to grant, vary or review a license submitted under the Licensing Act 2003 where representations have been made. The full terms of reference can be found on the Committee webpages (see below). The Licensing Sub - Committee will consist of 3 Members of the main Licensing Committee. Meetings are normally held in the Town Hall Council Chamber.

# **Licensing Sub-Committee Webpages**

To view go to the Committee and Member Services web page: <a href="www.towerhamlets.gov.uk/committee">www.towerhamlets.gov.uk/committee</a> - 'agenda, reports, decisions and minutes', then click on 'Licensing Sub- Committee'.

# The pages include:

- Terms of Reference for the Licensing Sub -Committee.
- Meeting dates, agendas and minutes.
- Agenda timetable including agenda publication dates. (To view click 'browse meetings and agendas for this committee', then 'show agenda management timetable').

# (3) Access to Committee Papers.

The agenda for Sub - Committee meetings is published five clear (working) days before the Sub - Committee meeting on the Committee webpages (except for certain types of applications where special rules apply). All Committee papers (i.e. agendas, reports, minutes and decisions) are published on the website and also available on iPad and Android tablet apps downloadable for free from their respective app stores.

# (4) Who can speak at Licensing Sub- Committee meetings?

Only interested parties may address the Sub-Committee (those who have made a valid representation) and the applicant and their representatives. Although the Sub-Committee may allow other persons to present the interested parties evidence or to give supporting evidence. If you are planning to attend the hearing to address the committee, you are advised to contact the Committee officer - see the Committee

pages and agenda front page for contact details. Speakers are advised to arrive at the start of the meeting in case the order of business is changed. Speakers will be called to speak by the Chair at the appropriate time. If speakers are not present by the time their application is heard, the Committee may consider the item in their absence.

# (5) What can be circulated?

Should you wish to submit any material, please contact the Committee/Licensing Officer as soon as possible. The Sub-Committee may accept information at the hearing, however this is only with the agreement of all parties present.

# (6) How will the applications be considered?

The Sub-Committee will normally consider the items in agenda order subject to the Chair's discretion. The hearing procedure is detailed at the end of this guidance.

# (7) How can I find out about a decision?

You can contact Democratic Services the day after the meeting to find out the decisions.

# (8) Queries on reports.

For any questions, please contact the Officer named on the front of the report.

Typical Seating Plan for Licensing Sub - Committee Meetings in the Town Hall Council Chamber.

Public Seating	Objectors Benches	Sub-Committee
Public Seating		Members
Public Seating		Chair
		Legal Officer
Public Seating	Applicants	Committee Officer
	Benches	
Public Seating	Deficites	Licensing Officer

### LICENSING SUB COMMITTEE HEARING PROCEDURE

All interested parties to the hearing must notify Democratic Services within prescribed timescales that they intend to attend and/or be represented at the hearing and whether any witnesses will be attending on their behalf. The meeting will be in the form of a discussion led by the Sub Committee, cross examination of either party will not be permitted.

The Chair will allocate an equal amount of speaking time to each party. Where there is more than one representation raising the same or similar grounds, those parties should consider nominating a single representative to address the Sub-Committee on their behalf at the hearing.

The hearing will proceed as follows (subject to the discretion of the Chair).

- 1. Chair will introduce him/herself and ask Members, officers, and all interested parties present at the meeting to introduce themselves.
- 2. Licensing Officer to present the report.
- 3. Committee Members to ask questions of officer (if any).
- 4. The Applicant to present their case in support of their application (including any witnesses they may have).
- 5. Committee Members to ask questions of applicants and their witnesses or ask for points of clarification.
- 6. The relevant Responsible Authorities in attendance will present their case and their reasons for representation (including any witnesses they may have).
- 7. The Objectors/Interested Parties in attendance will present their case and their reasons for objecting (including any witnesses they may have).
- 8. Committee Members to ask questions of Responsible Authorities, objectors and their witnesses or ask for points of clarification.
- 9. Applicant (with exception and with permission of the Chair) can ask questions of the other parties to the hearing and their witnesses.
- 10. Interested Parties to the hearing (with exception and with the permission of the Chair) can ask questions of the applicant/other parties to the hearing and their witnesses.
- 11. Chair's closing remarks
- 12. Sub-Committee retire from the meeting with the Committee Officer and Legal Officer and consider their decision.
- 13. The Sub-Committee will return to the meeting and Chair announces the decision together with the reasons for the decision and any right to appeal.
- 14. Decision letter will be sent to all interested parties confirming the decision made.



# Agenda Item 3.1

Licensing Act 2003 Application for new Premises

Committee : Date Classification 11th April 2017 **Licensing Sub Committee Unclassified** 

Report of:

**David Tolley** 

**Head of Environmental Health & Trading** Licence for New Road Hotel, 103-107 New Road, **London E1 1HJ** 

**Standards** 

Originating Officer: Ward affected: **Kathy Driver** Whitechapel

**Principal Licensing Officer** 

1.0 **Summary** 

Applicant: **Horizon Whitechapel Limited** 

Name and **New Road Hotel** Address of Premises: 103-107 New Road

> London **E1 1HJ**

Licence sought: **Licensing Act 2003** 

The Sale of Alcohol

**Provide Late Night Refreshment** Provide regulated entertainment

Objectors: **Local Residents** 

#### 2.0 Recommendations

That the Licensing Committee considers the application and objections then adjudicate accordingly.

> LOCAL GOVERNMENT 2000 (Section 97) LIST OF "BACKGROUND PAPERS" USED IN THE DRAFTING OF THIS REPORT

Brief description of "background paper" Tick if copy supplied for If not supplied, name and telephone

register number of holder

File Only Kathy Driver 020 7364 5171

# 3.0 Background

- 3.1 This is an application for a new premises licence for New Road Hotel, 103 107 New Road, London E1 1HJ
- 3.2 A copy of the application is enclosed as **Appendix 1**.
- 3.3 The application has been amended since applied through consultation with the Responsible Authorities. The hours that have been applied for are as follows:-

# Sale of Alcohol (on and off sales)

Sunday to Thursday from 10:30 hrs to 23:30 Friday and Saturday from 10:30 to 00:30 hrs

# The Provision of Late Night Refreshment (indoors):

Sunday to Thursday from 23:00hrs to 23:30hrs Friday and Saturday from 23:00 hrs to 00:30 hrs

# The Provision of Regulated Entertainment in the form of Films and Plays;

Monday to Sunday 10:00 hours to midnight **Live music**; Monday to Sunday 12:00 hours to 23:30 hours

#### There are further non-standard times:

For all the above licensable activities: 24 hours for residents of the hotel and their bona-fide guests.

# Hours premises are open to the public:

Sunday to Thursday from 08:00 hrs to midnight Friday and Saturday from 08:00 hrs to 01:00hrs 24 hours for residents of the hotel and their bona-fide quests

#### 4.0 Location and Nature of the premises

- 4.1 Photographs of the venue and immediate vicinity will be provided at the hearing.
- 4.2 The site plan of the venue is included as **Appendix 2**.
- 4.3 Maps showing the vicinity are included as **Appendix 3**.
- 4.4 Details of other licensed venues in the immediate vicinity are included as **Appendix 4**.

# 5.0 Licensing Policy and Government Advice

- 5.1 The Council has adopted a licensing policy and this is available from the Licensing Section, and at the hearing. The revised policy came into effect on 1st November 2013.
- 5.2 Relevant Sections of the policy are brought to the attention of Members within the Licensing Officers report.
- 5.3 The Home Secretary has issued Guidance under Section 182 of the Licensing Act 2003. This is available on the Government's website, www.homeoffice.gov.uk. It was last revised in March 2015.
- 5.4 Relevant Sections of this advice are brought to Members attention within the Licensing Officers report. Members should note however, than in some areas Tower Hamlets, after a proper consideration of local circumstances, has not followed the Government's advice, or has developed it further.

# 6.0 Representations

- 6.1 All representations have to meet basic legal and administrative requirements. If they fail to do so they cannot be accepted. When rejected the person sending in the representation must be written to, and an explanation for rejection given in writing
- 6.2 A responsible authority or other person can make a representation. There are two tests for other persons and only one for a responsible authority. The two tests are contained in Section 18 of the Act.
- 6.3 All representations must be "about the likely effect of the grant of the premises licence on the promotion of the licensing objectives." Likely means something that will probably happen, i.e. on balance more likely than not.
- 6.4 Representations by responsible authorities do not have to meet the second test of not being vexatious and frivolous. Other persons have to meet this test.
- 6.5 The Home Office recommends that in borderline cases, the benefit of the doubt should be given to the interested party making the representation.
- 6.6 Section 182 Advice by the Home Office concerning relevant, vexatious and frivolous representations is attached as **Appendix 5**.
- 6.7 All the representations in this report have been considered by the relevant officer (Team Leader Licensing & Safety) and determined to have met the requirements of the Licensing Act 2003.

- 6.8 This hearing is required by the Licensing Act 2003, because relevant representations have been made by the following local residents.
  - A Holden
  - H. Mulligan
  - H. Samari
  - J. Savage
  - J. Shapiro
  - D. Souden

# See Appendices 6-11 for full representations

- 6.9 All of the responsible authorities have been consulted about this application. They are as follows:
  - The Licensing Authority
  - The Metropolitan Police
  - The LFEPA (the London Fire and Emergency Planning Authority).
  - Planning
  - Health and Safety
  - Noise (Environmental Health)
  - Trading Standards
  - Child Protection
  - Primary Care Trust (Public Health England)
- 6.10 In addition the application was required to be advertised in a local newspaper and by a blue poster. Only objections that relate to the following licensing objectives are relevant:
  - the prevention of crime and disorder
  - public safety
  - the prevention of public nuisance
  - the protection of children from harm
- 6.11 The objections cover allegations of
  - Anti social behaviour from patrons leaving the premises
  - Noise while the premise is in use
  - Disturbance from patrons leaving the premises on foot
  - Disturbance from patrons leaving the premises by car
  - Lack of adequate car parking facilities
  - Close proximity to residential properties
  - Close to ASB hotspots

- 6.12 There are strict time limits to any representations. The time limits are contained in The Licensing Act 2003 (Premises licences and club premises certificates) Regulations 2005.
- 6.13 The applicant has offered measures in the operating schedule of the application that address the promotion of the Licensing Objectives. If there were no representations, the Licensing Authority would grant the licence, with conditions consistent with the operating schedule, which are relevant, proportionate and enforceable. Members are asked to consider the schedule and incorporate any conditions as necessary to address the licensing objectives.

# 7.0 Conditions consistent with Operating Schedule

7.1 Staff shall be subject of due diligence training on prevention of unlawful sales.

# 8.0 Conditions Agreed with Environmental Health

- 8.1 No Music or Amplified Sound shall be generated on the premises to give rise to a nuisance to neighbouring residents
- 8.2 Loudspeakers shall not be located in the entrance lobby or outside the premises building.
- 8.3 All windows and external doors shall be kept closed after 22:00 hours, or at any time when regulated entertainment takes place, except for the immediate access & egress of persons.

# 9.0 Conditions agreed with Police

- 9.1 The CCTV system shall incorporate a recording facility and any recordings shall be retained and stored in a suitable and secure manner for a minimum of 31 days. A system shall be in place to maintain the quality of the recorded image and a complete audit trail maintained. The system will comply with other essential legislation, and all signs as required will be clearly displayed. The system will be maintained and fully operational throughout the hours that the premises are open for any licensable activity.
- 9.2 There must also be someone on the premises, who can download the images and present them on request by a police officer or other responsible authority.
- 9.3 No drinks to be taken outside.
- 9.4 An incident log shall be kept at the premises, and be available on request to the Police or an authorised officer. It must be completed within 24 hours of any incident and will record the following:

- a) all crimes reported to the venue;
- b) all ejections of patrons;
- c) any complaints received concerning crime and disorder
- d) any incidents of disorder;
- e) all seizures of drugs or offensive weapons;
- f) any faults in the CCTV system, searching equipment or scanning equipment;
- g) any refusal of the sale of alcohol;
- h) any visit by a relevant authority or emergency service.
- 9.5 Police have also agreed that the front entrance shall have CCTV coverage.

# 10.0 Licensing Officer Comments

- 10.1 The following is intended to advise Members of the relevant aspects of the Boroughs Licensing Policy, guidance from the Secretary of State, legislation and good practice. Members may depart from the Council's Licensing Policy and/or Government advice, provide they consider it appropriate to do so, and have clear reasons for their decision.
- 10.2 Guidance issued under section 182 of the Licensing Act 2003
  - As stated in the guidance it is "provided to licensing authorities in relation to the carrying out of their functions under the 2003 Act." It is a key medium for promoting best practice, ensuring consistent application and promoting fairness equal treatment and proportionality (1.7).
  - Also "as long as licensing authorities have properly understood this Guidance, they may depart from it if they have good reason to do so and can provide full reasons. Departure from this Guidance could give rise to an appeal or judicial review, and the reasons given will then be a key consideration for the courts when considering the lawfulness and merits of any decision taken." Therefore licensing authorities will need to give full reasons for their actions (1.9).
  - Also Members should note "A Licensing Authority may depart from its own policy if the individual circumstances of any case merit such a decision in the interests of the promotion of the licensing objectives." (1.12)
  - Also, "The licensing authority may not impose any conditions unless its discretion has been exercised following receipt of relevant representations and it is satisfied as a result of a hearing (unless all parties agree a hearing is not necessary) that it is appropriate to impose conditions to promote one or more of the four licensing objectives." Therefore, conditions may not be imposed for the purpose other than promoting the licensing objectives and in some cases no additional conditions will be appropriate. (10.8)

- Necessary conditions should emerge from a risk assessment by the applicant, which should then be reflected in the operating schedule (10.4).
- The Guidance states: "Where there are objections to an application to extend the hours during which licensable activities are to be carried on and the licensing authority determines that this would undermine the licensing objectives, it may reject the application or grant it with appropriate conditions and/or different hours from those requested." (10.14)
- Mandatory conditions must be imposed (10.27) and censorship avoided (10.17).
- The Guidance states: "It is still permitted to sell alcohol using promotions (as long as they are compatible with any other licensing condition that may be in force), and the relevant person should ensure that the price of the alcohol is not less than the permitted price. Detailed guidance on the use of promotions is given in the guidance document available on the Gov.uk website." (10.60) Also, "Licensing authorities should not attach standardised blanket conditions promoting fixed prices for alcoholic drinks to premises licences or club licences or club premises certificates in an area." (10.21)
- 10.3 The Licensing Act 2003 permits children of any age to be on the premises which primarily sell alcohol providing they are accompanied by an adult. It is not necessary to make this a condition.
- 10.4 In all cases the Members should make their decision on the civil burden of proof, that is "the balance of probability."
- 10.5 In all cases Members should consider whether or not primary legislation is the appropriate method of regulation and should only consider licence conditions when the circumstances in their view are not already adequately covered elsewhere.
- 10.6 The Government has advised that conditions must be tailored to the individual type, location and characteristics of the premises and events concerned. Conditions cannot seek to manage the behaviour of customers once they are beyond the direct management of the licence holder and their staff and standardised conditions should be avoided where they cannot be shown to be appropriate. (1.16/1.17)
- 10.7 The Council's Licensing Policy generally expects applicants to address the licensing objectives and discuss how to do this with the relevant responsible authorities.

10.8 Appendices 12-16 provides general advice, explanations of the Council's Licensing Policy, Government advice and other legislation relating to the matters previously identified.

# 11.0 Legal Comments

11.1 The Council's legal officer will give advice at the hearing.

#### 12.0 Finance Comments

12.1 There are no financial implications in this report.

# 13.0 **Appendices**

**Appendix 1** A copy of the application

Appendix 2 Site Plan

Appendix 3 Maps of the surrounding area

**Appendix 4** Other licensed venues in the area

**Appendix 5** Section 182 Advice by the DCMS- Relevant, vexatious

and frivolous representations

**Appendix 6** Representation of A Holden

**Appendix 7** Representation of H. Mulligan

**Appendix 8** Representation of H. Samari

**Appendix 9** Representation of J. Savage

**Appendix 10** Representation of J. Shapiro

**Appendix 11** Representation of D. Souden

**Appendix 12** Licensing officer comments on anti-social behaviour

patrons leaving the premises

**Appendix 13** Licensing officer comments on Access and egress

problems

**Appendix 14** Licensing officer comments on Noise when the premises

is in use

**Appendix 15** Planning

**Appendix 16** Licensing Policy relating to hours of trading.

# **Appendix 1**

# Application for a premises licence to be granted under the Licensing Act 2003

#### PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance notes at the end of the form. If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary.

You may wish to keep a copy of the completed form for your records. I/We Horizon Whitechapel Limited (Insert name(s) of applicant) apply for a premises licence under section 17 of the Licensing Act 2003 for the premises described in Part 1 below (the premises) and I/we are making this application to you as the relevant licensing authority in accordance with section 12 of the Licensing Act 2003 Part 1 - Premises Details Postal address of premises or, if none, ordnance survey map reference or description New Road Hotel, 103 - 107, New Road, Whitechapel, London Postcode E1 1HJ Post town Telephone number at premises (if any) Non-domestic rateable value of premises £0 Part 2 - Applicant Details TRADING STANDARDS Please state whether you are applying for a premises licence as Please tick as appropriate = 1 FEB 2017 an individual or individuals \* please complete section (A) a) b) a person other than an individual \* i. as a limited company please complete section (B) X ii. as a partnership please complete section (B) iii. as an unincorporated association or please complete section (B) П other (for example a statutory corporation) please complete section (B) a recognised club please complete section (B) c) d) a charity please complete section (B)

please complete section (B)

the proprietor of an educational establishment

e)

f)	a health serv	ice body						please compl	ete section (B)	
g)	a person who Standards A hospital in V	ct 2000 (d						please compl	ete section (B)	
ga)	a person who of the Health meaning of England	and Soc	ial Care	Act 2008 (v	within th	ne		please compl	ete section (B)	
h)	the chief off and Wales	icer of po	lice of a	police force	e in Eng	land		please compl	ete section (B)	
* If yo	* If you are applying as a person described in (a) or (b) please confirm:									
Please	tick yes									
l am carrying on or proposing to carry on a business which involves the use of the premises for licensable activities; or								x		
I am n	naking the app statutory fu		oursuant	to a						
	a function o		l by virtu	e of Her M	ajesty's	prerog	ative			
(A) IN	DIVIDUAL	APPLIC	ANTS (1	fill in as ap	plicable	)				
Mr	☐ Mrs		Miss		Ms			r Title (for aple, Rev)		
Surna	me			-	F	irst na	nes			
I am I	8 years old or	over			· · ·			Plea	se tick yes	
differe	Current postal address if different from premises address									
Post to	own							Postcode		
Dayti	me contact to	elephone	number							
	-mail address -ptional)									

# SECOND INDIVIDUAL APPLICANT (if applicable)

Mr 🗌	Mrs [	] Miss	s 🗆	ı	Ms 🗌	Other Title (for example, Rev)	
Surname					First naı	nes	
I am 18 years	old or ov	er				Plea	se tick yes
Current postal different from address							
Post town			<del>-</del>			Postcode	
Daytime cont	act telep	hone numbe	er			·	
E-mail addre (optional)	SS						
	mber. In lease give	n the case of e the name a	a partn	ership o	r other joi	nt venture (other th	riate please give any an a body
Registered nu 10536596	mber (wh	nere applicab	le)			, , , , , , , , , , , , , , , , , , , ,	
Description of Limited Comp		nt (for examp	le, partno	ership, co	ompany, un	incorporated associa	tion etc.)
Telephone nur	mber (if a	any)					
E-mail addres	s (option	al)					

# Part 3 Operating Schedule

When	n do you want the premises licence to start?	DD MM YYYY 0 3 0 3 2 0 1	Y 7					
	wish the licence to be valid only for a limited period, when do you it to end?	DD MM YYYY	Υ					
Pleas	e give a general description of the premises (please read guidance note 1)							
The Athe pi first, with The Athe so The so	The Application relates to premises which will operate as a Hotel over several floors, as particularised by the plans which accompany the Application. Premises Licence facilities will be located as per the plans (over 6 floor levels, being basement, ground, first, second, third and fourth levels), and all plans served with the Application are submitted for approval, with bedrooms forming part of the areas to be licensed. The Application will seek the provision of regulated entertainment, provision of late night refreshment and the supply of alcohol. The standard days and timings are stipulated within each particular section, which are sought for non-hotel residents, whilst all facilities sought for residents and their bona-fide guests are on a daily 24 hour basis.							
	00 or more people are expected to attend the premises at any one time, e state the number expected to attend.		]					
What	licensable activities do you intend to carry on from the premises?							
	se see sections I and I4 of the Licensing Act 2003 and Schedules I and 2	to the Licensing Act 200	03)					
Provi	sion of regulated entertainment	Please tick any that apply	at					
a)	plays (if ticking yes, fill in box A)		x					
b)	films (if ticking yes, fill in box B)		x					
c)	indoor sporting events (if ticking yes, fill in box C)							
d)	boxing or wrestling entertainment (if ticking yes, fill in box D)							
e)	live music (if ticking yes, fill in box E)		x					
f)	recorded music (if ticking yes, fill in box F)		x					
g)	performances of dance (if ticking yes, fill in box G)		x					
h)	anything of a similar description to that falling within (e), (f) or (g) (if ticking yes, fill in box H)		x					
Prov	ision of late night refreshment (if ticking yes, fill in box I)		x					

In all cases complete boxes K, L and M

Supply of alcohol (if ticking yes, fill in box J)

x

	rd days and	_	Will the performance of a play take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	х
6)	8		<b>8</b>	Outdoors	
Day	Start	Finish		Both	
Mon	08.00	00.00	Please give further details here (please read guidance A facility for the provision of plays for hotel residents, guests, and patrons of the hotel.		
Tue	08.00	00.00			
Wed	08.00	00.00	State any seasonal variations for performing plays (note 4) See NST below.	please read guida	ance
Thur	08.00	00.00			
Fri	08.00	01.00	Non standard timings. Where you intend to use the performance of plays at different times to those liste the left, please list (please read guidance note 5)	d in the column	
Sat	08.00	01.00	Residents of the hotel and their bon-fide guests will be facilities on a 24 hour basis.  All Licensable Activities (and opening times) to be extended.		ur on
Sun	08.00	00.00	the commencement of British Summer Time. All Licensable Activities (and opening times) to be allot the terminal hour on New Year's Eve, to the commence Year's Day.	ement hour on N	ew
			The non-standard timings (NST) stipulated here, shall a NST sections below where indicated.	also apply to thos	se

-	_	Will the exhibition of films take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	x
			Outdoors	
Start	Finish		Both	
08.00	00.00	A facility for the provision of films for hotel residents,		
		guests, and patrons of the hotel.		
08.00	00.00			
08.00	00.00	guidance note 4)	ms (please read	<u> </u>
		See NST below.		
08.00	00.00			
08.00	01.00			
		left, please list (please read guidance note 5)		
08.00	00.10	Please apply here that NST section completed as above	in Section A, fil	lms.
08.00	00.00			
	Start 08.00 08.00 08.00 08.00 08.00	08.00     00.00       08.00     00.00       08.00     00.00       08.00     00.00       08.00     01.00	Start   Finish	Start   Finish   Both

Indoor sporting events Standard days and timings (please read guidance note 6)		d timings	Please give further details (please read guidance note 3)
Day	Start	Finish	
Mon			
Tue			State any seasonal variations for indoor sporting events (please read guidance note 4)
Wed			
Thur			Non standard timings. Where you intend to use the premises for indoor sporting events at different times to those listed in the column on the left, please list (please read guidance note 5)
Fri	*****		
Sat			
Sun			

Boxing or wrestling entertainments Standard days and timings (please read guidance note			Will the boxing or wrestling entertainment take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	
			(production galaxies tiest 2)	Outdoors	
Day	Start	Finish		Both	
Mon			Please give further details here (please read guidance	note 3)	
Tue					
Wed			State any seasonal variations for boxing or wrestling (please read guidance note 4)	z entertainment	<u>t</u>
Thur					
Fri			Non standard timings. Where you intend to use the or wrestling entertainment at different times to thos column on the left, please list (please read guidance new times to the column on the left, please list (please read guidance new times to the column on the left, please list (please read guidance new times to the column on the left, please list (please read guidance new times times times to the column on the left, please list (please read guidance new times times times times to the column on the left, please list (please read guidance new times times times to the column on the left, please list (please read guidance new times	e listed in the	oxing
Sat					
Sun					

Live music Standard days and timings (please read guidance note			Will the performance of live music take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	x
6)	rua gara	mo moto	read guidance note 2)	Outdoors	
Day	Start	Finish	) ×	Both	
Mon	08.00	00.00	Please give further details here (please read guidance A facility for the provision of live music for hotel residents)		fide
Tue	08.00	00.00	guests, and patrons of the hotel.		
Wed	08.00	00.00	State any seasonal variations for the performance of read guidance note 4) See NST below.	f live music (plea	ase
Thur	08.00	00.00			
Fri	08.00	01.00	Non standard timings. Where you intend to use the performance of live music at different times to those on the left, please list (please read guidance note 5)		
Sat	08.00	01.00	Please apply here that NST section completed as above	in Section A, fil	ms.
Sun	08.00	00.00	- -		

Recorded music Standard days and timings (please read guidance note			Will the playing of recorded music take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	x
6)			load galactics note by	Outdoors	
Day	Start	Finish		Both	
Mon	00.00	00.00	Please give further details here (please read guidance note 3)  A 24 hour facility for the provision of recorded music for hotel resident their bona-fide guests, and patrons of the hotel.		s,
Tue	00.00	00.00			
Wed	00.00	00.00	State any seasonal variations for the playing of recorded music (please read guidance note 4)		ase
Thur	00.00	00.00			
Fri	00.00	00.00	Non standard timings. Where you intend to use the playing of recorded music at different times to thos on the left, please list (please read guidance note 5)		
Sat	00.00	00.00			
Sun	00.00	00.00			

Performances of dance Standard days and timings (please read guidance note			Will the performance of dance take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	x
6)				Outdoors	
Day	Start	Finish		Both	
Mon	08.00	00.00	Please give further details here (please read guidance A facility for the provision of performances of dance for their bona-fide guests, and patrons of the hotel.		
Tue	08.00	00.00			
Wed	08.00	00.00	State any seasonal variations for the performance o guidance note 4) See NST below.	f dance (please 1	read
Thur	08.00	00.00	-		
Fri	08.00	01.00	Non standard timings. Where you intend to use the premises for performance of dance at different times to those listed in the column the left, please list (please read guidance note 5)  Please apply here that NST section completed as above in Section A,		
Sat	08.00	01.00			lms.
Sun	08.00	00.00	-		

Anything of a similar description to that falling within (e), (f) or (g) Standard days and timings (please read guidance note 6)			Please give a description of the type of entertainment you Both live and recorded music, and the performance of d		ling
Day	Start	Finish	Will this entertainment take place indoors or	Indoors	х
Mon	08.00	00.00	outdoors or both – please tick (please read guidance note 2)	Outdoors	
	-			Both	
Tue	08.00	00.00	Please give further details here (please read guidance note 3)  A facility for the provision of both live and recorded music, and the performance of dance, for hotel residents, their bona-fide guests, and patr of the hotel.		itrons
Wed	08.00	00.00			
Thur	08.00	00.00	State any seasonal variations for entertainment of a similar description to that falling within (e), (f) or (g) (please read guidance note 4) See NST below.		
Fri	08.00	01.00			
Sat	08.00	01.00	Non standard timings. Where you intend to use the premises for the entertainment of a similar description to that falling within (e), (f) or (at different times to those listed in the column on the left, please list (please read guidance note 5)  Please apply here that NST section completed as above in Section A, films		or (g)
Sun	08.00	00.00			

Late night refreshment Standard days and timings (please read guidance note			Will the provision of late night refreshment take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	x
6)	read galac	ince note	(piedse redd gardanee note 2)	Outdoors	
Day	Start	Finish		Both	
Mon	23.00	00.00	Please give further details here (please read guidance note 3)  A facility for the provision of late night refreshment for hotel residents, bona-fide guests, and patrons of the hotel.		their
Tue	23.00	00.00	bona nee guests, and patrons of the notes.		
Wed	23.00	00.00	State any seasonal variations for the provision of late night refreshm (please read guidance note 4) See NST below.		ment
Thur	23.00	00.00			
Fri	23.00	01.00	Non standard timings. Where you intend to use the premises for the provision of late night refreshment at different times, to those listed the column on the left, please list (please read guidance note 5)  Please apply here that NST section completed as above in Section A, file		
Sat	23.00	01.00			lms.
Sun	23.00	00.00			

<del></del>					
Supply of alcohol Standard days and timings (please read guidance note			Will the supply of alcohol be for consumption – please tick (please read guidance note 7)	On the premises	
6)		nee note		Off the premises	
Day	Start	Finish		Both	x
Mon	08.00	00.00	State any seasonal variations for the supply of alcohologuidance note 4)	ol (please read	
:			See NST below.		
Tue	08.00	00.00			
Wed	08.00	00.00			
Thur	08.00	00.00	Non standard timings. Where you intend to use the supply of alcohol at different times to those listed in		
			left, please list (please read guidance note 5)	the column on i	.nc
Fri	08.00	01.00	Please apply here that NST section completed as above	in Section A, fil	ms.
i					
Sat	08.00	01.00			
Sun	08.00	00.00			

State the name and details of the individual whom you wish to specify on the licence as designated premises supervisor:

Name
Nicholas James Taplin
Address
Postcode
Personal licence number (if known)
Issuing licensing authority (if known) North Somerset Council
1 Total Someton Country

Please highlight any adult entertainment or services, activities, other entertainment or matters ancillary to the use of the premises that may give rise to concern in respect of children (please read guidance note 8).

None.

L

Hours premises are open to the public			State any seasonal variations (please read guidance note 4) See NST below.
	Standard days and timings (please read guidance note 6)		
Day	Start	Finish	
Mon	08.00	00.30	
Tue	08.00	00.30	
Wed	08.00	00.30	
Thur	08.00	00.30	Non standard timings. Where you intend the premises to be open to the public at different times from those listed in the column on the left, please list (please read guidance note 5)  Please apply here that NST section completed as above in Section A, films.
Fri	08.00	01.30	
Sat	08.00	01.30	
Sun	08.00	00.30	

### Describe the steps you intend to take to promote the four licensing objectives:

Describe the steps you meen to take to promote the roat needsing objectives.
a) General – all four licensing objectives (b, c, d and e) (please read guidance note 9)
The subject premises will apply a standard of operation which will ensure compliance with all four Licensing Objectives, based upon factors more particularly outlined within sections (b) to (e) below.
b) The prevention of crime and disorder
The style and operation of the premises is designed to minimise the potential for crime and disorder. This is achieved by the use of CCTV, along with a due-diligence system to include relevant training for staff.
c) Public safety
In addition to b above, all requirements of the Responsible Authorities will be followed, complying with all applicable Fire Safety, and Health & Safety Regulations.
d) The prevention of public nuisance
In addition to b and c above, the premises will operate with any Local Authority litter / refuse collection regulations that may apply, and the Applicant welcomes any communication from any interested party concerning the operation of the premises.
e) The protection of children from harm
In addition to b, c and d above, staff will be subject to due-diligence training to endeavour prevention of unlawful sales.

#### Checklist:

### Please tick to indicate agreement

X

- I have made or enclosed payment of the fee. X
- I have enclosed the plan of the premises.
- I have sent copies of this application and the plan to responsible authorities and others where applicable.
- I have enclosed the consent form completed by the individual I wish to be designated premises supervisor, if applicable.
- I understand that I must now advertise my application.
- I understand that if I do not comply with the above requirements my application will be rejected.

IT IS AN OFFENCE, LIABLE ON SUMMARY CONVICTION TO A FINE NOT EXCEEDING LEVEL 5 ON THE STANDARD SCALE, UNDER SECTION 158 OF THE LICENSING ACT 2003, TO MAKE A FALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION.

Part 4 – Signatures (please read guidance note 10)

Signature of applicant or applicant's solicitor or other duly authorised agent (see guidance note 11). If signing on behalf of the applicant, please state in what capacity.

Signature	EAD Solicitors LLP
Date	31 <sup>st</sup> January 2017
Capacity	Solicitors instructed for and on Lagrant the Applicant

For joint applications, signature of 2<sup>nd</sup> applicant or 2<sup>nd</sup> applicant's solicitor or other authorised agent (please read guidance note 12). If signing on behalf of the applicant, please state in what capacity.

Signature	
Date	
Capacity	

Contact name (where not previously given) and postal address for correspondence associated with this application (please read guidance note 13)

(Ref: Mr Carl Bruder)

EAD Solicitors LLP,

Prospect House,

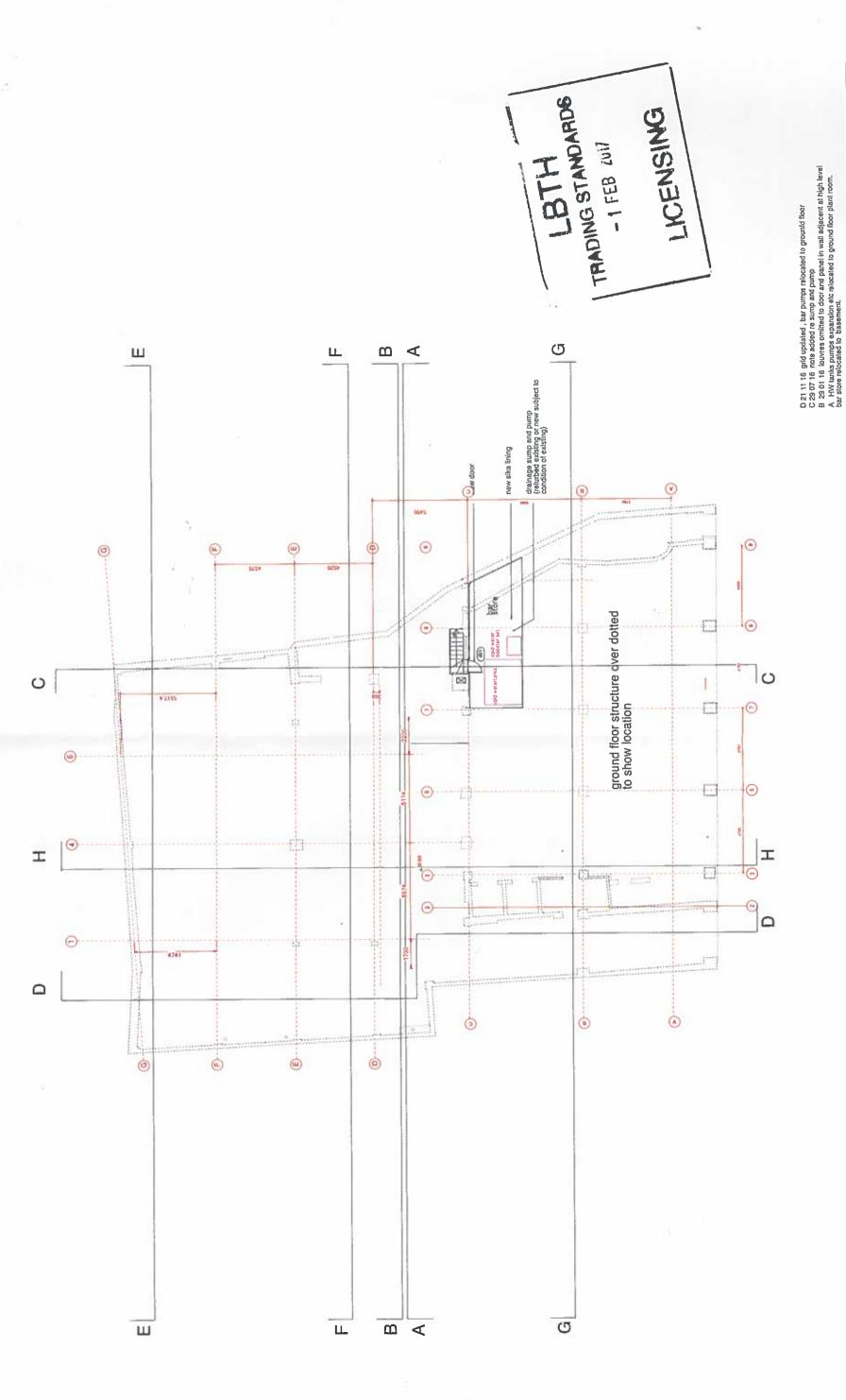
Columbus Quay,

Riverside Drive

Post town Liverpool Postcode L3 4DB

Telephone number (if any)

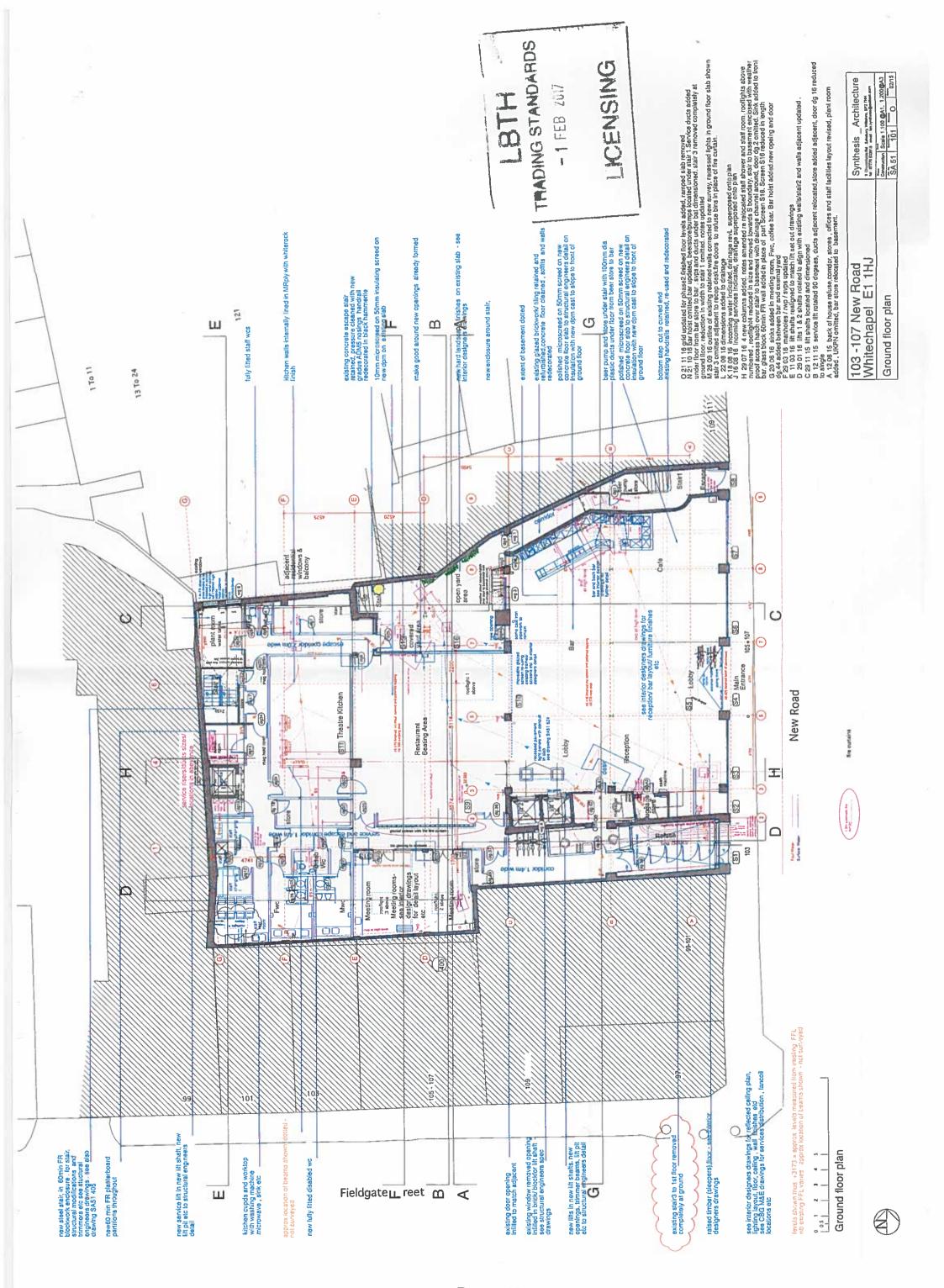
If you would prefer us to correspond with you by e-mail, your e-mail address (optional)

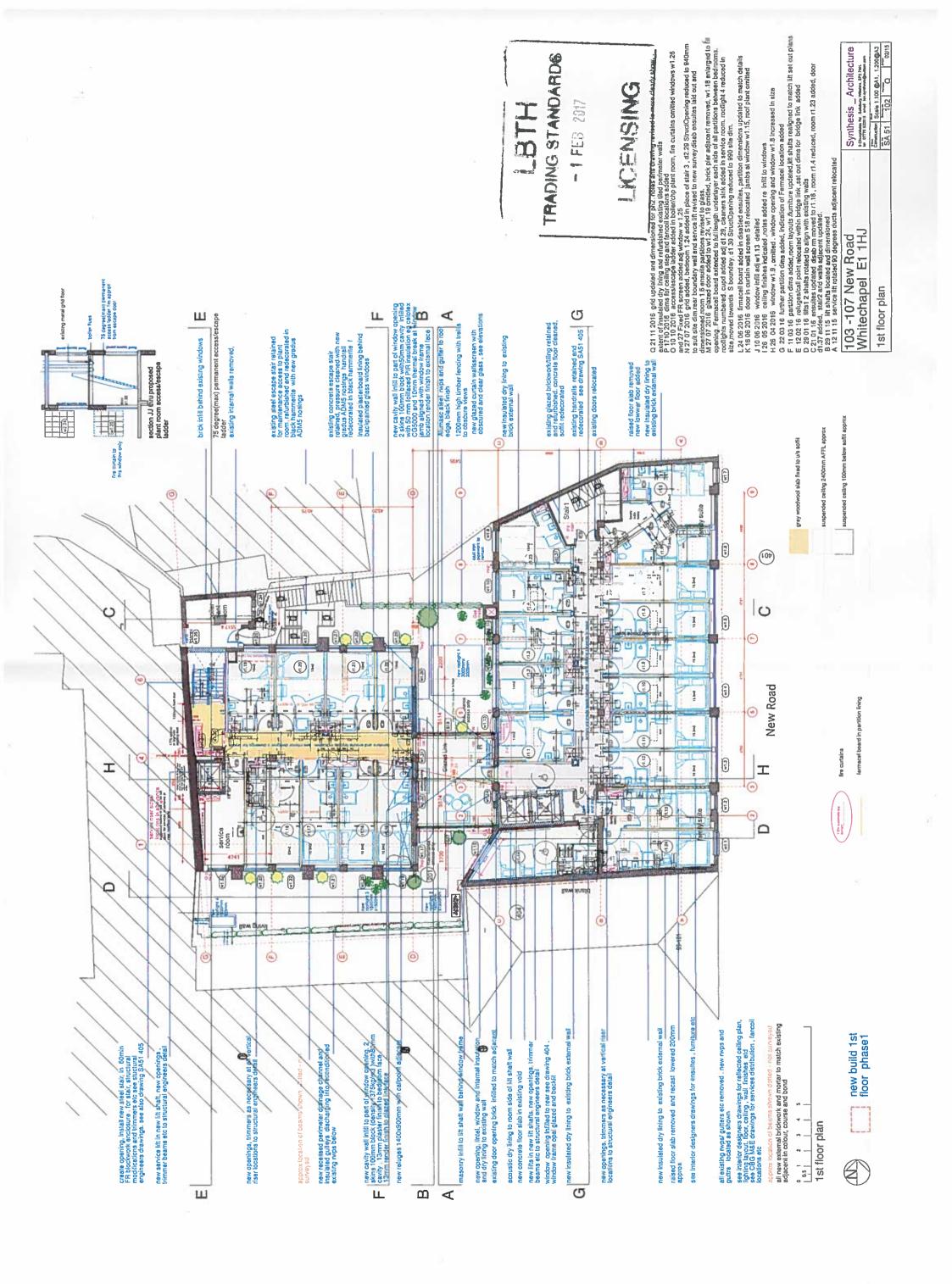


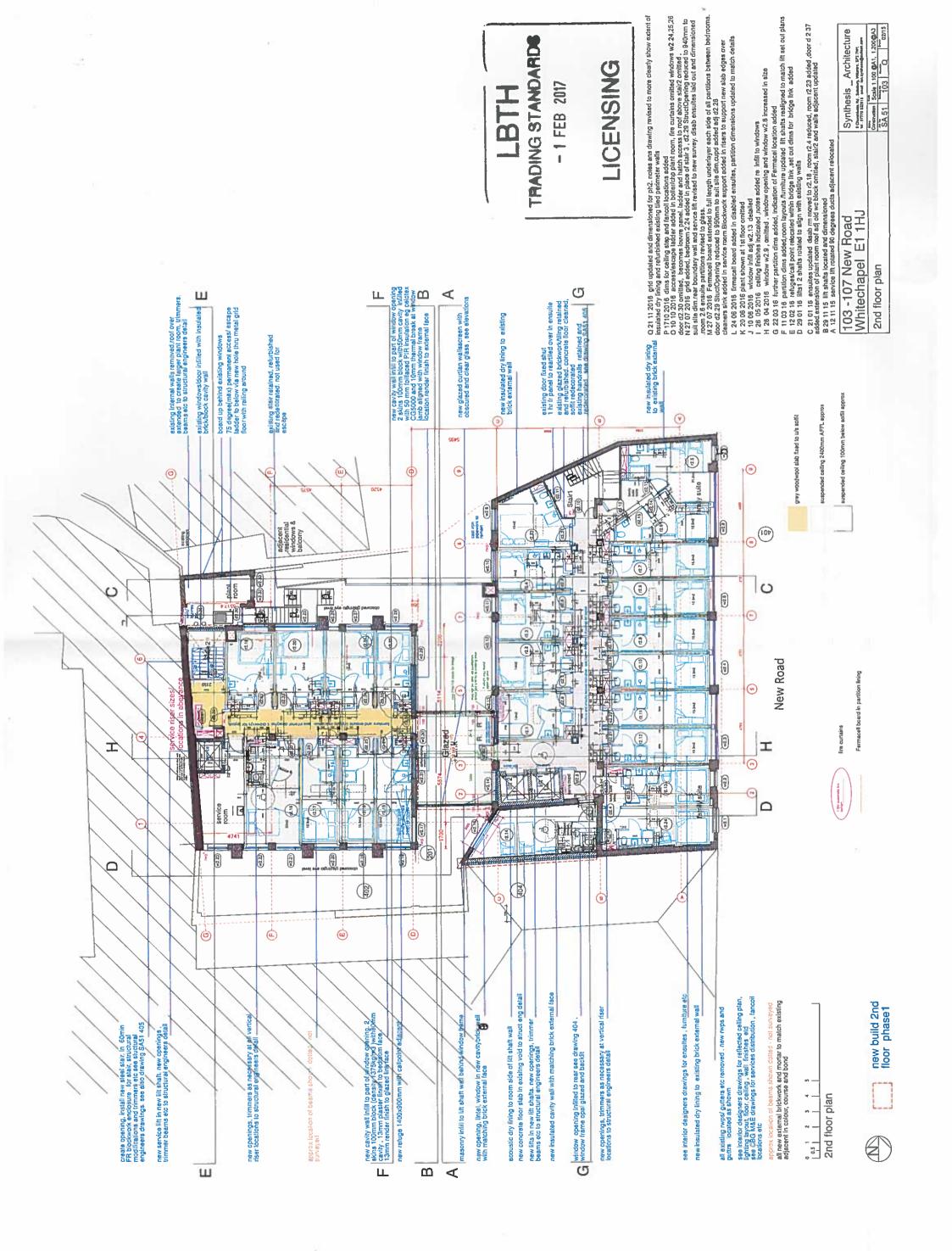
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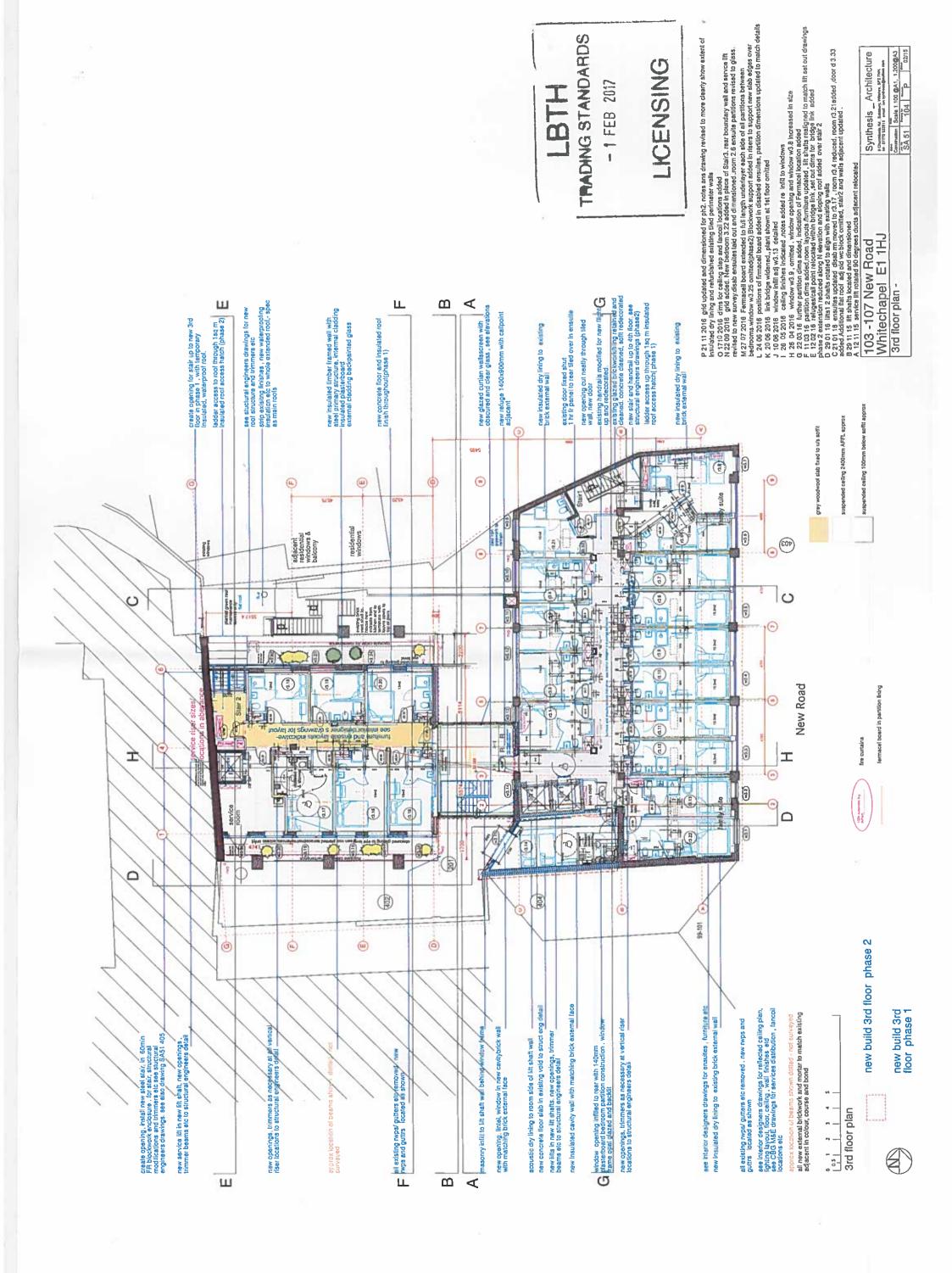
103 -107 New Road Whitechapel E1 1HJ

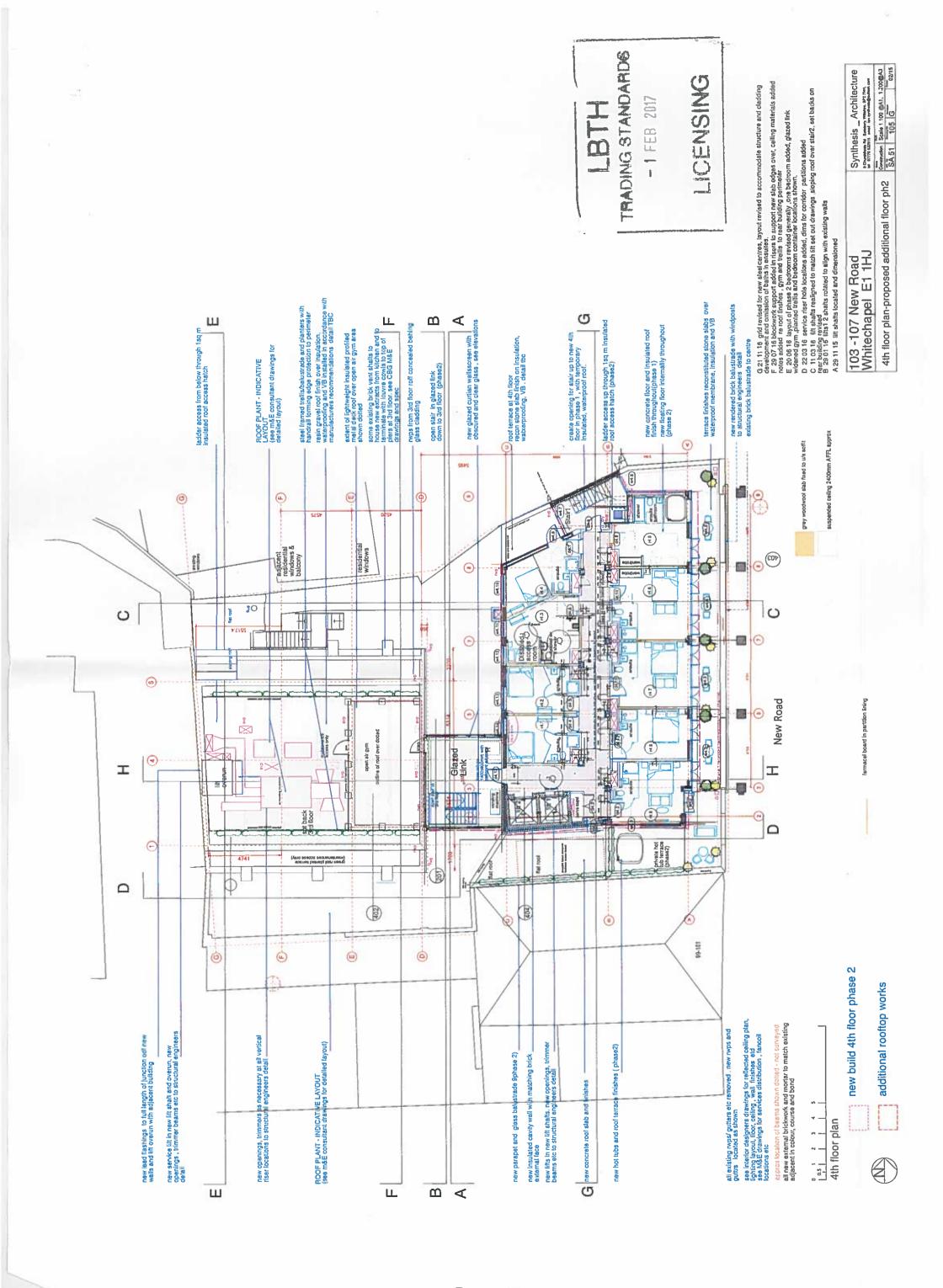
Basement plan

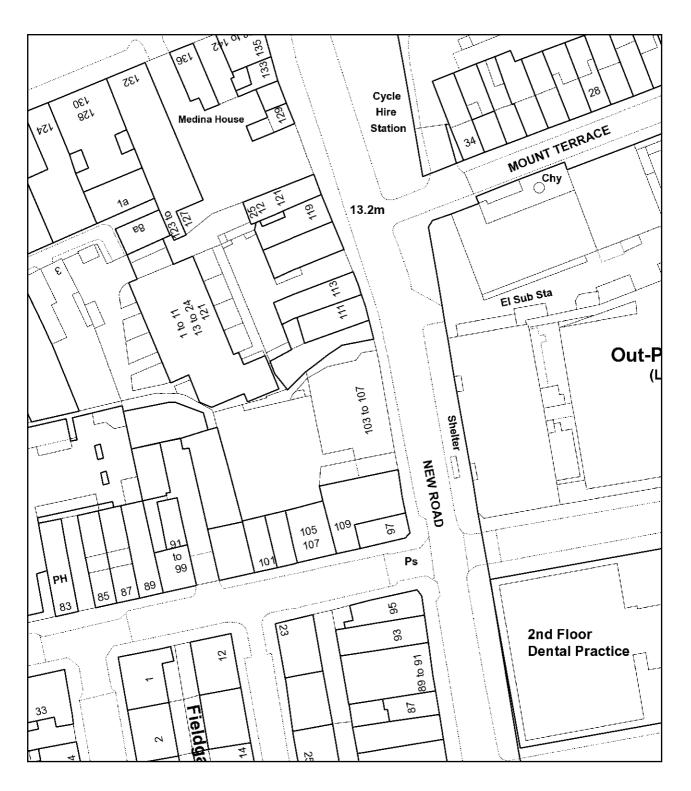


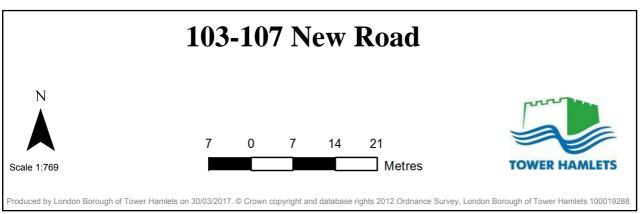


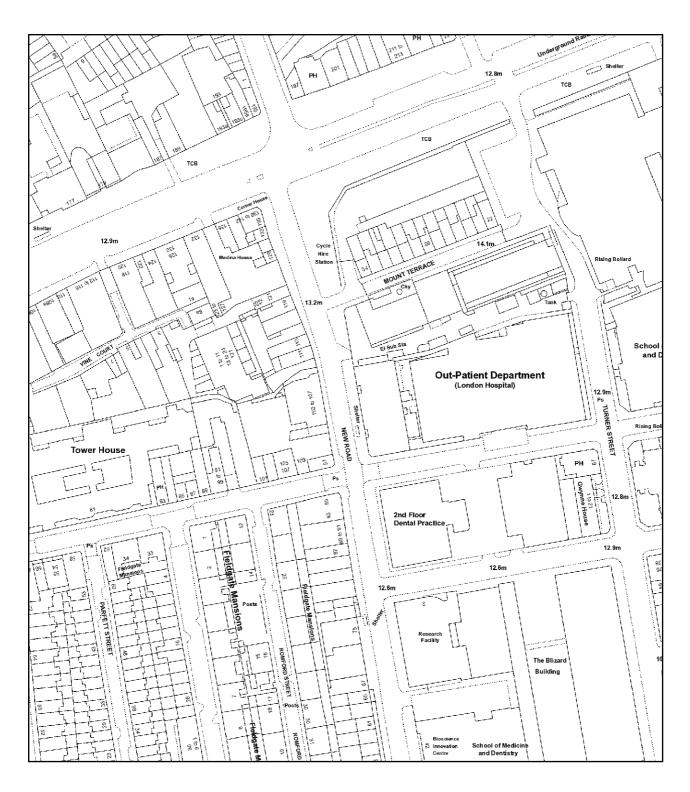


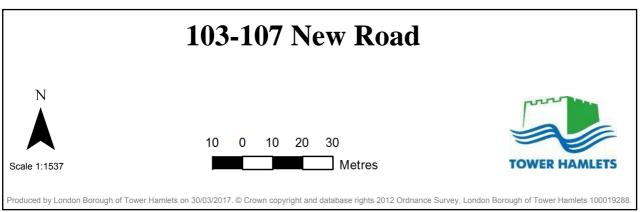












Bar Nakoda	199 Whitechapel Road	Supply of Alcohol Monday to Saturday 11 00 hrs to 03 00 hrs Sunday 12 00 hrs to 03 00 hrs Late Night Refreshment Monday to Sunday 23 00 hrs to 03 00 hrs Regulated Entertainment Recorded Music Monday to Sunday 07 00 hrs to 03 00 hrs Live Music Monday to Friday 18 00 hrs to 02 00 hrs Saturday and Sunday 12 00 hrs to 02 00 hrs Performance of Dance Monday to Sunday 18 00 hrs to 02 00 hrs
Shelley Food & wine	193c Whitechapel Rd	Sale of Alcohol Monday to Sunday 24 hours
London Hospital Tavern	176 Whitechapel Rd	Sale of Alcohol and Late Night Refreshment Sunday to Thursday 07 00 hrs to 02 00 hrs Friday and Saturday 07 00 hrs until 03 00 hrs Recorded Music Sunday to Thursday 07 00 hrs to 02 00 hrs Friday and Saturday 07 00 hrs until 03 00 hrs Live Music Sunday to Thursday 18 00 hrs to 02 00 hrs Friday and Saturday 18 00 hrs until 03 00 hrs Friday and Saturday 18 00 hrs until 03 00 hrs
Indo	133 Whitechapel Rd	Alcohol and recorded music Sunday to Thursday, 10:00 hrs to 01:00 hrs Friday and Saturday, 10:00 hrs to 03:00 hrs Live music Monday to Thursday, 19:00 hrs to 23:00 hrs Friday to Sunday, 12:00 hrs to 01:00 hrs Late Night Refreshment Sunday to Thursday, 23:00 hrs to 01:30 hrs Friday and Saturday, 23:00 hrs to 03:30 hrs Non-standard times Christmas Eve, New Years Eve St George's Day and St Patrick's Day until 03:00 hrs the following day.
New Road Off licence Fab Fried	109 New Road 131 new Road	Sale of Alcohol Monday to Sunday from 09:00hrs to 00:00hrs Late Night Refreshment
Chicken	TOT HEW HURU	Monday to Sunday until 02:00 hours

### Section 182 Advice by the Home Office Updated on March 2015

### Relevant, vexatious and frivolous representations

- 9.4 A representation is "relevant" if it relates to the likely effect of the grant of the licence on the promotion of at least one of the licensing objectives. For example, a representation from a local businessperson about the commercial damage caused by competition from new licensed premises would not be relevant. On the other hand, a representation by a businessperson that nuisance caused by new premises would deter customers from entering the local area, and the steps proposed by the applicant to prevent that nuisance were inadequate, would be relevant. In other words, representations should relate to the impact of licensable activities carried on from premises on the objectives. For representations in relation to variations to be relevant, they should be confined to the subject matter of the variation. There is no requirement for a responsible authority or other person to produce a recorded history of problems at premises to support their representations, and in fact this would not be possible for new premises.
- 9.5 It is for the licensing authority to determine whether a representation (other than a representation from responsible authority) is frivolous or vexatious on the basis of what might ordinarily be considered to be vexatious or frivolous. A representation may be considered to be vexatious if it appears to be intended to cause aggravation or annoyance, whether to a competitor or other person, without reasonable cause or justification. Vexatious circumstances may arise because of disputes between rival businesses and local knowledge will therefore be invaluable in considering such matters. Licensing authorities can consider the main effect of the representation, and whether any inconvenience or expense caused by it could reasonably be considered to be proportionate.
- 9.6 Frivolous representations would be essentially categorised by a lack of seriousness. Frivolous representations would concern issues which, at most, are minor and in relation to which no remedial steps would be warranted or proportionate.
- 9.7 Any person who is aggrieved by a rejection of their representations on either of these grounds may lodge a complaint through the local authority's corporate complaints procedure. A person may also challenge the authority's decision by way of judicial review.

- 9.8 Licensing authorities should not take decisions about whether representations are frivolous, vexatious or relevant to the licensing objectives on the basis of any political judgement. This may be difficult for councillors who receive complaints from residents within their own wards. If consideration is not to be delegated, contrary to the recommendation in this Guidance, an assessment should be prepared by officials for consideration by the sub- committee before any decision is taken that necessitates a hearing. Any councillor who considers that their own interests are such that they are unable to consider the matter independently should disqualify themselves.
- 9.9 It is recommended that, in borderline cases, the benefit of the doubt about any aspect of a representation should be given to the person making that representation. The subsequent hearing would then provide an opportunity for the person or body making the representation to amplify and clarify it.
- 9.10 Licensing authorities should consider providing advice on their websites about how any person can make representations to them.

### **Kathy Driver**

From: Andrew Holden

**Sent:** 01 March 2017 17:06

To: Licensing

**Subject:** OBJECTION Licensing application: New Road Hotel, 103-107 New Road, E1 1HJ

#### Licensing application: New Road Hotel, 103-107 New Road, E1 1HJ

Regarding this application, I understand that it covers music and other entertainment, as well as late night refreshment and off sales of alcohol until midnight Sunday to Thursday, and 1 am on Friday and Saturday.

I request that this License Application is refused as it stands on the grounds of:

The prevention of crime and disorder,

The prevention of public nuisance.

The hotel is in a residential area of high-occupancy units including family houses with young children, HMOs and flats. It is close to the Royal London Hospital and many residents work for the hospital. New Road is heavily congested, with narrow pavements. People visiting restaurants on New Road constantly spill into side roads – particularly Walden Street, directly opposite the hotel — late at night where they continue drunken and loud socialising sometimes involving drugs.

I have personally been harassed by groups of youths around the Blizzard building, and was forced to call the police recently about this.

There is no traffic management or control of anti-social behavior in the area.

While it seems reasonable for a well-managed hotel to serve alcohol with a sit-down meal that ends at normal licencing hours, late night entertainment, a late night license and off license sales will definitely increase current nuisance levels, including noise and public disorder.

On this basis I request that this Licence Application is refused.

However, if the Licensing Committee should grant a License, to prevent public nuisance, I would ask:

- That there are no off sales of alcohol.
- 2. That events that might potentially cause noise problems end at 10.30 pm Sunday to Thursday and 11 pm on Friday and Saturday nights/
- 3. That, other than serving alcohol with sit-down meals, alcohol in other public areas of the hotel (eg a music venue) should not be sold after 10 pm Sunday to Thursday and 11pm Friday and Saturdays.

Thank you for your attention,

Yours sincerely

Andrew Holden

### **Kathy Driver**

From: Andrew Holden

**Sent:** 05 March 2017 13:51

**To:** Kathy Driver

**Subject:** RE: New Road Hotel, 103 New Road -98265

Sensitivity: Confidential

Dear Kathy,

Many thanks for your email. These changes DO NOT address our concerns, which is that the licence will encourage anti-social behaviour on residential streets after 11pm.

A licence after 11pm is unacceptable because it means anti-social behaviour will continue on residential streets until much later, effectively 2am every weekend night.

Many thanks, Andrew Holden

From: Kathy Driver [mailto:Kathy.Driver@towerhamlets.gov.uk]

**Sent:** 03 March 2017 19:05 **To:** undisclosed-recipients:

Subject: New Road Hotel, 103 New Road -98265

Sensitivity: Confidential

Following on from my email, I should advise you of the changes made to the application since it was first made.

The following have been agreed in consultation with Environmental Health and Police. If you feel this addresses your concerns could you please email me to withdraw your representation, otherwise we shall continue to plan for the hearing.

#### **Agreements:**

Residents and bona-fide guests entitled to use facilities on 24hr basis.

Removal of all other non standard timings

B. Films

1000 -midnight: all week

E: Live Music:

1200-2330: all week

F: Recorded music: removed

G: Performance of dance: removed

H: Anything similar: removed

I: Late Night Refreshment Sun-Thur: 2300 -2330 Fri-Sat: 2330 -0030 J: Supply of alcohol Sun-Thur : 1030- 2330 Fri-Sat: 1030 - 0030

L: Opening Hours

Sun - Thur : 0800 - midnight Fri- Sat : 0800 - 0100

#### Conditions:

1. CCTV

The CCTV system shall incorporate a recording facility and any recordings shall be retained and stored in a suitable and secure manner for a minimum of 31 days. A system shall be in place to maintain the quality of the recorded image and a complete audit trail maintained. The system will comply with other essential legislation, and all signs as required will be clearly displayed. The system will be maintained and fully operational throughout the hours that the premises are open for any licensable activity.

There must also be someone on the premises, who can download the images and present them on request by a police officer or other responsible authority.

(One camera be placed o/s the entrance and on entry, )

- 2. No drinks to be taken outside
- 3.Use of incident / refusals book
- 4.No Music or Amplified Sound shall be generated on the premises to give rise to a nuisance to neighbouring residents
- 5. Loudspeakers shall not be located in the entrance lobby or outside the premises building.
- 6. All windows and external doors shall be kept closed after 22:00 hours, or at any time when regulated entertainment takes place, except for the immediate access & egress of persons

Kathy Driver Principal Licensing Officer Toby Club, Vawdrey Close, E14UH

By Post: Licensing Team John Onslow House 1 Ewart Place London E3 5EO

#### Please note:

Meetings with Licensing Officers are by prearranged appointment only.

Tel: 020 7364 5171 Fax: 020 7364 0863 Hotline: 0207 364 5008

General email:licensing@towerhamlets.gov.uk

See our regular licensing news pages at www.towerhamlets.gov.uk/licensing



### **Kathy Driver**

From: Hazel Mulligan

**Sent:** 01 March 2017 15:59

To: Licensing

**Subject:** New Road Hotel 103-107 New Road London E1 1HJ.

Dear Sir, Madam,

I am writing to you regarding a licensing application recently submitted by the New Road Hotel as above. I understand that the application is for music, other entertainment as well as off sales of alcohol until midnight Sun-Thursday, and until 1am Friday and Saturday.

I wish to object to the above application and I urge the council to refuse on the grounds of

- 1) prevention of crime and disorder
- 2)prevention of public nuisance.

The streets on both sides of New Road are residential. We already suffer constantly from

- 1) night time anti social behaviour from people spilling out of the restaurants on New Road. The Griff Inn has a late night bar extension once per week until 1am and we suffer constantly from rowdy drunks spilling out long after 1am. As well as that they have additional events which make our lives a misery. Recently we had an extremely unpleasant confrontation with shouting and ranting 01.10-01.30am.
- 2) serious problems of litter and fly tipping.
- 3) chronic problems associated with drugs and any night time alcohol activities will feed into that problem. It is perfectly acceptable for a hotel to offer alcohol with meals or at the hotel bar, but off sales will have a severe detrimental impact on the local residents and their quality of life in many ways, sleep, peaceful enjoyment of their properties as well as exacerbating the already serious drug situation. What is the nature of the license request for music?

I urge the licensing department to refuse off sales, and maintain normal licensing hours on the bar and the restaurant. Any late night extension of any activities will seriously impact on our quality of life here, and will exacerbate an already difficult situation with regard to night time antisocial behaviour, public nuisance and drug fuelled activities.

I urge licensing to refuse off sales and not to allow late night extensions.

With thanks,

Hazel Mulligan,

Sent from my iPad

#### **Mohshin Ali**

From: Hazel Mulligan

**Sent:** 02 March 2017 16:16

To: Licensing
Subject: New Road Hotel

Dear Sir, Madam,

I would like to add to my previous email. Absolutely no Off Sales of alcohol No late night refreshment Alcohol sales should be restricted to ' core hours'.

The chronic problems of antisocial behaviour in our area are fuelled by alcohol and drugs. Any extra late night sales and refreshment would pile on the problems for residents, police, the local hostels, Booth House, council cleaning services, as well as hospital A&E services and many others.

I urge licensing to severely restrict the hours on this application to core hours and refuse any Off Sales.

With thanks, Hazel Mulligan

Sent from my iPad

Kathy Driver	
From: Sent: To: Subject:	Mohshin Ali on behalf of Licensing 28 February 2017 18:08 Kathy Driver FW: Ref CLC/EHTS/LIC/0982656
From: Hedi Samari [Sent: 28 February 2017 : To: Licensing Subject: Ref CLC/EHTS/	
Dear Mrs Driver,	
This is to notify you th Hotel 103-107 New Ro	nat I officially oppose the awarding of a "premises license" to the New Road oad London E1 1HJ;
including myself, who l	Hotel has already caused a lot of inconvenience to the residents of have had to deal with constant building workds (including on the weekends), loss of geon infestation, which I have had to resolve at my own cost.
	that this is a bung families, and that the awarding of a "premises license" would cause major lives.
I am firmly opposed to email.	this porject and I am waiting to receive confirmation that you have received my
Thank you for your und	lerstanding.

Hedi SAMARI

### **Kathy Driver**

From: jan savage

**Sent:** 01 March 2017 14:11

To: Licensing

**Subject:** Licensing application: New Road Hotel, 103-107 New Road, E1 1HJ

Licensing application: New Road Hotel, 103-107 New Road, E1 1HJ

Dear Sir/Madam,

I have just heard that the New Road Hotel, 103-107 New Road, E1 has submitted a Licensing Application. I have been unable to find full details but understand that this application covers music and other entertainment, as well as late night refreshment (including off sales of alcohol) until midnight Sunday to Thursday, and 1 am on Friday and Saturday.

I would like to request that this License Application should be refused on the grounds of:

- > The prevention of crime and disorder,
- The prevention of public nuisance.

The hotel is in a mixed commercial and residential area, close to the Royal London Hospital. New Road is heavily congested, with narrow pavements. People visiting restaurants on New Road spill into side roads late at night to continue socialising or to collect (and then often sit talking and playing music) in their cars. Even before any further development of New Road, or any impact from the New Road Hotel, residents have to tolerate significant problems with alcohol-fuelled antisocial behavior, late night noise, and excessive litter.

While it seems reasonable for a well-managed hotel to serve alcohol with a sit-down meal, late night entertainment, a late night license and off license sales will contribute further to public nuisance problems, including noise and public disorder.

On this basis I request that this Licence Application is refused.

However, if the Licensing Committee should grant a License, to prevent public nuisance, I would ask for three conditions:

- 1. That there are no off sales of alcohol.
- 2. That events that might potentially cause noise problems end at 10.30 pm Sunday to Thursday and 11.30 pm on Friday and Saturday nights (remembering that after an event, it can take a considerable amount of time for people to disperse).
- 3. That, other than serving alcohol with sit-down meals, alcohol in other public areas of the hotel (eg a music venue) should not be sold after 10 pm Sunday to Thursday and 11pm Friday and Saturdays.

Putting these conditions above would reduce the impact of the premises on public nuisance and on crime and disorder.

Thank you for your attention,

Yours

Jan Savage

## **Kathy Driver**

From: Jon Shapiro

**Sent:** 01 March 2017 15:36

To: Licensing

Cc:

**Subject:** Licensing Application by New Road Hotel, 103-107 New Road, E1 1HJ

**Importance:** High

#### Dear Sir or Madam,

I should like to request that the requested hours of this Licence Application should be reduced, that no Late Night Refreshment Licence should be allowed, and that no "Off-Sales" of Alcohol should be allowed. I make these requests on the grounds of:

- > The prevention of crime and disorder
- > Public safety
- > The prevention of public nuisance

as the premises is close to the local ASB "hotspots" of Whitechapel and Brick Lane. It is also very close to Booth House and the Hopetown Hostel, both large hostels housing homeless and vulnerable residents.

It is well known that much of this ASB in the local area is fuelled by alcohol, and that late-night drinkers of alcohol are sustained in their drinking by Late Night Refreshment.

For these reasons, I request that:

- No "Off-Sales" should be allowed
- o No Late Night Refreshment should be allowed
- o Alcohol sales should be restricted to "Core Hours".

Both Whitechapel and the Brick Lane area are plagued by ASB and hospital admissions to A&E, and I hope the Licensing Panel will restrict any licence granted in accordance with the above requests, which would – I believe – greatly assist the Police and other authorities in reducing such ASB and hospital admissions in the local area.

Yours faithfully, Jon Shapiro.

### Resident at:



## **Kathy Driver**

From: Jon Shapiro

**Sent:** 05 March 2017 20:14

**To:** Kathy Driver

Cc:

Sensitivity: Confidential

PS: Kathy, my apologies when I first read you email I had thought that "off-sales" had been explicitly withdrawn, whereas I now realise your email does not actually say that.

Obviously if no drinks can be taken outside that implicitly stops "off-sales", but an **explicit** condition that "off-sales" are not allowed would be an absolute minimum requirement for me to withdraw my objection!

All best wishes, Jon.

From: Jon Shapiro

Sent: 04 March 2017 12:02

To: Kathy Driver'

<Kathy.Driver@towerhamlets.gov.uk>

Cc:

Subject: RE: New Road Hotel, 103 New Road -98265

Sensitivity: Confidential

Alan ...... Thank you for your valuable assistance in obtaining modifications of the original Licensing Application.

Kathy ...... Please could I just check two things with you:

- 1. How are "bona-fide guests" defined? Presumably "bona-fide guests of hotel residents"? If so the applicant would presumably be happy to extend the definition explicitly?
- 2. How do those "opening" and "alcohol" hours compare with existing licences locally?

With many thanks, and All best wishes, Jon.

From: Kathy Driver [mailto:Kathy.Driver@towerhamlets.gov.uk]

**Sent:** 03 March 2017 19:05 **To:** undisclosed-recipients:

Subject: New Road Hotel, 103 New Road -98265

Sensitivity: Confidential

Following on from my email, I should advise you of the changes made to the application since it was first made.

The following have been agreed in consultation with Environmental Health and Police. If you feel this addresses your concerns could you please email me to withdraw your representation, otherwise we shall continue to plan for the hearing.

## **Agreements:**

Residents and bona-fide guests entitled to use facilities on 24hr basis.

Removal of all other non standard timings

B. Films

1000 -midnight: all week

E: Live Music:

1200-2330: all week

F: Recorded music: removed

G: Performance of dance: removed

H: Anything similar: removed

I: Late Night Refreshment Sun-Thur: 2300 -2330 Fri-Sat: 2330 -0030

J: Supply of alcohol Sun-Thur : 1030- 2330 Fri-Sat: 1030 - 0030

L: Opening Hours

Sun - Thur : 0800 - midnight Fri- Sat : 0800 - 0100

#### Conditions:

#### 1. CCTV

The CCTV system shall incorporate a recording facility and any recordings shall be retained and stored in a suitable and secure manner for a minimum of 31 days. A system shall be in place to maintain the quality of the recorded image and a complete audit trail maintained. The system will comply with other essential legislation, and all signs as required will be clearly displayed. The system will be maintained and fully operational throughout the hours that the premises are open for any licensable activity.

There must also be someone on the premises, who can download the images and present them on request by a police officer or other responsible authority.

(One camera be placed o/s the entrance and on entry, )

- 2. No drinks to be taken outside
- 3.Use of incident / refusals book
- 4.No Music or Amplified Sound shall be generated on the premises to give rise to a nuisance to neighbouring residents
- 5. Loudspeakers shall not be located in the entrance lobby or outside the premises building.
- 6. All windows and external doors shall be kept closed after 22:00 hours, or at any time when regulated entertainment takes place, except for the immediate access & egress of persons

Kathy Driver Principal Licensing Officer Toby Club, Vawdrey Close, E14UH

## **Kathy Driver**

From: Jon Shapiro

**Sent:** 08 March 2017 11:53

**To:** Kathy Driver

Cc:

**Subject:** RE: New Road Hotel, 103 New Road -98265

Sensitivity: Confidential

Kathy,

Thank you for all your assistance.

I would not wish to cause undue administrative effort, and as long as the Licence granted to New Road Hotel is explicitly for "on-sales" only, and subject also to inclusion of the details in your attached email, I would withdraw my objection.

With many thanks, and All best wishes, Jon.

Kathy Driver	
From: Sent: To: Cc: Subject:	David Souden 02 March 2017 10:31 Licensing Licence application, hotel 103-107 New Road E1
Dear Licence Applica	ation Officers
Licensing application	: New Road Hotel, 103-107 New Road, E1
this area.	for many years, and I have been a supporter of many improvements in to this proposed licensing application, which I believe will be a disbenefit rather than
residents, as well as la and 1 am on Friday and	application covers music and other entertainment, which would possibly disturb ate night refreshment and off sales of alcohol until midnight Sunday to Thursday, and Saturday. I request that this Licence Application is refused as it stands on the ation of crime and disorder, and the prevention of public nuisance.
nuisance to both local close to the Royal Lo pavements, and drunk	this will contribute to crime that is alcohol-fuelled and will cause additional noise and I residents and visitors. The hotel is in a residential area of high-occupancy units and is ndon Hospital where many residents work. New Road is congested, with narrow ten behaviour, noise, drug abuse and fly-tipping are already common problems; a late sales will assuredly only increase current nuisance levels.
If the Licensing Com	mittee should grant a Licence, to prevent public nuisance, I ask:
That there are no off s That sale of alcohol o	sales of alcohol. other than with meals be restricted.
Thank you for your a	ttention,
Yours sincerely	
(Dr) David Souden	

## **Anti-Social Behaviour from Patrons Leaving the Premises**

### General Advice

Members need to bear in mind that once patrons have left a premises they are no longer under direct control. Members will need to be satisfied that there is a link between the way the premises is operating and the behaviour that is complained of. An example of this would be that irresponsible drinking is being encouraged. Before deciding that any particular licensing conditions are proportionate, Members will also need to be satisfied that other legislation is not a more effective route. For example, if the problem is drinking in the street it may be that the Council should designate the area as a place where alcohol cannot be consumed in public.

Members may also wish to consider whether the hours of opening relate to any problems of anti-social behaviour.

If Members believe that there is a substantial problem of anti-social behaviour and it cannot be proportionately addressed by licensing conditions they should refuse the application.

## Licensing Policy

The policy recognises that other legislation or measures may be more appropriate but also states that licensing laws are "a key aspect of such control and will always be part of an overall approach to the management of the evening and night time economy" (see Section 4.15 and 4.16 of the Licensing Policy).

The Licensing Authority expects the applicant to have addressed all crime and disorder issues relating to the premises in their operating schedule and to have sought appropriate advice. (See Sections 6.2 of the Licensing Policy)

The Licensing Authority will consider attaching conditions to deter crime and disorder and these may include Conditions drawn from the Model Poll of Conditions relating to Crime and Disorder. (**See Appendix 3 of the Licensing Policy**). In particular Members may wish to consider (this list is not exhaustive):

- Bottle Bans
- Plastic containers
- CCTV (outside the premises)
- Restrictions on open containers for "off sales"
- · Proof of Age scheme
- · Crime prevention notices
- Drinks promotions-aimed at stopping irresponsible promotions
- Signage

## **Cumulative Impact**

There is a process by which the Licensing Authority can determine that an area is saturated following representations. However, the process for this involves wide consultation and cannot come from representations about a particular application. (See Section 7 of the Licensing Policy).

### Police Powers

The Licensing Act 2003, Part 8 gives a senior police officer the power to close a premises for up to 24 hours where the officer believes there is, or is likely to be disorder on or in the vicinity and closure is necessary in the interests of public.

## Guidance Issued under Section 182 of the Licensing Act 2003

The key role of the Police is acknowledged (2.1).

Conditions attached to licences cannot seek to manage the behaviour of customers once they are beyond the direct management of the licence holder, but can relate to the immediate vicinity of the premises as they seek entry or leave (1.16).

Conditions are best targeted on deterrence and preventing crime and disorder (2.3) CCTV inside & out, communication, police liaison, no glasses are all relevant

There is also guidance issued around public nuisance (2.14 - 2.20).

The pool of conditions, adopted by the Council is recommended (see Appendix 3 of the Licensing Policy). Licence conditions should not duplicate other legislation (1.16).

Necessary and appropriate conditions should normally focus on the most sensitive periods and may address disturbance as customers enter or leave the premises but it is essential that conditions are focused on measures within the direct control of the licence holder (2.18/2.20).

Licensing law is not the primary mechanism for the general control of nuisance and anti-social behaviour by individuals once they are away from the licensed premises and, therefore, beyond the direct control of the individual, club or business holding the licence, certificate or authorisation concerned (13.13).

#### Other Legislation

## Crime and Disorder Act 1998

The Council has a duty under Section 17 of the Crime and Disorder Act 1998 to do all it reasonably can to prevent crime and disorder.

The Act also introduced a wide range of measures designed to address antisocial behaviour committed by adults and young people. These include:

- Anti-Social Behaviour Orders
- Child Curfew Schemes
- Truancy
- Parenting Orders
- Reparation Orders
- Tackling Racism

## **Access and Egress Problems**

Such as:

Disturbance from patrons arriving/leaving the premises on foot Disturbance from patrons arriving/leaving the premises by car Lack of adequate car parking facilities

Close proximity to residential properties

#### Comment

The above have been grouped together as egress problems. Of course the particular facts will be different for each alleged problem.

Egress only is referred to-if necessary access can be added or substituted in.

### General Advice

In considering concerns relating to disturbance from egress, Members need to be satisfied that the premises under consideration has been identified as the source of the actual or potential disturbance. If they are satisfied that this is a problem, then proportionate conditions should be considered.

The hours of operation also need to be considered.

If Members believe that there is a substantial problem concerning egress and it cannot be proportionately addressed by licensing conditions, they should refuse the application.

## **Licensing Policy**

The policy recognises that noise nuisance can be an issue, especially if a premises is open late at night. (See Section 10 of the Licensing Policy).

The Licensing Authority expects the applicant to have addressed all nuisance issues relating to the premises in their operating schedule and to have sought appropriate advice from the Council's Environmental Health Officers. (See Section 10.2 of the Licensing Policy).

The policy also recognises that staggered closing can help prevent problems at closure time (**See Section 15.1**).

However, while all applications will be considered on their merits, consideration will be given to imposing stricter conditions in respect of noise control where premises are situated close to local residents. (**See Section 15.5**)

The Council has adopted a set of framework hours (See 15.8 of the licensing policy). This relates to good disturbance caused by late night trading.

The Licensing Authority will consider attaching conditions to prevent nuisance and these may include Conditions drawn from the Model Pool of Conditions relating to the prevention of Public Nuisance. (**See Annex G of the Licensing Policy**). In particular Members may wish to consider (this list is not exhaustive):

- hours of opening (this needs to be balanced against potential disorder caused by artificially early closing times
- Whether certain parts should close earlier than the rest (for example a "beer garden", or restricted in their use
- Whether or not certain activities should have to close at an early hour, for example live music
- Conditions controlling noise or vibration (for example, noise limiters, keeping doors and windows closed).
- Prominent clear and legible notices at all exits requesting the public to respect the needs of local residents and leave the premises and area quietly

## Guidance Issued under Section 182 of the Licensing Act 2003

The prevention of public nuisance could include low-level nuisance, perhaps affecting a few people living locally as well as major disturbance affecting the whole community. (2.19).

Licence conditions should not duplicate other legislation (1.16).

Any conditions should be tailored to the type, nature and characteristics of the specific premises. Licensing authorities should be aware of the need to avoid inappropriate or disproportionate measures that could deter events that are valuable to the community, such as live music. Noise limiters, for example, are very expensive to purchase and install and are likely to be a considerable burden for smaller venues. (2.20)

Measures can include ensuring the safe departure of customers, these can include:

- Providing information on the premises of local taxi companies who can provide safe transportation home; and
- Ensuring adequate lighting outside the premises, particularly on paths leading to and from the premises and in car parks

Necessary and appropriate conditions should normally focus on the most sensitive periods (2.22) and may address disturbance as customers enter or leave the premises but it is essential that conditions are focused on measures within the direct control of the licence holder.

## Noise while the premise is in use

## **General Advice**

If they conclude this is a problem Members should consider whether it is possible to carry out suitable and proportionate noise control measures so that noise leakage is prevented. In addition Members may consider that only certain activities are suitable.

The hours of operation also need to be considered (see below).

If Members believe that there is a substantial problem of noise while the premises are in use and it cannot be proportionately address by licensing conditions they should refuse the application.

## **Licensing Policy**

The policy recognises that noise nuisance can be an issue, especially if a premises is open late at night. (See Sections 8.1 of the Licensing Policy).

While all applications will be considered on their merits, consideration will be given to imposing stricter conditions in respect of noise control where premises are situated close to local residents. (**See Section 12.11**).

The Licensing Authority expects the applicant to have addressed all nuisance issues relating to the premises in their operating schedule and to have sought appropriate advice from the Council's Environmental Health Officers. (See Section 8.2 of the Licensing Policy).

The Licensing Authority will consider attaching conditions to prevent nuisance and these may include Conditions drawn from the Model Poll of Conditions relating to Crime and Disorder. (**See Appendix 2 Annex D of the Licensing Policy**). In particular Members may wish to consider (this list is not exhaustive):

- hours of opening (this needs to be balanced against potential disorder caused by artificially early closing times
- Whether certain parts should close earlier than the rest (for example a "beer garden", or restricted in their use
- Whether or not certain activities should have to close at an early hour, for example live music
- Conditions controlling noise or vibration (for example, noise limiters, keeping doors and windows closed).
- Prominent clear and legible notices at all exits requesting the public to respect the needs of local residents and leave the premises and area quietly
- Conditions controlling the use of explosives, pyrotechnics and fireworks
- Conditions controlling the placing of refuse
- Conditions controlling noxious smells

 Conditions controlling lighting (this needs to be balanced against potential crime prevention benefits)

#### Police Powers

Part 8 of the Licensing Act 2003 enables a senior police officer to close down a premises for up to 24 hrs. a premises causing a nuisance resulting from noise emanating from the premises.

## Guidance Issued under Section 182 of the Licensing Act 2003

The Licensing Policy has adopted the recommended Pool of Conditions as permitted (13.20 and Annex D).

The prevention of public nuisance could include low-level nuisance, perhaps affecting a few people living locally as well as major disturbance affecting the whole community (2.33).

Licence conditions should not duplicate other legislation (1.16).

Necessary and appropriate conditions should normally focus on the most sensitive periods (2.36) and may address disturbance as customers enter or leave the premises but it is essential that conditions are focused on measures within the direct control of the licence holder (2.38).

## Other Legislation

The Environmental Protection Act 1990, Part 111 gives Environmental Health Officers the power to deal with statutory nuisances.

The Anti-social Behaviour Act 2003, Sections 40 and 41 give Environmental Health Officers the power of closure up to 24 hours in certain circumstances.

## **Planning**

An application for a Premises Licence can be made in respect of a premises even where the premises does not have relevant Planning Permission. That application has to be considered and Members can only refuse the application where the application itself does not promote one of more of the Licensing Objectives. Members cannot refuse just because there is no planning permission. Where a Premises Licence is granted and which exceeds what is allowed by the Planning Permission and that Premises then operates in breach of planning then the operator would be liable to enforcement by Planning.

## **Licensing Policy Relating to Hours of Trading**

All applications have to be considered on their own merits.

The Council has however adopted a set of framework hours as follows:

- Monday to Thursday, from 06:00 hrs to 23:30 hrs
- Friday and Saturday, from 06:00 hrs to 00:00 hrs (midnight)
- Sunday, from 06:00 hrs to 22:30 hrs

## (see 15.8 of the Licensing Policy)

In considering the applicability of frame work hours to any particular application regard should be had to the following

- Location
- Proposed hours of regulated activities, and the proposed hours the premises are open to the public
- The adequacy of the applicant's proposals to deal with issues of crime and disorder and public nuisance
- Previous history
- Access to public transport
- Proximity to other licensed premises, and their hours

## (See 15.9 of the licensing policy)

Subject to any representations to the contrary in individual cases the following premises are not generally considered to contribute to late night anti-social behaviour and will therefore generally have greater freedom

- Theatres
- Cinemas
- Premises with club premises certificates

## Agenda Item 3.2

Committee : Date Classification

Licensing Sub-committee 24<sup>th</sup> May 2017 Unclassified

Report of: David Tolley

**Head of Environmental Health and Trading** 

**Standards** 

Originating Officer:
Corinne Holland
Licensing Officer

Title: Licensing Act 2003

Application for a new premises licence for Shawarma, 84 Brick Lane, London E1 6RL

Ward affected:

**Spitalfields and Banglatown** 

## 1.0 **Summary**

Applicant: Mr Azzam Barhamji

Name and Shawarma

Address of Premises: 84 Brick Lane

London E1 6RL

Licence sought: Licensing Act 2003 – New Premises Licence

(Late Night Refreshment)

Representations: Met Police

**Environmental Protection** 

**Licensing Authority** 

Residents

Resident on behalf of Spitalfields Community Group

### 2.0 **Recommendations**

2.1 That the Licensing Committee considers the application and objections then adjudicate accordingly.

## LOCAL GOVERNMENT 2000 (Section 97) LIST OF "BACKGROUND PAPERS" USED IN THE DRAFTING OF THIS REPORT

Brief description of "background paper"

Tick if copy supplied for register

If not supplied, name and telephone number of holder

File Only

Corinne Holland 020 7364 3986

## 3.0 Background

- 3.1 This is an application for a new premises licence for (Shawarma), 84 Brick Lane, London E1 6RL.
- 3.2 A copy of the application is enclosed as **Appendix 1**.
- 3.3 The applicant has applied for the provision of late night refreshments:

## **Provision of Late Night Refreshments**

- Monday to Sunday 23:00 02:00 hours
- Non Standard Timings from the end of permitted hours on New Year's Eve until the start of permitted hours on New Year's Day
- Non Standard Timings Sundays before Bank Holiday Mondays until 02:00

## Hours premises are open to the public:

• Monday to Sunday 10:00 – 02:00 hours

## 4.0 Location and Nature of the premises

- 4.1 Photographs of the venue and immediate vicinity will be provided at the hearing.
- 4.2 The site plan of the venue is included as **Appendix 2**.
- 4.3 Maps showing the vicinity are included as **Appendix 3.**
- 4.4 Details of the nearest licensed venues are included as **Appendix 4**.

## 5.0 Licensing Policy and Government Advice

- 5.1 The Council has adopted a licensing policy and this is available from the Licensing Section, and at the hearing. The revised policy came into effect on the 1st November 2013.
- 5.2 Relevant Sections of the policy are brought to the attention of Members within the Licensing Officers report.
- 5.3 The Home Secretary has issued Guidance under Section 182 of the Licensing Act 2003. This is available on the Government's website, www.homeoffice.gov.uk. It was last revised in April 2017.
- 5.4 Relevant Sections of this advice are brought to Members attention within the Licensing Officers report. Members should note however, than in some areas Tower Hamlets, after a proper consideration of local circumstances, has not followed the Government's advice, or has developed it further.

## Representations

- 5.5 This hearing is required by the Licensing Act 2003, because relevant representations have been made by the following responsible authorities and local residents:
  - Met Police (Appendix 5)
  - LBTH Environmental Protection (Appendix 6)
  - Licensing Authority (Appendix 7)
  - David Cunningham (Appendix 8)
  - Glenn Leeder (Appendix 9)
  - Jon Shapiro (Appendix 10)
  - Michael Myers (Appendix 11)
  - Matthew Piper (on behalf of Spitalfields Community Group) (Appendix
     12)
- 5.6 All of the responsible authorities have been consulted about this application. They are as follows:
  - The Licensing Authority
  - The Metropolitan Police
  - The LFEPA (the London Fire and Emergency Planning Authority).
  - Planning
  - Health and Safety
  - Noise
  - Trading Standards
  - Child Protection
  - Public Health
- 5.7 In addition the application was required to be advertised in a local newspaper and by a blue poster. Only objections that relate to the following licensing objectives are relevant:
  - the prevention of crime and disorder
  - public safety
  - the prevention of public nuisance
  - the protection of children from harm
- 5.8 Essentially, the relevant parties oppose the application because the applicant has not explained how within the context of the application they will meet the licensing objectives, particularly the prevention of crime and disorder and the prevention of public nuisance.
- 5.9 There are strict time limits to any representations. The time limits are contained in The Licensing Act 2003 (Premises licences and club premises certificates) Regulations 2005.
- 5.10 The applicant has offered measures in the operating schedule of the application that address the promotion of the Licensing Objectives. If there were no representations, the Licensing Authority would grant the licence, with conditions consistent with the operating schedule, which are relevant, proportionate and enforceable. Members are asked to consider the schedule and incorporate any conditions as necessary to address the licensing objectives.

## 6.0 Conditions consistent with Operating Schedule (as offered by the Applicant)

- 6.1 Notices shall be prominently displayed at all exits requesting patrons to respect the needs of local residents and businesses and leave the area quietly.
- 6.2 The premises shall install and maintain a comprehensive CCTV system. All entry and exit points will be covered enabling frontal identification of every person entering in any light condition. The CCTV system shall continually record whilst the premises is open for licensable activities and during all times when customers remain on the premises. All recordings shall be stored for a minimum period of 31 days with date and time stamping. Viewing of recordings shall be made available immediately upon the request of Police or authorised officer throughout the entire 31 day period.
- 6.3 A staff member from the premises who is conversant with the operation of the CCTV system shall be on the premises at all times when the premises is open. This staff member must be able to provide a Police or authorised council officer copies of recent CCTV images or data with the absolute minimum of delay when requested.
- 6.4 Reasonable steps shall be taken to ensure that any person loitering outside the premises disperse quickly and do not congregate
- 6.5 The toilet shall be available to all seated customers.
- 6.6 The responsible person must ensure that free potable water is provided on request to customers where it is reasonably available.
- 6.7 All windows and external doors shall be kept closed except for the immediate access and egress of persons.
- 6.8 An incident log shall be kept at the premises, and made available on request to an authorised officer of the City Council or the Police. It must be completed within 24 hours of the incident and will record the following:
  - (a) all crimes reported to the venue
  - (b) any complaints received concerning crime and disorder
  - (c) any incidents of disorder
  - (d) any faults in the CCTV system
  - (e) any visit by a relevant authority or emergency service.

### 7.0 Conditions in consultation with the responsible authorities/other persons

7.1 None

## 8.0 Licensing Officer Comments

- 8.1 The following is intended simply to advise Members of the relevant aspects of the Boroughs Licensing Policy, guidance from the Secretary of State, legislation and good practice (See 6.2). Members may depart from the Council's Licensing Policy and/or Government advice, provide they consider it appropriate to do so, and have clear reasons for their decision.
- 8.2 Guidance issued under section 182 of the Licensing Act 2003
  - ❖ As stated in the guidance it is "provided to licensing authorities in relation to the carrying out of their functions." It is a key mechanism for promoting best practice, ensuring consistent application and promoting fairness (1.7)
  - ❖ Also "so long as licensing authorities have properly understood the Guidance, they may depart from it if they have reason to do so as long as they have reason to do so." When doing so licensing authorities will need to give full reasons for their actions (1.9).
  - Also Members should note "A Licensing Authority may depart from its own policy if the individual circumstances of any case merit such a decision in the interests of the promotion of the licensing objectives." (1.12)
  - Conditions may not be imposed for the purpose other than the licensing objectives.
  - Necessary conditions should emerge from a risk assessment by the applicant, which should then be reflected in the operating schedule (10.6).
  - The Licensing Authority may only impose such conditions as are necessary for meeting the licensing objectives.
  - It is Government policy that facilities for people and performers with disabilities should be provided at places of entertainment.
  - ❖ "The Government acknowledges that different licensing strategies may be appropriate for the promotion of the licensing objectives in different areas. The 2003 Act gives the licensing authority power to make decisions regarding licensed opening hours as part of the implementation of its licensing policy statement and licensing authorities are best placed to make decisions about appropriate opening hours in their areas based on their local knowledge and in consultation with responsible authorities." (10.11)
  - Mandatory conditions must be imposed (10.38) and censorship avoided (10.17).

- ❖ Licensing authorities should not attach standardised blanket conditions promoting fixed prices for alcoholic drinks to premises licences or club licences or club premises certificates in an area. This may be unlawful under current law. However, it is important to note that the mandatory conditions made under sections 19A and 73B of the 2003 Act prohibit a number of types of drinks promotions where they give rise to a significant risk to any one of the four licensing objectives (10.26).
- 8.3 The Licensing Act 2003 permits children of any age to be on the premises which primarily sells alcohol providing they are accompanied by an adult. It is not necessary to make this a condition.
- 8.4 In all cases the Members should make their decision on the civil burden of proof that is "the balance of probability."
- 8.5 In all cases Members should consider whether or not primary legislation is the appropriate method of regulation and should only consider licence conditions when the circumstances in their view are not already adequately covered elsewhere.
- 8.6 The Government has advised that "Beyond the immediate area surrounding the premises, these are matters for the personal responsibility of individuals under the law. An individual who engages in anti-social behaviour is accountable in their own right. However, it would be perfectly reasonable for a licensing authority to impose a condition, following relevant representations, that requires the licence holder or club to place signs at the exits from the building encouraging patrons to be quiet until they leave the area and to respect the rights of people living nearby to a peaceful night." (2.20)
- 8.7 The Council's Licensing Policy generally expects applicants to address the licensing objectives and discuss how to do this with the relevant responsible authorities.
- 8.8 In **Appendices 12 21,** Members are given general advice, and also have explanations of the Council's Licensing Policy, Government advice and other legislation relating to the matters in the representations.

## 9.0 Legal Comments

9.1 The Council's legal officer will give advice at the hearing.

## **10.0 Finance Comments**

10.1 There are no financial implications in this report.

## 11.0 Appendices

Appendix 1	A copy of the application
Appendix 2	Site plan of the venue
Appendix 3	Maps showing vicinity of venue
Appendix 4	Details of nearest licensed venues
Appendix 5	Representations from Police
Appendix 6	Representations from Environmental Protection
Appendix 7	Representation from Licensing Authority
Appendix 8	Representation from David Cunningham
Appendix 9	Representation from Glenn Leeder
Appendix 10	Representation from Jon Shapiro
Appendix 11	Representation from Michael Myers
Appendix 12	Representation from Matthew Piper (on behalf of Spitalfields Community Group)
Appendix 13	S182 Advice on crime and disorder
Appendix 14	Licensing Policy advice on crime and disorder
Appendix 14	S182 Advice on public nuisance
Appendix 15	Licensing Policy advice on public nuisance
Appendix 16	Licensing Officer comments on access and egress
Appendix 17	Licensing Officers comments on anti-social behaviour on the premises
Appendix 18	Licensing Officers comments on anti-social behaviour leaving the premises
Appendix 19	Licensing Officers comments on noise when the premises is in use.
Appendix 20	Licensing Policy on the CIZ
Annendix 21	Licensing Policy comments on the hours of trading





## Application for a premises licence to be granted under the Licensing Act 2003

#### PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance notes at the end of the form. If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary.

You may wish to keep a copy of the completed form for your records.										
I/We	Mr Azz	zam Barhamji								
		name(s) of applicant)	_		_					
Part 1	apply for a premises licence under section 17 of the Licensing Act 2003 for the premises described in Part 1 below (the premises) and I/we are making this application to you as the relevant licensing authority in accordance with section 12 of the Licensing Act 2003									
Part 1	– Pren	nises Details								
Shawa		ss of premises or, if none, ordnanc	e survey map re	ferenc	e or description					
Post t	own	London			Postcode	E1 6RL				
Teleni	none ni	umber at premises (if any)								
		ic rateable value of premises	£12,500							
		, , , , , , , , , , , , , , , , , , , ,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,							
Part 2	- Appli	cant Details								
Please	state	whether you are applying for a pre	emises licence as							
				Pl	ease tick as appr	opriate				
a)	an inc	dividual or individuals *		$\boxtimes$	please complet	e section (A)				
b)	a pers	son other than an individual *								
	i.	as a limited company			please complet	e section (B)				
	ii.	as a partnership			please complet	e section (B)				
	iii.	as an unincorporated association of	or		please complet	e section (B)				
	iv.	other (for example a statutory cor	poration)		please complet	e section (B)				
c)	a reco	ognised club			please complet	e section (B)				
d)	a cha	rity			please complet	e section (B)				

Application

	the prop	prietor	or an e	ducation	ducational establishment please complete section (B)						
f)	a health	service	body						please comp	ete section (B)	
g)	Standar	ds Act 2	2000 (	gistered under Part 2 of the Care							
ga)	of the H	person who is registered under Chapter 2 of Part 1  please complete section (B) the Health and Social Care Act 2008 (within the eaning of that Part) in an independent hospital in gland									
h)	the chief officer of police of a police force in England please complete section (B) and Wales										
* If yo	u are app	olying as	a per	son desc	ribed in	(a) or (b	o) please co	onfirm	1:		
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## **SECOND INDIVIDUAL APPLICANT** (if applicable)

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Surname						First nar	nes		
I am 18 years old or over Please tick yes								se tick yes	
Current posta different from address									
Post town								Postcode	
Daytime cont	act telep	hone ni	umber						
E-mail addres (optional)	S								
(B) OTHER AP	PLICANT	S							
registered nu	Please provide name and registered address of applicant in full. Where appropriate please give any registered number. In the case of a partnership or other joint venture (other than a body corporate), please give the name and address of each party concerned.								
Name									
Address									
Registered nu	mber (wh	nere ap <sub>l</sub>	plicable	·)					
Description of	applican	t (for e	xample,	, partne	rship, co	ompany, u	nincor	rporated associ	ation etc.)
Telephone nu	mber (if a	any)							
E-mail address	s (option	al)							

## Part 3 Operating Schedule

Whe	en do you want the premises licence to start?	DD MM YYYY
-	u wish the licence to be valid only for a limited period, when do you t it to end?	DD MM YYYY
	se give a general description of the premises (please read guidance note -food premises offering hot food & non-alcoholic beverages, for consum	-
	application follows recent temporary event notices permitting activities sultation with both the Police Licensing & Environmental Health officers	•
	000 or more people are expected to attend the premises at any one e, please state the number expected to attend.	
	at licensable activities do you intend to carry on from the premises? ase see sections 1 and 14 of the Licensing Act 2003 and Schedules 1 and	2 to the Licensing Act 2002)
(	ase see sections 1 and 14 of the licensing Act 2005 and schedules 1 and	2 to the Licensing Act 2003)
	rision of regulated entertainment	Please tick any that apply
		Please tick any that
Prov	rision of regulated entertainment	Please tick any that
Prov	rision of regulated entertainment plays (if ticking yes, fill in box A)	Please tick any that
Prova	plays (if ticking yes, fill in box A) films (if ticking yes, fill in box B)	Please tick any that
Prov a) b)	rision of regulated entertainment  plays (if ticking yes, fill in box A)  films (if ticking yes, fill in box B)  indoor sporting events (if ticking yes, fill in box C)	Please tick any that
Proval	plays (if ticking yes, fill in box A) films (if ticking yes, fill in box B) indoor sporting events (if ticking yes, fill in box C) boxing or wrestling entertainment (if ticking yes, fill in box D)	Please tick any that
Proval	plays (if ticking yes, fill in box A) films (if ticking yes, fill in box B) indoor sporting events (if ticking yes, fill in box C) boxing or wrestling entertainment (if ticking yes, fill in box D) live music (if ticking yes, fill in box E)	Please tick any that
Prov  a) b) c) d) e)	plays (if ticking yes, fill in box A) films (if ticking yes, fill in box B) indoor sporting events (if ticking yes, fill in box C) boxing or wrestling entertainment (if ticking yes, fill in box D) live music (if ticking yes, fill in box E) recorded music (if ticking yes, fill in box F)	Please tick any that
Prov a) b) c) d) e) f) g)	plays (if ticking yes, fill in box A)  films (if ticking yes, fill in box B)  indoor sporting events (if ticking yes, fill in box C)  boxing or wrestling entertainment (if ticking yes, fill in box D)  live music (if ticking yes, fill in box E)  recorded music (if ticking yes, fill in box F)  performances of dance (if ticking yes, fill in box G)  anything of a similar description to that falling within (e), (f) or (g)	Please tick any that
Prov  a) b) c) d) e) f) prov  Prov	plays (if ticking yes, fill in box A) films (if ticking yes, fill in box B) indoor sporting events (if ticking yes, fill in box C) boxing or wrestling entertainment (if ticking yes, fill in box D) live music (if ticking yes, fill in box E) recorded music (if ticking yes, fill in box F) performances of dance (if ticking yes, fill in box G) anything of a similar description to that falling within (e), (f) or (g) (if ticking yes, fill in box H)	Please tick any that

## Α

Plays Standard days and timings (please read guidance note		_	Will the performance of a play take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	
6)	<b>G</b>		,	Outdoors	
Day	Start	Finish		Both	
Mon			Please give further details here (please read guidance	note 3)	
Tue					
Wed			State any seasonal variations for performing plays (plays 4)	ease read guidai	nce
Thur					
Fri			Non standard timings. Where you intend to use the performance of plays at different times to those listed the left, please list (please read guidance note 5)		
Sat					
Sun					

Films Standard days and timings (please read guidance note			Will the exhibition of films take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	
6)				Outdoors	
Day	Start	Finish		Both	
Mon			Please give further details here (please read guidance	note 3)	
Tue					
Wed			State any seasonal variations for the exhibition of film guidance note 4)	<u>ns</u> (please read	
Thur					
Fri			Non standard timings. Where you intend to use the pexhibition of films at different times to those listed in left, please list (please read guidance note 5)		
Sat					
Sun					

Indoor sporting events Standard days and timings (please read guidance note 6)			Please give further details (please read guidance note 3)
Day	Start	Finish	
Mon			
Tue			State any seasonal variations for indoor sporting events (please read guidance note 4)
Wed			
Thur			Non standard timings. Where you intend to use the premises for indoor sporting events at different times to those listed in the column on the left, please list (please read guidance note 5)
Fri			
Sat			
Sun			

D

Boxing or wrestling entertainments Standard days and timings			Will the boxing or wrestling entertainment take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	
	read guida	•	(piease read guidance note 2)	Outdoors	
Day	Start	Finish		Both	
Mon			Please give further details here (please read guidance	note 3)	
Tue					
Wed			State any seasonal variations for boxing or wrestling (please read guidance note 4)	entertainment	
Thur					
Fri			Non standard timings. Where you intend to use the por wrestling entertainment at different times to those column on the left, please list (please read guidance n	e listed in the	king
Sat					
Sun					

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	<b>sic</b> d days and read guida	_	Will the performance of live music take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	
6)	redu guida	ince note	read galatilee flotte 2)	Outdoors	
Day	Start	Finish		Both	
Mon			<u>Please give further details here</u> (please read guidance	note 3)	
Tue					
Wed			State any seasonal variations for the performance of I read guidance note 4)	<b>ive music</b> (pleas	e
Thur					
Fri			Non standard timings. Where you intend to use the performance of live music at different times to those on the left, please list (please read guidance note 5)		<u>ımn</u>
Sat					
Sun					

F

Recorded music Standard days and timings (please read guidance note		•	Will the playing of recorded music take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	
6)	e reau guiud	ance note	read guidance note 2)	Outdoors	
Day	Start	Finish		Both	
Mon			Please give further details here (please read guidance	note 3)	
Tue					
Wed			State any seasonal variations for the playing of record read guidance note 4)	<b>led music</b> (pleas	е
Thur					
Fri			Non standard timings. Where you intend to use the playing of recorded music at different times to those on the left, please list (please read guidance note 5)	se listed in the column	
Sat					
Sun					

G

Performances of dance Standard days and timings (please read guidance note		d timings	Will the performance of dance take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	
6)	3		,	Outdoors	
Day	Start	Finish		Both	
Mon			<u>Please give further details here</u> (please read guidance	note 3)	
Tue					
Wed			State any seasonal variations for the performance of equidance note 4)	<mark>dance</mark> (please re	ad
Thur					
Fri			Non standard timings. Where you intend to use the performance of dance at different times to those listed the left, please list (please read guidance note 5)		on
Sat					
Sun					

Anything of a similar description to that falling within (e), (f) or (g) Standard days and timings (please read guidance note 6)		t falling g) I timings	lease give a description of the type of entertainment you will be providing			
Day	Start	Finish	Will this entertainment take place indoors or	Indoors		
Mon			<u>outdoors or both – please tick</u> (please read guidance note 2)	Outdoors		
				Both		
Tue			Please give further details here (please read guidance note 3)			
Wed						
Thur	·		State any seasonal variations for entertainment of a state that falling within (e), (f) or (g) (please read guidance		n to	
Fri						
Sat			Non standard timings. Where you intend to use the pentertainment of a similar description to that falling vertical different times to those listed in the column on the learned guidance note 5)	vithin (e), (f) or (		
Sun						

I

Standa	will the provision of late night refreshment take place indoors or outdoors or both – please tick (please read guidance note 2)		Indoors			
6)	read guide	ance note	(picase read guidance note 2)	Outdoors		
Day	Start	Finish		Both	$\boxtimes$	
Mon	23:00	02:00	Please give further details here (please read guidance	note 3)		
Tue	23:00	02:00				
Wed	23:00	02:00	State any seasonal variations for the provision of late night refreshment (please read guidance note 4)			
			(please read guidance note 4)			
Thur	23:00	02:00				
Fri	23:00	02:00	Non standard timings. Where you intend to use the provision of late night refreshment at different times.			
			the column on the left, please list (please read guidan	ce note 5)	<u></u>	
Sat	23:00	02:00	From the end of permitted hours on New Year's Eve to permitted hours on New Year's Day	the start of		
			Sundays before Bank Holidays until 02:00			
Sun	23:00	02:00				

				On the premises		
(please read guidance note 6)				Off the premises		
Day	Start	Finish	1	Both	$\vdash$	
Mon	Julia	11111311	State any seasonal variations for the supply of alcohol			
IVIOII			guidance note 4)	į (piedse reau		
Tue						
Wed						
Thur			Non standard timings. Where you intend to use the premises for the supply of alcohol at different times to those listed in the column on the left, please list (please read guidance note 5)			
Fri			- Ict, please list (please read guidance note 3)			
Sat						
Sun						
premis	he name ar es supervis		of the individual whom you wish to specify on the licend	ce as designated	i	
Name						
Address						
Postcoo	Postcode					
Person	al licence n	umber (if l	known)		,	
Issuing	licensing a	uthority (if	f known)			

Please highlight any adult entertainment or services, activities, other entertainment or matters ancillary to the use of the premises that may give rise to concern in respect of children (please read guidance note 8).

L

Hours premises are open to the public Standard days and timings (please read guidance note 6)		d timings	State any seasonal variations (please read guidance note 4)
Day	Start	Finish	
Mon	10:00	02:00	
Tue	10:00	02:00	
Wed	10:00	02:00	
Thur	10:00	02:00	Non standard timings. Where you intend the premises to be open to the public at different times from those listed in the column on the left, please list (please read guidance note 5)  From the end of permitted hours on New Year's Eve to the start of
Fri	10:00	02:00	permitted hours on New Year's Day Sundays before Bank Holidays until 02:00
Sat	10:00	02:00	
Sun	10:00	02:00	

a) General – all four licensing objectives (b, c, d and e) (please read guidance note 9)				
Please see appended list of conditions to promote all four licensing objectives. The application follows recent temporary event notices permitting activities until 02:00 and pre-consultation with both the Police Licensing & Environmental Health officers.				
b) The prevention of crime and disorder				
See a) above				
c) Public safety				
See a) above				
d) The prevention of public nuisance				
See a) above				
e) The protection of children from harm				
See a) above				

**M** Describe the steps you intend to take to promote the four licensing objectives:

#### Checklist:

Thomas & Thomas Partners LLP, Solicitors on behalf of the Applicant  For joint applications, signature of 2 <sup>nd</sup> applicant or 2 <sup>nd</sup> applicant's solicitor or other authorised agent (please read guidance note 12). If signing on behalf of the applicant, please state in what capacity.  Signature	CHECK	iist.				Diago tiek t	- i.a.di.a.t		
■ I have enclosed the plan of the premises.  ■ I have sent copies of this application and the plan to responsible authorities and others where applicable.  ■ NB. Electronic Submission - LA to serve RA's  ■ I have enclosed the consent form completed by the individual I wish to be designated premises supervisor, if applicable.  ■ I understand that I must now advertise my application.  ■ I understand that if I do not comply with the above requirements my application will be rejected.  ■ I understand that if I do not comply with the above requirements my application will be rejected.  ■ I understand that if I do not comply with the above requirements my application will be rejected.  ■ I understand that if I do not comply with the above requirements my application will be rejected.  ■ I understand that if I do not comply with the above requirements my application will be rejected.  ■ I understand that if I do not comply with the above requirements my application will be rejected.  ■ I understand that I must now advertise my application will be rejected.  ■ I understand that I must now advertise my application Make a False STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION.  ■ I understand that if I do not comply with the above requirements my application Make a False STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION.  ■ I understand that I must now advertise my application for SALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION.  ■ I understand that I must now advertise my application for SALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION.  ■ I understand that I must now advertise my application for SALSE STATEMENT IN OR SALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION.  ■ I understand that I must now advertise my application for SALSE STATEMENT IN OR IN CONNECTION.  ■ I understand that I must now advertise my application for SALSE STATEMENT IN OR IN CONNECTION.  ■ I understand that I must now advertise my application for SALSE STATEMENT IN OR IN CONNECTION.  ■ I understand that I must now		hava mada	or analogod nave	ant of the fee		Please tick to	o indicate agree		
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Telephone number (if any)	Thoma	Γhomas & Thomas Partners LLP							
Telephone number (if any)	Post to	Postcode Postcode							

#### **Notes for Guidance**

- Describe the premises, for example the type of premises, its general situation and layout and any
  other information which could be relevant to the licensing objectives. Where your application
  includes off-supplies of alcohol and you intend to provide a place for consumption of these offsupplies, you must include a description of where the place will be and its proximity to the
  premises.
- 2. Where taking place in a building or other structure please tick as appropriate (indoors may include a tent).
- 3. For example the type of activity to be authorised, if not already stated, and give relevant further details, for example (but not exclusively) whether or not music will be amplified or unamplified.
- 4. For example (but not exclusively), where the activity will occur on additional days during the summer months.
- 5. For example (but not exclusively), where you wish the activity to go on longer on a particular day e.g. Christmas Eve.
- 6. Please give timings in 24 hour clock (e.g. 16:00) and only give details for the days of the week when you intend the premises to be used for the activity.
- 7. If you wish people to be able to consume alcohol on the premises, please tick 'on the premises'. If you wish people to be able to purchase alcohol to consume away from the premises, please tick 'off the premises'. If you wish people to be able to do both, please tick 'both'.
- 8. Please give information about anything intended to occur at the premises or ancillary to the use of the premises which may give rise to concern in respect of children, regardless of whether you intend children to have access to the premises, for example (but not exclusively) nudity or seminudity, films for restricted age groups or the presence of gaming machines.
- 9. Please list here steps you will take to promote all four licensing objectives together.
- 10. The application form must be signed.
- 11. An applicant's agent (for example solicitor) may sign the form on their behalf provided that they have actual authority to do so.
- 12. Where there is more than one applicant, each of the applicant or their respective agent must sign the application form.
- 13. This is the address which we shall use to correspond with you about this application.

### SHAWARMA, 84 BRICK LANE, E1 6RL



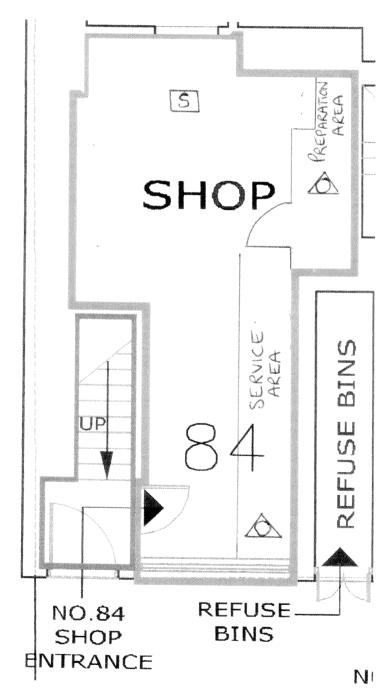
Water Fire Extinguisher



Foam Fire Extinguisher



Automatic Smoke Detector

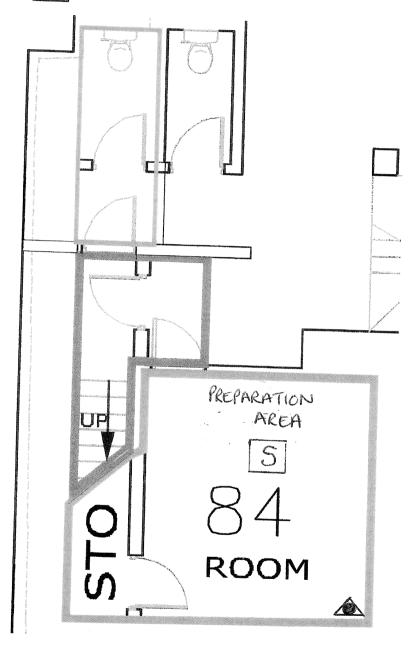


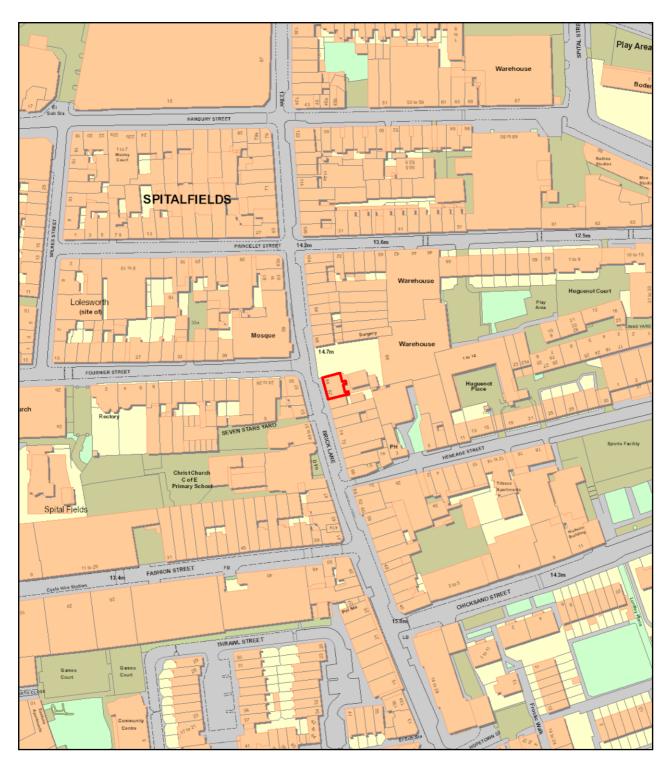
### SHAWARMA, 84 BRICK LANE, E1 6RL

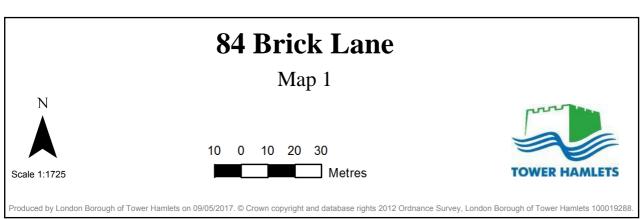


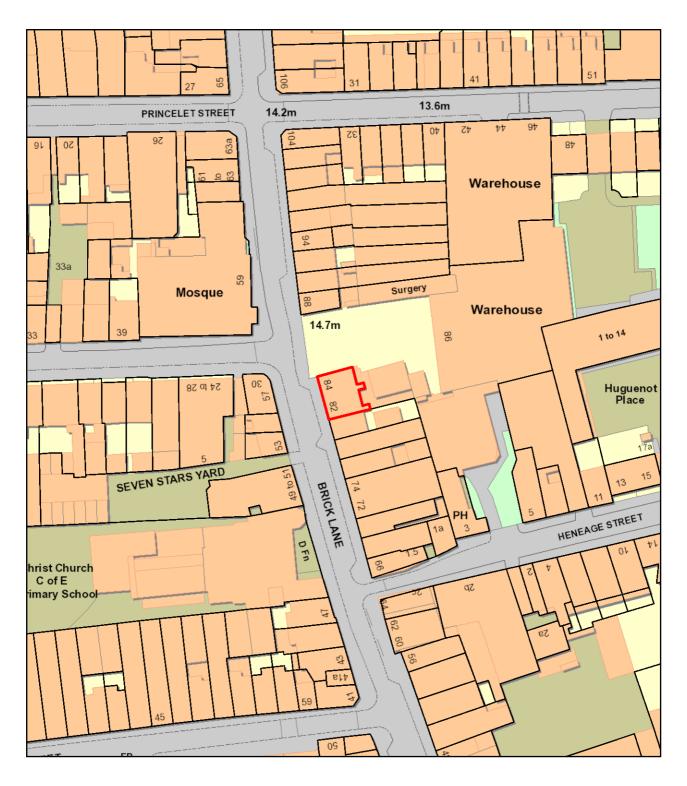


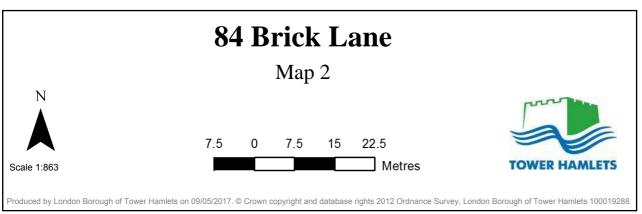
S Automatic Smoke Detector











Name and address	Licensing activities	Opening times
(Hub by Premier	Sale of Alcohol (on and off sales)	Monday to Sunday
Inn) 86 Brick Lane London E1 6RL	Monday to Sunday from 10:00hrs to 23:30hrs  The Provision for Late Night Refreshments (indoors)     Monday to Sunday from 23:00hrs to 23:30hrs  The Provision of Regulated Entertainment in the form of Films (indoors)     Monday to Sunday from 10:00hrs to 23:30hrs  All Licensable activities will be available 24 hours a day, seven days a week for hotel residents.	from 06:00hrs to 00:00hrs (midnight)  The hotel shall remain open 24hours a day for hotel residents  All Licensable activities will be available 24 hours a day, seven days a week for hotel residents
(Pepe's Piri Piri) 82-84 Brick Lane London	The provision of late night refreshment  Sunday to Thursday 23:00 – 23:30 hours.	Sunday to Thursday 23:00 – 23:30 hours. Friday & Saturday 23:00 –
E1 6RL	Friday & Saturday 23:00 – 01:00 hours the following day.	01:00 hours the following day.
(Masala Restaurant) 88 Brick Lane	The sale of alcohol: Monday to Saturday 12:00 hours - 23:30	Monday to Saturday 12:00 hours - midnight
London	hours	Sunday 12:00 hours -
E1 6RL	Sunday 12:00 hours - 23:00 hours	23:30 hours
	Late Night Refreshment: Monday to Saturday until 23:30 hours	
(Monsoon) 78 Brick Lane	The sale by retail of alcohol:	The opening hours of the premises
London	Sunday 1200-2300 hours	hiennaca
E1 6RL	Monday - Wednesday from 1200 -0000 (midnight) Thursday - Saturday from 1100 - 02:00	Sunday 1200- 23.00 hours Monday - Wednesday from 1200 -0000 hours (midnight)
	hours the following day.  On New Year's Eve from the end of	Thursday - Saturday from 11:00 hours until 02:00 hours the following day.
	permitted hours to the start of permitted hours on the following day (or, if there are no permitted hours on the following day, midnight on 31st December).	

	Note: However, New Years Eve is subject to the Regulatory Reform (Special Occasion Licensing) Order 2002. Which means that while that order is in effect the premises may remain open for the twelve hours between 11pm on New Years Eve and 11am on New Years Day.  For provision of Late Night Refreshment: Sunday - Saturday from 11:00 hours until midnight only	
(Suito Japaneese Restaurant) 90 Brick Lane	Sale of Alcohol:  Monday to Saturday, from 12:00 hours to 23:30 hours  Sunday from 12:00 hours to 23:00 hours  The Provision of Late Night Refreshment:  Monday to Saturday, from 23:00 hours to 00:00 hours  Sunday, from 23:00 hours to 23:30 hrs	<ul> <li>Monday to         Saturday from 12:00         hrs to 00:00 hrs</li> <li>Sunday from 12:00 hrs         to 23:30 hrs</li> </ul>
(Saffron Restaurant) 53 Brick Lane London E1 6PU	For the sale by retail of alcohol: Monday - Saturday from 11:00 hours to 01:00 hours the following day Sunday from 11:00 hours to midnight  Late Night Refreshment: Monday - Saturday until 01:00 hours the following day Sunday until midnight  New Years Eve is subject to the Regulatory Reform (Special Occasion Licensing) Order 2002. Which means that while that order is in effect the premises may remain open for the twelve hours between 11pm on New Years Eve and 11am on New Years Day.	Monday - Saturday from 11:00 hours to 01:00 hours the following day Sunday from 11:00 hours to midnight

(Seven Stars)
<b>Basement and</b>
<b>Ground Floor</b>
49 Brick Lane

## The times the licence authorises the carrying out of licensable activities The sale by retail of alcohol

Monday - Saturday 10 00 hrs to 02 00 hrs the following morning Sunday 10 00 hrs to midnight

#### **Late Night Refreshment**

Monday - Saturday until 02 00 hrs the following morning Sunday until midnight

The provision of regulated entertainment Live Music and the Provision of Facilities for Making Music (Karaoke only)

Monday - Saturday 19 00 hrs to 02 00 hrs the following morning Sunday 19 00 hrs to midnight

#### **Recorded Music**

Monday - Saturday from 11:00 hrs to 02:00 hrs the following morning Sunday 11 00 hrs to midnight

Monday - Saturday 10 00 hrs to 02 30 hrs the following morning Sunday 10 00 hrs to 00 30 hrs the following morning

Tom Lewis LBTH Licensing

HT - Tower Hamlets Borough HH - Limehouse Police Station Licensing Office Toby Club Sno

Facsimile: Email:

.uk

www.met.police.uk

Your ref: Our ref: 6 April 2017

Dear Mr Lewis

Application for a premises licence

Shawarma,84 Brick Lane, E1 6RL

I write with reference regarding the above application. Please accept this letter as notification that the police as a responsible authority wish to object to this application on the following two licensing objectives.

The prevention of crime and disorder

The prevention of public nuisance

The applicant has applied for the following hours in relation to late night refreshments:

All week until 2am (including non standard timings, which is essentially all night on NYE)

LBTH adopted a Saturation Policy / Cumulative Impact Policy for the Brick Lane area due to the concerns about the number of licensed premises in such a small area and the resulting number of ASB calls and the potential for disorder.

With regards to this policy, the licensing authority will normally refuse any new applications or any variation of these in the cumulative impact zone; *unless the applicant* can demonstrate there will be no negative cumulative impact on one or more of the licensing objectives.

Brick Lane has become a "destination venue" for the night time economy in Tower

Hamlets. There has been a steady increase in bars, restaurants and fast food premises.

However, there has been a multi-agency approach in considering applications and there has been a consensus that lesser hours has improved the local environment.

If this application is granted in full, it would be a set back for this policy. One more late night opening venue will only compound the problems in this part of Brick Lane. I am aware that TENs were granted but there is a big difference with the granting of a permanent licence and the TEN policy that grants 15 per year.

This will only encourage people to remain for a further period of time in the Brick Lane area. At 2am in the morning, ASB can easily occur whether it's people continuing to drink in the nearby streets with their food or just raising their voices. There is also potential for violence if people who are under the influence of alcohol, encounter one another inside the venue or outside on the street.

Can the applicant provide evidence that the operation of the premises will not add to the negative cumulative impact already being experienced in this area?

Can they reassure the committee that they will not contribute to ASB when their patrons leave the venue whether it is standing in the street drinking or shouting at the top of their voices?

The applicant has put forward the following condition

4. Reasonable steps shall be taken to ensure that any person loitering outside the premises disperse quickly and do not congregate.

How will this be achieved?

I am aware that there have been complaints which will be highlighted by my LBTH Licensing colleagues.

Brick Lane and the surrounding streets still has a considerable residential population which would be adversely affected by the granting of a 2am licence.

Since the introduction of the CIZ. I believe Brick Lane has become a better and safer environment for businesses and residents. I ask the committee to refuse the application.

If they are to grant the application I would ask them to consider the following:

Late night refreshments

Fri - Saturday : 2300- midnight

In terms of the non standard hours, the applicant can apply for a TEN which can be

assessed by the police closer to NYE

If the committee is to grant a licence past midnight I would like them to consider the

following

1xSIA: from midnight until closing.

Alan Cruickshank PC 189HT

#### **Corinne Holland**

**From:** behalf of Licensing

**Sent:** 06 April 2017 17:06 **To:** Corinne Holland

Subject: FW: REPRESENTATION MAU 099154 - Shawarma 84 Brick Lane London

From: Nicola Cadzow Sent: 06 April 2017 13:42

To: Licensing

Cc: <u>@met.police.uk</u>; Mark Perry; <u>@tandtp.com</u> **Subject:** REPRESENTATION MAU 099154 - Shawarma 84 Brick Lane London

**Dear Licensing** 

When regarding the application for Premises License and the potential impact of public nuisance and measures to prevent noise generated from within the premises or outside it which could cause disturbance to people in the vicinity, the proposed hours are well beyond the Council's framework hours.

It must be noted that the Council's framework hours (i.e. when premises are open) are:

- Monday to Thursday 0600 hours to 2330 hours; and
- Friday & Saturday 0600 hours to midnight
- Sunday 0600 hours to 2230 hours.

The applicant is proposing:

• late night refreshment until 02:00 hours seven days a week.

I would consider:

• late night refreshment until Midnight Fridays and Saturdays

Noise Sensitive premises: residential and commercial premises in close proximity to 84 Brick Lane.

In my view the application, as it stands fails, to comply with the objective of the Licensing Act 2003 relating to "public nuisance" for the following reasons:-

- Access & egress to and from the venue, of patrons, especially due to patrons likely to be in high spirits; and
- The hours of operation (inclusive of proposals)

#### **CONCLUSION**

Environmental Protection **does not** support the application for 84 Brick Lane as there is great likelihood of disturbance to residential premises at the noise sensitive hours sought.

Kind regards

Nicola Cadzow Environmental Health Technical Officer Place Directorate Public Realm - Environmental Health and Trading Standards London Borough of Tower Hamlets 5 Clove Crescent London, E14 2BG



Licensing Authority John Onslow House 1 Ewart Place London E3 5EQ

Email: towerhamlets.gov.uk

11<sup>th</sup> April 2017

Your reference

My reference: CLC/LIC/99154/MA

Dear Sir/Madam.

### Communities, Localities & Culture Safer Communities

Head of Environmental Health & Trading Standards **David Tolley** 

Licensing Section John Onslow House 1 Ewart Place London E3 5EQ

Tel
Fax 0
Enquiries to Mohshin Ali

Email towerhamlets.gov.uk

www.towerhamlets.gov.uk

#### **Licensing Act 2003**

New premises licence application: Shawarma, 84 Brick Lane, London E1 6RL

On 1<sup>st</sup> November 2013, Tower Hamlets adopted a Cumulative Impact Policy (CIP) in the Brick Lane Area. *The Council has recognised that because of the number and density of licensed premises selling alcohol, on and off the premises and the provision of late night refreshment (sale of hot food after 11pm) within the Brick Lane Area, there might be exceptional problems of nuisance, disturbance and/or disorder outside or away from those licensed premises as a result of their combined effect (8.2)* 

The Licensing Authority recognises that there is a wide diversity of premises requiring a licence and will have full regard to the differing impact these will have on the local community. It therefore also recognises that, within this Policy, it may be able to approve licences that are unlikely to add significantly to the saturation, and will consider the circumstances of each individual application. The Authority may therefore consider that the imposition of conditions is unlikely to address these problems and may consider the adoption of a special policy of refusing new licences because the area is saturated with licensed premises and the granting of any more would undermine one of the licensing objectives.

The Licensing Authority is now of the view that the number, type and density of premises selling alcohol for consumption on and off the premises and/or the provision of late night refreshment in the Brick Lane Area as having a

cumulative impact on the licensing objectives and has therefore declared a Cumulative Impact Zone (CIZ) (8.3).

The effect of this CIZ Policy is to create a rebuttable presumption for applications in respect of the sale or supply of alcohol on or off the premises and/or late Night Refreshment for new Premises Licences, Club Premises Certificates or Provisional Statements and applications for variations of existing Premises Licences, Club Premises Certificates (where the modifications are relevant to the issue of cumulative impact for example increases in hours or capacity). Where the premises are situated in the CIZ and a representation is received, the licence will be objected to by the Authority. To rebut this presumption the applicant is expected to show through the operating schedule and where appropriate with supporting evidence that the operation of the premises will not add to the cumulative impact already being experienced. This policy does not act as an absolute prohibition on granting/varying new licences in the CIZ (8.4).

The Licensing Authority is therefore making a representation against the above application on the grounds of:

- the prevention of crime and disorder and
- the prevention of public nuisance.

If the applicant is unable to prove to the Licensing Sub Committee, through the implementation of appropriate conditions within the Operating Schedule, that the granting of the application will not affect the cumulative impact of the area; then I ask the Committee to reject the application in full.

The Tower Hamlets statement of licensing policy makes it clear (8.4) that the applicant is expected to show through the operating schedule and where appropriate with supporting evidence that the operation of the premises will not add to the cumulative impact already being experienced. This is also repeated in the Home Office guidance (8.35). Applicants are expected to include positive proposals in their application on how they will manage any potential risks. Where specific policies apply in the area (for example, a cumulative impact policy), applicants are also expected to demonstrate an understanding of how the policy impacts on their application; any measures they will take to mitigate the impact; and why they consider the application should be an exception to the policy.

The hours applied for are longer then the framework hours in the Tower Hamlets licensing policy (15.8). The policy states that application to operate outside of the framework hours will be considered on their merit, with regard to:

a) The location of the premises and the general character of the area in which the premises are situated. (i.e. does the area include residential or business premises likely to be adversely affected).

- b) The proposed hours during which licensable activities will be take place and the proposed hours during which customers will be permitted to remain on the premises.
- c) The adequacy of the applicant's proposals to address the issues of the prevention of crime and disorder **and** the prevention of public nuisance.
- d) Where the premises have been previously licensed, the past operation of the premises.
- e) Whether customers have access to public transport when arriving at or leaving the premises at night time and in the early hours of the morning.
- f) The proximity of the premises to other licensed

The applicant has not satisfied these criteria. The Home Office guidance (8.33) says:

Applicants are expected to have regard to the statement of licensing policy for their area. They must also be aware of the expectations of the licensing authority and the responsible authorities as to the steps that are appropriate for the promotion of the licensing objectives, and to demonstrate knowledge of their local area when describing the steps they propose to take to promote the licensing objectives.

The following Temporary Events notice (provision of late night refreshment) were granted for the premises:

- 9 12 February 2017 until 02:00 hours
- 2 5 February 2017 until 02:00 hours
- 26 29 January 2017 until 02:00 hours
- 20 22 January 2017 until 02:00 hours
- 1 January 2017 until 05:00 hours
- 22 25 December 2016 until 02:00 hours
- 15 18 December 2016 until 02:00 hours
- 8 11 December 2016 until 02:00 hours
- 1 4 December 2016 until 02:00 hours
- 25 27 November 2016 until 02:00 hours

I have also looked at the history of complaints on the Licensing Authority's system and the following are recorded against the premises:

**19/3/2017** (EVU - 71158) — Licensing Authority visited the premises and found to be closed at 00:00 hours (midnight)

**25/02/2017** (EVU - 71071) – Licensing Authority and Police Licensing visited the premises at 23:55 hours. Staff appeared to be cleaning up and no one else inside.

**19/12/2016** (CMU - 86435) — Complaint from resident: allegation of operating beyond the times of the TEN. A warning letter was sent to the premises.

**14/12/2016** (CMU - 86209) — Complaint from resident: allegation of operating beyond the times of the TEN. A warning letter was sent to the premises.

**28/11/2016** (CMU - 86076) — Complaint from resident: allegation of operating beyond the times of the TEN.

**10/10/2016** (CMU - 85606) — Complaint from Licensing: allegation of operating without a licence. Warning letter sent.

**6/10/2016** (CMU - 85706) – Complaint from resident: allegation of operating until 03:00 hours. Warning letter sent

**29**/**7**/**2016** (EVU - 70129) – Licensing Authority visited the premises to see if it was trading without a licence. Premises closed at the time of the visit.

**30/4/2016** (EVU - 69561) – Licensing Authority visited the premises to see if it was trading without a licence. Premises closed at 00.20 hours.

A premise licence application (received on 9/5/2016) was refused by the Licensing Sub-Committee at the hearing on the 5<sup>th</sup> July 2016. The applicant then appealed that decision and on the 15<sup>th</sup> September 2016, the Magistrates Court dismissed the appeal.

If the Licensing Sub-Committee is minded to grant a licence then I would ask that the hours are reduced closer to the framework hours.

Yours faithfully,

Mohshin Ali
Senior Licensing Officer
Acting as a Responsible Authority

CC: Applicant's solicitor, Thomas & Thomas & Thomas Partners
LLP @tandtp.com)



Mr. Azzam Barhamji Shawarma 84 Brick Lane London E1 6RL

20<sup>th</sup> January 2017

Your reference

My reference: LIC/86435/MA

Dear Mr. Barhamji,

### Place Directorate Public Realm

Head of Environmental Health and Trading Standards **David Tolley** 

Licensing Team
John Onslow House
1 Ewart Place
London
E3 5EQ

Tel 0
Fax Enquiries to Mohshin Ali

Email @towerhamlets.gov.uk

www.towerhamlets.gov.uk

### Licensing Act 2003, Section 136

Premises: Shawarma, 84 Brick Lane, London E1 6RL

This Licensing Authority has received a complaint regarding the above premises as follows:

- "Thu 15 Dec16: closing after 0300 Friday morning, intermittent noise disturbance
- Fri 16 dec16: closing 0400 Saturday morning, intermittent noise disturbance
- Sat 17 dec16: a sign reading 'business is closed' appeared at some point on Sunday morning, but premises remained open to customers. I was woken at 03:45 hours by noise from a group of customers using nitrous oxide and kicking a football around in the street as they waited for their order. Closing sometime after 0400"

We last wrote to you on the 14<sup>th</sup> December 2016 regarding a similar complaint. I note you had a TEN for the following:

Thursday 15th to Sunday 18th December 2016 (The provision of late night refreshment)

23:00 to 02:00 (i.e. to extend Thursday, Friday and Saturday evenings)

In order to prevent any further TENs or licence application being objected you I would recommend that measures are put in place to prevent any customers loitering outside your premises, if necessary you should consider employing SIA security staff at times when this is likely to occur. You must cease supplying hot food at 02:00 hours, as given in your Temporary Event Notices.

I must advise you that;

It is an offence for anyone who carries on, or attempts to carry on a licensable activity on or from any premises without or not in accordance with an authorisation.

A person guilty of an offence under section 136 of the ACT is liable on a summary conviction to imprisonment for a term not exceeding six months or an unlimited fine.

You are advised to cease the unauthorised licensing activity with immediate effect.

Your premises will be monitored for compliance. For further advice please contact your legal representative.

The authority appreciates that not all complaints are justified when they are made but it is our procedure to bring them to the attention of the premises holder and the Designated Premises Supervisor, and invite you to make any comments you consider appropriate.

Yours sincerely,



Mohshin Ali Senior Licensing Officer

CC: Thomas & Thomas Partners LLP, 38a Monmouth
Street, London WC2H 9EP





### Communities, Localities & Culture Environmental Health & Trading Standards

Head Of Service

**David Tolley** 

Licensing Section Mulberry Place 5 Clove Crescent London E14 2BG

Tel
Enquiries to towerhamlets.gov.uk

www.towerhamlets.gov.uk

Mr. Azzam Barhamji 84 Brick Lane London E1 6RL

14<sup>th</sup> December 2016

My reference CLC/LIC/86209

Dear Mr. Barhamji,

Licensing Act 2003, Section 136

Premises: Shawarma, 84 Brick Lane, London E1 6RL

This Licensing Authority have received a complaint that you are supply hot food and hot drinks beyond the hours of the Temporary Event Notices. Allegations are made that you are operating until 3/3:30 am and attracting customers to gather outside your premises; taking nitrous oxide and causing anti-social behaviour.

In order to prevent any further TENs being objected you I would recommend that measures are put in place to prevent any customers loitering outside your premises, if necessary you should consider employing SIA security staff at times when this is likely to occur. You must cease supplying hot food at 02:00 hours, as given in your Temporary Event Notices.

Can you please provide a copy of the incident report book as kept for the TENs held on 26-27<sup>th</sup> November 2016 and 8<sup>th</sup>-11<sup>th</sup> December 2016.

#### I must advise you that;

It is an offence for anyone who carries on, or attempts to carry on a licensable activity on or from any premises without or not in accordance with an authorisation.

A person guilty of an offence under section 136 of the ACT is liable on a summary conviction to imprisonment for a term not exceeding six months or an unlimited fine.

You are advised to cease the unauthorised licensing activity with immediate effect.

M:\Licensing\Word97\ENFORCEMENT\EnfLetters\Unlicensed\BrickLa84.001.doc

Your premises will be monitored for compliance. For further advice please contact your legal representative.

Yours sincerely

Kathy Driver
Principal Licensing Officer

c.c. Thomas & Thomas Partners LLP, 38a Monmouth Street, London WC2H 9EP



Shawarma 84 Brick Lane London E1 6RL

Communities, Localities & Culture

Safer Communities

Environmental Health and Trading Standards **David Tolley** 

Licensing Section Admin Support Services John Onslow House 1 Ewart Place London E3 5EQ

Tel Fax Enquiries to @towerhamlets.gov.uk Email I

www.towerhamlets.gov.uk

10<sup>th</sup> October 2016

My reference: TSS/LIC/91406

Your reference:

Dear Azzam Barhamji,

Licensing Act 2003 Re: Shawarma - 84 Brick Lane, London, E1 6RL

The Licensing Authority has received information that you are remaining open until 01:00hrs. As you are well aware, you do not hold a licence under the Licensing Act 2003. Your application was refused by the Tower Hamlets Licensing Sub Committee and your appeal was refused at Thames Magistrates Court.

It is an offence for anyone who carries on, or attempts to carry on a licensable activity on or from any premises without or not in accordance with an authorisation. The ACT covers the provision of late night refreshment (selling meals between 23:00hrs and 05:00hrs the following day).

A person guilty of an offence under section 136 (1) of the ACT is liable on a summary conviction to imprisonment for a term not exceeding six months or an unlimited fine. You are advised to cease the unauthorised licensing activity with immediate effect.

Enforcement visits and test purchases may be carried out. If you are found to be operating without the appropriate licence, this Authority will not hesitate to seek legal action against you.

For further advice please contact your legal representative. Alternatively, you may wish to apply for a licence.

Yours sincerely,



Andrew Heron Licensing Officer





Azzam Barhamji 84 Brick Lane London E1 6RL

24th October 2016

Your reference

My reference: CLC/LIC/93945/MA

Dear Mr Barhamji,

### Communities, Localities & Culture Safer Communities

Head of Environmental Health and Trading Standards **David Tolley** 

Licensing Team
John Onslow House
1 Ewart Place
London
E3 5EQ

Tel
Fax
Enquiries to

Email @towerhamlets.gov.uk

www.towerhamlets.gov.uk

### **Licensing Act 2003**

Magistrates' Appeal: (Shawarma) 84 Brick Lane, London E1 6RL

In our letter dated 18<sup>th</sup> July 2016, you were informed that the Licensing Sub-Committee refused your premises licence application on the 5<sup>th</sup> July 2016. You then appealed that decision to the Thames Magistrates Court. The first hearing was set on the 15<sup>th</sup> September 2016 and you failed to appear in Court. The Court then ordered that the appeal was refused and dismissed the matter. You then had 21 days to appeal this decision to the Crown Court.

The Licensing Authority has received a complaint as follows:

"Through September the premises have started staying open well beyond the permitted times and as previously there has been noise disturbance from customers. I noted a few recent closing times:

• Thu 22 Sep16: closing 0100

Fri 23 Sep16: 0230

• Sat 24 Sep16: after 0300

Wed 28 Sep16: 0030

• Thu 29 Sep16: 0200

• Fri 30 Sep16: 0300

... The proprietor, Mr Barhamji, was present on all the dates shown".

We have also sent you another letter on the 10<sup>th</sup> October 2016 regarding similar allegations. I attach a copy of this letter for your information.

According to the Council records you did not hold a licence under the Licensing Act 2003. It is an offence for anyone who carries on, or attempts to carry on a licensable activity on or from any premises without or not in accordance with an authorisation. **The ACT covers**;

 the provision of late night refreshment (selling hot food and drinks between 23:00 hours to 05:00 hours)

A person guilty of an offence under section 136 (1) of the ACT is liable on a summary conviction to imprisonment for a term not exceeding six months or to an unlimited fine, or to both.

Enforcement visits and test purchases may be carried out and if you are found to be operating without the appropriate licence, this Authority will not hesitate to seek legal action against you. For further advice please contact your legal representative. Alternatively, you may wish to apply for a licence.

The Authority appreciates that not all complaints are justified when they are made but it is our procedure to bring them to the attention of the responsible person invite you to make any comments you consider appropriate.

Yours faithfully

Mohshin Ali **Senior Licensing Officer**  Azzam Barhamji 84 Brick Lane London E1 6RL

18<sup>th</sup> July 2016

Your reference My reference: TSS/LIC/91406/MA

Dear Sir/Madam,

### Communities, Localities & Culture Safer Communities

Head of Environmental Health and Trading Standards **David Tolley** 

Licensing Section John Onslow House 1 Ewart Place London E3 5EQ

Tel
Enquiries to Mohshin Ali
Email towerhamlets.gov.uk

www.towerhamlets.gov.uk

## Licensing Act 2003 <u>Application for a Premises Licence: (Shawarma) 84 Brick Lane, London</u> E1 6RL

I regret to have to inform you that your application for the above premise was refused by the Licensing Sub-Committee at the hearing on the **5**<sup>th</sup> **July 2016**.

The reasons for this decision are attached in **Appendix A.** 

Your rights of appeal are contained in **Appendix B** 

Yours faithfully,

-

Mohshin Ali Senior Licensing Officer

### Appendix A

### Reasons for refusing a Premises Licence

Members were aware of and bore in mind the following general advice:

- Licensing Officer comments on noise while the premise is in use
- Licensing Officer comments on access/egress problems
- Licensing Officer comments on crime and disorder on the premises
- Licensing Officer comments on crime and disorder from patrons leaving the premises
- Planning
- Licensing Policy relating to hours of trading
- Licensing Officer comments on the Tower Hamlets Cumulative Impact Zone

Members considered the evidence presented by:

- Applicant
- Met Police
- Licensing Authority
- Environmental Protection
- Local resident / residents association

In relation to the following licensing objective:

- The prevention of crime and disorder
- the prevention of public nuisance

In that the following matters were discussed:

In considering the application, members were required to consider the same in accordance with the Licensing Act 2003 (as amended), the licensing objectives, the Home Office guidance and the Council's Statement of Licensing Policy.

#### Consideration

Each application must be considered on its own merits and the Chair stated that the Sub-Committee had carefully considered the written and verbal representations made by the applicant and those of the three responsible authorities and two residents who had objected to the application Members noted that the applicant verbally amended his application at the hearing to reduce opening hours and the hours in which licensable activities are to occur, namely the provision of late night refreshments, from 24 hours per day 7 days per week to Monday to Sunday 0800 to 0200 with the same opening hours. Members also considered the licence conditions proposed as set out in the operating schedule of the application.

Members were concerned as to the serious issues which the responsible authorities had raised regarding the prevention of crime and disorder and the prevention of public nuisance. Members were very mindful that the area is a densely populated residential area and that he opening hours applied for were well beyond the Council's current framework hours.

- Members were of the view that the applicant had not adequately considered the risks of opening beyond the Council's framework hours and had failed to provide adequate reasoning to show why they should be granted a licence which goes beyond framework hours; nor did the application demonstrate how crime and disorder and public nuisance would be prevented.
- Members were of the view that the applicant had not adequately understood and addressed the rebuttable presumption in the council's Cumulative Impact Zone Policy and had failed to provide evidence to rebut the presumption that his business would impact on the issues already experienced within the Cumulative Impact Zone.

Members were also of the view that adding conditions to a licence would not assist in the promotion of the licencing objectives.

In considering their decision Members gave regard to the guidance issued by the Home Office under Section182 of the Licensing Act 2003 concerning Crime and Disorder and the Prevention of Public Nuisance, and also the councils own Licence Policy.

Considering all of the above, Members had no confidence that the Applicant would be able to promote the licensing objectives and unanimously decided to refuse the application.

#### **Decision**

Accordingly, the Sub-Committee unanimously

#### **RESOLVED**

That the application for a Premises Licence for Shawarma, 84 Brick Lane, London, E1 6RL be REFUSED.

### **Appendix B**

#### Appeal Rights under Schedule 5 of Licensing Act 2003

The appeal must be made to the Magistrates Court which has jurisdiction in the area of the London Borough of Tower Hamlets.

Thames Magistrates' Court 58 Bow Road London E3 4DJ

A notice of appeal must be given to the justices' chief executive for the Magistrates Court within a period of 21 days beginning with the day on which the appellant was notified by the Licensing Authority.

Please note that the licensing authority will be a party to the appeal.

#### **Corinne Holland**

**From:** Corinne Holland on behalf of Licensing

Sent: 10 April 2017 13:42
To: Corinne Holland

**Subject:** FW: Shawarma, 84 Brick Lane, London E1 6RL - Late Night Refreshment (LNR)

Licence

----Original Message-----

From: David Cunningham [mailto

Sent: 09 April 2017 21:31

To: Licensing

Subject: Shawarma, 84 Brick Lane, London E1 6RL - Late Night Refreshment (LNR) Licence

To - Licensing, Tower Hamlets Council.

Shawarma, 84 Brick Lane, London E1 6RL - Late Night Refreshment (LNR) Licence

I object to the proposed hours of the license application on the grounds of the prevention of crime and disorder, public nuisance and public safety. This is the second application in less than a year and the situation has not changed in that time. I live the premises and noise disturbance from late night opening makes uninterrupted sleep in my flat impossible.

The applicant has a very poor history of compliance with licensing conditions. In March and April 2016 Shawarma was regularly open until 0200, frequently later, resulting in serious noise disturbance from customers and others. There was a regular presence of cars playing very loud music parked outside the premises apparently waiting for takeaway food. The premises became a magnet for drunk people who spent considerable time outside the premises and hanging around in local doorways, there were regular incidences of begging and aggressive and intimidating behaviour.

All these problems reappeared during subsequent unauthorised late openings in 2016 and again with a series of Temporary Event Notice late openings in November and December 2016, the majority of which continued until 0400, long after the TEN approved hours. I have written to Licensing about these problems a number of times, of particular concern was obvious drug use inside and immediately outside the premises which the applicant did nothing to dissuade.

The following series of TEN late openings in January and February 2017 were on some of the coldest nights of the year and Brick Lane was very quiet as is usual at this time of year, at times almost deserted. In consequence there were no significant problems apart from late night noise disturbance in February but it should be noted that this was a complete contrast to the late night opening in 2016.

The late openings in January and February can not possibly be used as a reasonable example of a lack of problems.

The licensing objectives - prevention of crime and disorder, public nuisance and impact on public safety:

The applicant's response to the licensing objectives has been given in an Application Summary. Overall the prevention measures outlined in these responses appear token and generally unlikely to prove effective. These measures, even if successfully implemented, do not address problems generated which affect surrounding residential streets. This summary response is inadequate to fulfil the licensing objectives and prevent problems which have already been evident on previous late openings.

The Application Summary points 2 and 3 deal with CCTV. Many of the the problems in 2016 outlined above took place in front of a Council CCTV camera, the effect as deterrent to ASB appeared to be minimal.

Application Summary point 4 states: 'Reasonable steps shall be taken to ensure that any person loitering outside the premises disperse quickly and do not congregate.'

It is difficult to interpret what is meant here by 'reasonable' and how this can be accomplished or enforced, if at all. This proposal is unlikely to resolve the issue of customers and others causing disturbance outside (as outlined above) and can do nothing to prevent groups of customers re-congregating outside nearby residential addresses as has happened on many previous occasions.

There are additional nuisance problems which the application fails to address - it is difficult to see what measures can be taken to prevent the problem of customers in cars playing loud music parked outside the premises. Shawarma is signed up with a number of online takeaway delivery firms which means noise disturbance from the arrival and departure of motorcycles, often with alarms that accidentally go off. There is no guarantee that this will not go on very late.

Application Summary point 7: 'All windows and external doors shall be kept closed'

It is worth considering how the design of the premises impacts on the behaviour of customers. The takeaway counter area can only accommodate about 4 or 5 people so customers tend to queue in the doorway and outside. A group of more than six will generally spill out onto the street. Customers are inclined to order food and wait outside. Large groups of customers typically divide into a few individuals queueing inside and the others congregating outside. The door and serving window of the premises have been kept open on all previous late openings. It is difficult to see how the applicant can manage to keep the door closed at busy periods for the business (which is when problems generally arise) or even how this make any practical difference diminishing any disturbance.

This also appears to directly contradict the applicant's response to application (Section I): 'Will the provision of late night refreshment take place indoors or outdoors or both' - the applicant has confirmed 'both'.

To my knowledge the applicant has taken no action to discourage antisocial behaviour on the numerous previous occasions when it has taken place within the premises or involved customers immediately outside.

According to figures from the recent Late Night Levy proposal most ASB and crime in the area takes place between midnight and 0200. Late licences create a problem of people loitering in residential streets causing at best a nuisance, frequently a contribution to the high crime incident rate in the Brick Lane area and corresponding strain on police and public health resources.

The application does not reference the Cumulative Impact Zone at all, in particular the key consideration that the area includes residential premises likely to be adversely affected by operation outside the framework hours. One of the main reasons for the introduction of the CIZ was to combat the expansion of late night takeaways. As has happened previously, Shawarma will inevitably attract drunken and anti-social behaviour and the measures proposed in the application fail to realistically address the licensing objectives.

The problems I have described above have all taken place outside the CIZ framework hours. The application fails to provide evidence that late night operation will not impact on the issues already experienced within the Cumulative Impact Zone. It is inappropriate to allow a single establishment to remain open substantially longer than other premises in this location so close to a concentration of housing in Brick Lane and surrounding streets. This will only exacerbate the existing problems of anti-social behaviour, drug related activity, street drinking and late night noise and disorder.

I ask that this application be completely refused as the licensing objectives can not be upheld and the application does not justify any exception to the principles of the Cumulative Impact Zone.

yours

**David Cunningham** 



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#### **Corinne Holland**

From: Glenn Leeder < >

**Sent:** 26 March 2017 14:04

To: Licensing

**Subject:** Objection to proposed licence at 84 Brick Lane

Please register my objection to the proposal for a late licence (2am) at 84 Brick Lane. This establishment recently applied for a late licence until 5am and this was rejected by tower Hamlets. Please reject this licence application as well and help protect the local residents from nuisance and disorder.

Tower Hamlets has a Cumulative Impact Zone in effect to help protect the local residents from an oversaturation of licenced premises. Please follow this CIZ. At present, local residents, including myself, are subject to disgusting disorder and nuisance from drunk people leaving Brick Lane and heading for transport hubs in Commercial Street and Bishopsgate.

I regularly find people have urinated and vomited in my street. Every day there are cans, bottle and other empty alcohol containers left in my street for me and the other residents to clean up. It is disgusting and upsetting. Local children should not be subjected to this. 84 Brick lane contributes to this nuisance and disorder and does not need to be open until 2am during the week.

We are continually subject to noise nuisance and disorder from revellers leaving Brick Lane.

To help prevent disorder and nuisance from late night revellers, please reject this application at 84 Brick Lane to operate until 2am. Uphold the Cumulative Impact Zone guidelines to not issue new licences within the Brick lane Zone.

Thank you Glenn Leeder

#### **Corinne Holland**

**From:** behalf of Licensing

**Sent:** 03 April 2017 15:16 **To:** Corinne Holland

**Subject:** FW: Licensing Application by "Shawarma", 84 Brick Lane, E1 6RL

From: Jon Shapiro [mailto]
Sent: 01 April 2017 20:14

To: Licensing

Cc: Alan Cruickshank;

Subject: Licensing Application by "Shawarma", 84 Brick Lane, E1 6RL

Dear Sir or Madam,

I would like to request that the Licensing Application by "Shawarma" should be wholly refused on the grounds of the prevention of public nuisance.

It is well known that the provision of hot food under a Late Night Refreshment (LNR) Licence within the Brick Lane CIZ often fuels late-night drinkers and hence encourages ASB – of which there is more than enough already in Brick Lane!

In particular Shawarma has an appalling record of ignoring their licensing conditions, opening beyond their permitted hours and allowing noise to disturb local residents.

"Shawarma" recently applied for a similar LNR which was quite rightly refused, and I hope this application will also be refused.

IGiven the track record of complaints about "Shawarma", by copy of this licence objection to the MPS I would request that in future the MPS should no longer approve any request for TENs made by "Shawarma".

I would ask the Licensing Panel please to wholly refuse this Licensing Application.

Yours faithfully, Jon Shapiro.



#### **Corinne Holland**

**From:** Corinne Holland on behalf of Licensing

Sent: 10 April 2017 13:19
To: Corinne Holland

**Subject:** FW: prevention of public nuisance

From: Michael Myers [mailto:

**Sent:** 10 April 2017 10:46

To: Licensing

**Subject:** prevention of public nuisance

Dear Sir/Madam

Shawarma Restaurant 84 Brick Lane E1 6RL Application for licence to sell refreshments

I wish to oppose this establishment's application for purpose tp sell refreshments seven days a week-2am closing time.

They formally applied a year ago for a seven day 5am closing time. This was rejected. During the course of the past year, they obtained Temporary Event Notices to hold a number of events on the premises, resulting in:

Noises carried out late in the evening, and into the early hours are a cause for concern to residents living close by.

Brick Lane has witnessed many forms of anti-social behaviour over the past years. Considerable effort has been employed by the police, and various local groups to tackle the problems. On that basis I request this application be rejected

Yours faithfully Michael Myers

<sup>\*</sup>overrunning permitted closing time

<sup>\*</sup>noise from customers

<sup>\*</sup>noise from food delivery drivers

#### **Corinne Holland**

Subject:

FW: late-night refreshment licence application at Shawarma, 84 Brick Lane E1 6RL

From: Spitalfields Community Group [mailto:s

**Sent:** 24 March 2017 21:36

**To:** Licensing **Cc:** Alan Cruickshank

Subject: late-night refreshment licence application at Shawarma, 84 Brick Lane E1 6RL

Dear Sir/Madam,

Spitalfields Community Group OBJECTS to the application for a late-night refreshment licence at Shawarma, 84 Brick Lane E1 6RL. The application is completely excessive, for late night refreshment until 2am seven days a week.

Spitalfields Community Group was formed in September 2011 with the aim of promoting and protecting the quality of life of people living and working in the ward of Spitalfields and Banglatown. We have over 200 members and are growing. Our latest survey, conducted earlier this year to identify priorities for action, highlighted the continuing problems faced by locals as a result of the existing dense concentration of licensed premises in the area, exacerbating the negative impact of the night time economy. Indeed, the three factors found to be most adversely affecting quality of life in Spitalfields were directly attributable to the night time economy. In accordance with this focus, SCG supported the adoption of a cumulative impact zone for the Brick Lane area, within which the premises at 84 is situated.

ASB caused by the night time economy in the Brick Lane area is well documented, with many recent reports by residents of problems caused by patrons at night and throughout the weekend. These problems include noise nuisance (screaming, shouting, swearing, singing, playing music etc) litter and vandalism to cars and homes, street urination and defecation, vomiting, and aggressive and intimidating behaviour. Patrons leaving Brick Lane for transport hubs on Bishopsgate and Commercial Street inevitably pass along residential streets causing unwanted mayhem and misery.

Residents already put up with these problems to the early hours. The excessive hours applied for in this application would only extend these problems throughout the night, further inhibiting the amenity of local residents. There can be no justification for making refreshments available for consumption until 2am throughout the week. Shawarma will inevitably become a magnet for drunken behaviour and general antisocial behaviour. The high crime incident rate in the Brick Lane is fuelled, at least in part, by premises with late licences. The strain on police and public health resources is unacceptable.

This is the second licence application from Shawarma in the last few months, the previous one having been rejected. Since that application the premises has been open late on several occasions under TENs. We have received complaints from our members that several of these events have continued beyond the hours permitted by the TENs. These are not the actions of a responsible licence holder. In addition there have been reports of drugs use both inside and outside the premises.

Our members who live close to Shawarma report that there is a long history of noise problems with the premises, from customers queuing in the street, from the serving window which opens directly onto the street, from customers playing loud music in their cars as they wait for their food, from drunk customers outside the premises and in other doorways, and from takeaway delivery drivers waiting with their scooters. Allowing the premises to operate daily until 2am will make the lives of those who live within earshot unbearable.

The applicant has clearly not overcome the rebuttal assumption of the Cumulative Impact Zone. We therefore ask you to reject this application.

Yours,

Matthew Piper, for and on behalf of the Spitalfields Community Group

### Crime and disorder - S182 Updated March 2015

- 2.1 Licensing authorities should look to the police as the main source of advice on crime and disorder. They should also seek to involve the local Community Safety Partnership (CSP).
- 2.2 In the exercise of their functions, licensing authorities should seek to cooperate with the Security Industry Authority ("SIA") as far as possible and consider adding relevant conditions to licences where appropriate. The SIA also plays an important role in preventing crime and disorder by ensuring that door supervisors are properly licensed and, in partnership with police and other agencies, that security companies are not being used as fronts for serious and organised criminal activity. This may include making specific enquiries or visiting premises through intelligence led operations in conjunction with the police, local authorities and other partner agencies. Similarly, the provision of requirements for door supervision may be appropriate to ensure that people who are drunk, drug dealers or people carrying firearms do not enter the premises and ensuring that the police are kept informed.
- 2.3 Conditions should be targeted on deterrence and preventing crime and disorder. For example, where there is good reason to suppose that disorder may take place, the presence of closed-circuit television (CCTV) cameras both inside and immediately outside the premises can actively deter disorder, nuisance, anti-social behaviour and crime generally. Some licence holders may wish to have cameras on their premises for the prevention of crime directed against the business itself, its staff, or its customers. But any condition may require a broader approach, and it may be appropriate to ensure that the precise location of cameras is set out on plans to ensure that certain areas are properly covered and there is no subsequent dispute over the terms of the condition.
- 2.4 The inclusion of radio links and ring-round phone systems should be considered an appropriate condition for public houses, bars and nightclubs operating in city and town centre leisure areas with a high density of licensed premises. These systems allow managers of licensed premises to communicate instantly with the police and facilitate a rapid response to any disorder which may be endangering the customers and staff on the premises.
- 2.5 Conditions relating to the management competency of designated premises supervisors should not normally be attached to premises licences. It will normally be the responsibility of the premises licence holder as an employer, and not the licensing authority, to ensure that the managers appointed at the premises are competent and appropriately trained. The designated premises supervisor is the key person who will usually be responsible for the day to day management of the premises by the premises licence holder, including the prevention of disorder. A condition of this kind may only be justified as appropriate in rare circumstances where it can be demonstrated that, in the circumstances associated with particular premises, poor management competency could give rise to issues of crime and disorder and public safety.

### Crime and Disorder — Licensing Policy, updated March 2015

- 6.1 Licensed premises, especially those offering late night / early morning entertainment, alcohol and refreshment for large numbers of people, can be a source of crime and disorder problems.
- 6.2 When addressing crime and disorder the applicant should initially identify any particular issues (having regard to their particular type of premises and / or activities) which are likely to adversely affect the promotion of the crime and disorder objective. Such steps as are required to deal with these identified issues should be included within the applications operating schedule. Where a Crime Prevention Officer from the Metropolitan Police makes recommendations for premises that relate to the licensing objectives, the operating schedule should normally incorporate the suggestions.
- 6.3 Applicants are recommended to seek advice from Council Officers and the Police as well as taking into account, as appropriate, local planning and transport policies, with tourism, cultural and crime prevention strategies, when preparing their plans and Schedules.
- 6.4 In addition to the requirements for the Licensing Authority to promote the licensing objectives, it also has a duty under Section 17 of the Crime and Disorder Act 1998 to do all it reasonably can to prevent crime and disorder in the Borough.
- 6.5 The Licensing Authority, if its discretion is engaged, will consider attaching Conditions to licences and permissions to deter and prevent crime and disorder both inside and immediately outside the premises and these may include Conditions drawn from the Model Pool of Conditions relating to Crime and Disorder given in Section 182 of the Licensing Act 200. (See Appendix 2.)
- 6.6 **CCTV -** The Licensing Authority, if its discretion is engaged, will attach conditions to licences, as appropriate where the conditions reflect local crime prevention strategies, for example the provision of closed circuit television cameras.
- 6.7 Touting The Council has had a significant number of complaints relating to premises which are substantially or mainly restaurants where "touting" is a problem. Touting is soliciting for custom. Consequently, in relation to such premises the Licensing Authority, where its discretion is engaged will insert a standard condition that prohibits 'touting' as follows:-
  - 1) No person shall be employed to solicit for custom or be permitted to solicit for custom for business for the premises in any public place within a 500 meters radius of the premises as shown edged red on the attached plan.( marked as Appendix -)
  - 2) Clear Signage to be placed in the restaurant windows stating that the premises supports the Council's 'No Touting' policy.

- 6.8 **Street Furniture -** This would include Advertising Boards, they are sometimes placed in such a way as to be a nuisance to the public on the highway, or they encourage the consumption of alcohol in areas that are not licensed. The Licensing Authority expects applicants to have ensured that they fully comply with the Councils rules relating to authorisation of obstructions on the highway and a licence permission to place advertising boards or street furniture on the highway should normally have been obtained from Tower Hamlets Markets Service before an application for a licence is made. Where proportionate and appropriate, and its discretion is engaged, the Licensing Authority will impose conditions in relation to street seats and tables or boards, including on private land.
- 6.9 **Fly Posting -** The Council has experienced significant problems with "fly posting" in relation to venues that offer entertainment. Fly posting is the unauthorised posting of posters / advertisements etc. Where it considers it appropriate and its discretion is engaged, the Licensing Authority will attach conditions relating to the control of fly posting to ensure that venues clearly prohibit all fly posting in their contract terms with others and they effectively enforce this control.
- 6.10 **Responsible Drinking -** The Licensing Authority expects alcohol to be promoted in a responsible way in the Borough. This should incorporate relevant industry standards, such as the Portman Group. Where appropriate and proportionate, if its discretion is engaged, the Licensing Authority will apply conditions to ensure responsible drinking. The Licensing Authority also recognises the positive contribution to best practice that "Pubwatch" and other similar schemes can make to achieving the licensing objectives and is committed to working with them Model Pool Conditions from the Licensing Act 2003, Section 182 Guidance are in Appendix 2.
- 6.11 **Illicit Goods: Alcohol and Tobacco -** The Licensing Authority will consider licence review applications where there is evidence that illicit alcohol has been offered for sale on the premises. Where other illicit goods, such as tobacco, have been found this may be considered by the Licensing Authority as evidence of poor management and have the potential to undermine the licensing objectives.
- 6.12 Illicit alcohol means alcohol that is, counterfeit, bears counterfeit duty stamps and or smuggled.
- 6.13 Illicit tobacco means, counterfeit, and/or non UK duty paid tobacco products.
- 6.14 Illicit goods mean articles that are counterfeit, that do not comply with the classification and labelling requirements of the Video Recordings Acts and/or that breach other Trading Standards legislation such as consumer safety and unfair commercial practices

.

- 6.15 In particular the Licensing Authority is mindful of the advice provided in the guidance issued by the Home Office under section 182 of the Act "Reviews arising in connection with crime".
- 6.16 The Licensing Authority will exercise its discretion to add a standard condition as follows:-

#### Smuggled goods

- 1) The premises licence holder and any other persons responsible for the purchase of stock shall not purchase any goods from door-to-door sellers other than from established traders who provide full receipts at the time of delivery.
- 2) The premises licence holder shall ensure that all receipts for goods bought include the following details:
  - I. Seller's name and address
  - II. Seller's company details, if applicable
  - III. Seller's VAT details, if applicable
  - IV. Vehicle registration detail, if applicable
- 3) Legible copies of the documents referred to in 2) shall be retained on the premises and made available to officers on request.
- 4) The trader shall obtain and use a UV detection device to verify that duty stamps are valid.
- 5) Where the trader becomes aware that any alcohol may be not duty paid they shall inform the Police of this immediately.

### **Prevention of Nuisance** — Licensing Policy, updated March 2015

- 10.1 Licensed premises, especially those operating late at night and in the early hours of the morning, can cause a range of nuisances impacting on people living, working or sleeping in the vicinity of the premises.
- 10.2 The concerns mainly relate to noise nuisance both from the premises and customer egress, light pollution, noxious smells and disruption from parked vehicles and due regard will be taken of the impact these may have in considering a licence. The Licensing Authority will expect Operating Schedules to satisfactorily address these issues. Applicants are advised to seek advice from the Council's Environmental Health Officers before preparing their plans and Schedules.
- 10.3 The Licensing Authority, where its discretion is engaged, will consider, where appropriate, attaching conditions to licences and permissions to prevent the problems identified in 8.2, and these may include conditions drawn from the Model Pool of Conditions in Appendix 2.

#### **Access and Egress Problems**

Such as:

Disturbance from patrons arriving/leaving the premises on foot Disturbance from patrons arriving/leaving the premises by car Lack of adequate car parking facilities

Close proximity to residential properties

#### Comment

The above have been grouped together as egress problems. Of course the particular facts will be different for each alleged problem.

Egress only is referred to-if necessary access can be added or substituted in.

#### General Advice

In considering concerns relating to disturbance from egress, Members need to be satisfied that the premises under consideration has been identified as the source of the actual or potential disturbance. If they are satisfied that this is a problem, then proportionate conditions should be considered.

The hours of operation also need to be considered.

If Members believe that there is a substantial problem concerning egress and it cannot be proportionately addressed by licensing conditions, they should refuse the application.

#### **Licensing Policy**

The policy recognises that noise nuisance can be an issue, especially if a premises is open late at night. (See Section 10 of the Licensing Policy).

The Licensing Authority expects the applicant to have addressed all nuisance issues relating to the premises in their operating schedule and to have sought appropriate advice from the Council's Environmental Health Officers. (See Section 10.2 of the Licensing Policy).

The policy also recognises that staggered closing can help prevent problems at closure time (**See Section 15.1**).

However, while all applications will be considered on their merits, consideration will be given to imposing stricter conditions in respect of noise control where premises are situated close to local residents. (**See Section 15.5**)

The Council has adopted a set of framework hours (See 15.8 of the licensing policy). This relates to potential of the licensing policy). This relates to potential of the licensing policy.

The Licensing Authority will consider attaching conditions to prevent nuisance and these may include Conditions drawn from the Model Pool of Conditions relating to the prevention of Public Nuisance. (**See Annex G of the Licensing Policy**). In particular Members may wish to consider (this list is not exhaustive):

- hours of opening (this needs to be balanced against potential disorder caused by artificially early closing times
- Whether certain parts should close earlier than the rest (for example a "beer garden", or restricted in their use
- Whether or not certain activities should have to close at an early hour, for example live music
- Conditions controlling noise or vibration (for example, noise limiters, keeping doors and windows closed).
- Prominent clear and legible notices at all exits requesting the public to respect the needs of local residents and leave the premises and area quietly

#### Guidance Issued under Section 182 of the Licensing Act 2003

The prevention of public nuisance could include low-level nuisance, perhaps affecting a few people living locally as well as major disturbance affecting the whole community. (2.19).

Licence conditions should not duplicate other legislation (1.16).

Any conditions should be tailored to the type, nature and characteristics of the specific premises. Licensing authorities should be aware of the need to avoid inappropriate or disproportionate measures that could deter events that are valuable to the community, such as live music. Noise limiters, for example, are very expensive to purchase and install and are likely to be a considerable burden for smaller venues. (2.20)

Measures can include ensuring the safe departure of customers, these can include:

- Providing information on the premises of local taxi companies who can provide safe transportation home; and
- Ensuring adequate lighting outside the premises, particularly on paths leading to and from the premises and in car parks

Necessary and appropriate conditions should normally focus on the most sensitive periods (2.22) and may address disturbance as customers enter or leave the premises but it is essential that conditions are focused on measures within the direct control of the licence holder.

#### **Anti-Social Behaviour on the Premises**

### **Licensing Policy**

The Licensing Authority expects the applicant to have addressed all crime and disorder issues relating to the premises in their operating schedule and to have sought appropriate advice. (See Section 6 of the Licensing Policy)

The Licensing Authority will consider attaching conditions to deter crime and disorder and these may include conditions drawn from the Model Poll of Conditions relating to Crime and Disorder. (**See Appendix 3 of the Licensing Policy**). In particular Members may wish to consider (this list is not exhaustive):

- Methods of management communication
- · Use of registered Door Supervisors
- Bottle Bans
- Plastic containers
- CCTV
- Restrictions on open containers for "off sales"
- Restrictions on drinking areas
- Capacity
- Proof of Age scheme
- Crime prevention notices
- Drinks promotions-aimed at stopping irresponsible promotions
- Signage
- Seating plans
- Capacity

If Members believe that there is a substantial problem of anti-social behaviour and it cannot be proportionately addressed by licensing conditions they should refuse the application.

#### Police Powers

The Licensing Act 2003, Part 8 gives a senior police officer the power to close a premises for up to 24 hours where the officer believes there is, or is likely to be disorder on or in the vicinity and closure is necessary in the interests of public safety.

#### Guidance Issued under Section 182 of the Licensing Act 2003

The pool of conditions, adopted by the Council is recommended (Annexe D).

The key role of the Police and SIA is acknowledged (2.1-2.2).

Conditions attached to licences cannot seek to manage the behaviour of customers once they are beyond the direct management of the licence holder and their staff or agents, but can directly impact on the behaviour of

Customers in the immediate vicinity of the premises as they seek entry or leave (1.16).

Conditions are best targeted on deterrence and preventing crime and disorder (2.3) communication, CCTV, police liaison, no glasses, capacity limits are all relevant (2.3 - 2.7).

#### Guidance Issued under Section 182 of the Licensing Act 2003

Conditions can be imposed for large capacity "vertical consumption" premises (10.23 - 10.24).

#### Guidance Issued by the Office of Fair Trading

This relates to attempts to control minimum prices.

#### Other Legislation

• The Council has a duty under Section 17 of the Crime and Disorder Act 1998 to do all it reasonably can to prevent crime and disorder.

# **Appendix 18**

#### **Anti-Social Behaviour from Patrons Leaving the Premises**

#### General Advice

Members need to bear in mind that once patrons have left a premises they are no longer under direct control. Members will need to be satisfied that there is a link between the way the premises is operating and the behaviour that is complained of. An example of this would be that irresponsible drinking is being encouraged. Before deciding that any particular licensing conditions are proportionate, Members will also need to be satisfied that other legislation is not a more effective route. For example, if the problem is drinking in the street it may be that the Council should designate the area as a place where alcohol cannot be consumed in public.

Members may also wish to consider whether the hours of opening relate to any problems of anti-social behaviour.

If Members believe that there is a substantial problem of anti-social behaviour and it cannot be proportionately addressed by licensing conditions they should refuse the application.

#### **Licensing Policy**

The policy recognises that other legislation or measures may be more appropriate but also states that licensing laws are "a key aspect of such control and will always be part of an overall approach to the management of the evening and night time economy" (see Section 4.15 and 4.16 of the Licensing Policy).

The Licensing Authority expects the applicant to have addressed all crime and disorder issues relating to the premises in their operating schedule and to have sought appropriate advice. (See Sections 6.2 of the Licensing Policy)

The Licensing Authority will consider attaching conditions to deter crime and disorder and these may include Conditions drawn from the Model Poll of Conditions relating to Crime and Disorder. (**See Appendix 3 of the Licensing Policy**). In particular Members may wish to consider (this list is not exhaustive):

- Bottle Bans
- Plastic containers
- CCTV (outside the premises)
- Restrictions on open containers for "off sales"
- · Proof of Age scheme
- Crime prevention notices
- Drinks promotions-aimed at stopping irresponsible promotions
- Signage

#### **Cumulative Impact**

There is a process by which the Licensing Authority can determine that an area is saturated following representations. However, the process for this involves wide consultation and cannot come from representations about a particular application. (See Section 7 of the Licensing Policy).

#### Police Powers

The Licensing Act 2003, Part 8 gives a senior police officer the power to close a premises for up to 24 hours where the officer believes there is, or is likely to be disorder on or in the vicinity and closure is necessary in the interests of public.

#### Guidance Issued under Section 182 of the Licensing Act 2003

The key role of the Police is acknowledged (2.1).

Conditions attached to licences cannot seek to manage the behaviour of customers once they are beyond the direct management of the licence holder, but can relate to the immediate vicinity of the premises as they seek entry or leave (1.16).

Conditions are best targeted on deterrence and preventing crime and disorder (2.3) CCTV inside & out, communication, police liaison, no glasses are all relevant

There is also guidance issued around public nuisance (2.14 - 2.20).

The pool of conditions, adopted by the Council is recommended (see Appendix 3 of the Licensing Policy). Licence conditions should not duplicate other legislation (1.16).

Necessary and appropriate conditions should normally focus on the most sensitive periods and may address disturbance as customers enter or leave the premises but it is essential that conditions are focused on measures within the direct control of the licence holder (2.18/2.20).

Licensing law is not the primary mechanism for the general control of nuisance and anti-social behaviour by individuals once they are away from the licensed premises and, therefore, beyond the direct control of the individual, club or business holding the licence, certificate or authorisation concerned (13.13).

#### Other Legislation

### Crime and Disorder Act 1998

The Council has a duty under Section 17 of the Crime and Disorder Act 1998 to do all it reasonably can to prevent crime and disorder.

The Act also introduced a wide range of measures designed to address antisocial behaviour committed by adults and young people. These include:

- Anti-Social Behaviour Orders
- Child Curfew Schemes
- Truancy
- Parenting Orders
- Reparation Orders
- Tackling Racism

# **Appendix 19**

#### Noise while the premise is in use

#### **General Advice**

If they conclude this is a problem Members should consider whether it is possible to carry out suitable and proportionate noise control measures so that noise leakage is prevented. In addition Members may consider that only certain activities are suitable.

The hours of operation also need to be considered (see below).

If Members believe that there is a substantial problem of noise while the premises are in use and it cannot be proportionately address by licensing conditions they should refuse the application.

#### **Licensing Policy**

The policy recognises that noise nuisance can be an issue, especially if a premises is open late at night. (See Sections 8.1 of the Licensing Policy).

While all applications will be considered on their merits, consideration will be given to imposing stricter conditions in respect of noise control where premises are situated close to local residents. (**See Section 12.11**).

The Licensing Authority expects the applicant to have addressed all nuisance issues relating to the premises in their operating schedule and to have sought appropriate advice from the Council's Environmental Health Officers. (See Section 8.2 of the Licensing Policy).

The Licensing Authority will consider attaching conditions to prevent nuisance and these may include Conditions drawn from the Model Poll of Conditions relating to Crime and Disorder. (See Appendix 2 Annex D of the Licensing Policy). In particular Members may wish to consider (this list is not exhaustive):

- hours of opening (this needs to be balanced against potential disorder caused by artificially early closing times
- Whether certain parts should close earlier than the rest (for example a "beer garden", or restricted in their use
- Whether or not certain activities should have to close at an early hour, for example live music
- Conditions controlling noise or vibration (for example, noise limiters, keeping doors and windows closed).
- Prominent clear and legible notices at all exits requesting the public to respect the needs of local residents and leave the premises and area quietly
- Conditions controlling the use of explosives, pyrotechnics and fireworks
- Conditions controlling the placing of refuse
- Conditions controlling noxious smells

 Conditions controlling lighting (this needs to be balanced against potential crime prevention benefits)

#### Police Powers

Part 8 of the Licensing Act 2003 enables a senior police officer to close down a premises for up to 24 hrs. a premises causing a nuisance resulting from noise emanating from the premises.

#### Guidance Issued under Section 182 of the Licensing Act 2003

The Licensing Policy has adopted the recommended Pool of Conditions as permitted (13.20 and Annex D).

The prevention of public nuisance could include low-level nuisance, perhaps affecting a few people living locally as well as major disturbance affecting the whole community (2.33).

Licence conditions should not duplicate other legislation (1.16).

Necessary and appropriate conditions should normally focus on the most sensitive periods (2.36) and may address disturbance as customers enter or leave the premises but it is essential that conditions are focused on measures within the direct control of the licence holder (2.38).

#### Other Legislation

The Environmental Protection Act 1990, Part 111 gives Environmental Health Officers the power to deal with statutory nuisances.

The Anti-social Behaviour Act 2003, Sections 40 and 41 give Environmental Health Officers the power of closure up to 24 hours in certain circumstances.

# **Appendix 20**

#### **Licensing Policy**

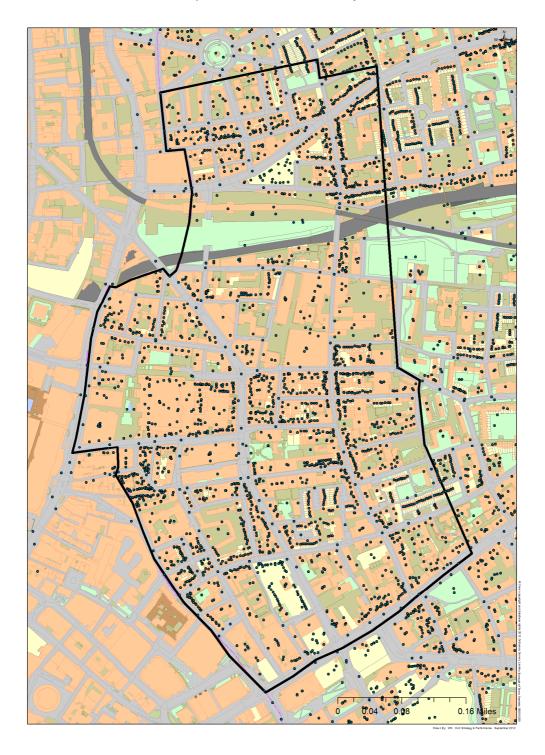
#### 8 Special Cumulative Impact Policy for the Brick Lane Area

- 8.1 As with many other London Borough's the majority of late night licensed premises are concentrated within one area of the Borough. Following guidance issued under the Licensing Act 2003 a cumulative impact policy was adopted on 18th September 2013 by the Council.
- 8.2 After consultation the Council recognises that because of the number and density of licensed premises selling alcohol, on and off the premises and the provision of late night refreshment (sale of hot food after 11pm) within the Brick Lane Area as defined in Figure One, there might be exceptional problems of nuisance, disturbance and/or disorder outside or away from those licensed premises as a result of their combined effect.
- 8.3 The Licensing Authority is now of the view that the number, type and density of premises selling alcohol for consumption on and off the premises and/or the provision of late night refreshment in the area highlighted in Figure One is having a cumulative impact on the licensing objectives and has therefore declared a cumulative impact zone.
- 8.4 The effect of this Special Cumulative Impact Policy is to create a rebuttable presumption for applications in respect of the sale or supply of alcohol on or off the premises and/or late Night Refreshment for new Premises Licences, Club Premises Certificates or Provisional Statements and applications for variations of existing Premises Licences, Club Premises Certificates (where the modifications are relevant to the issue of cumulative impact for example increases in hours or capacity). Where the premises are situated in the cumulative impact zone and a representation is received, the licence will be refused. To rebut this presumption the applicant would be expected to show through the operating schedule and where appropriate with supporting evidence that the operation of the premises will not add to the cumulative impact already being experienced. This policy does not act as an absolute prohibition on granting/varying new licences in the Cumulative Impact Zone.
- 8.5 The Special Cumulative Impact policy will not be used to revoke an existing licence or certificate and will not be applicable during the review of existing licences.

### Figure One

### The Cumulative Impact Zone in the Brick Lane area

The Cumulative Impact Zone is detailed in the map below. The map shows all of the premises (dots) currently licensed under the Licensing Act 2003 in the Brick Lane Area. The Cumulative Impact Zone is defined by the dark line.



# **Appendix 21**

### **Planning**

An application for a Premises Licence can be made in respect of a premises even where the premises does not have relevant Planning Permission. That application has to be considered and Members can only refuse the application where the application itself does not promote one of more of the Licensing Objectives. Members cannot refuse just because there is no planning permission. Where a Premises Licence is granted and which exceeds what is allowed by the Planning Permission and that Premises then operates in breach of planning then the operator would be liable to enforcement by Planning.



### Agenda Item 3.3

Committee : Date Classification 24th May 2017 **Licensing Sub Committee** Unclassified

Report of:

**David Tolley Head of Environmental Health & Trading** 

**Standards** 

Licensing Act 2003 Application for a new Premises Licence for ROCHELLE CANTEEN, Arnold Circus, London, E2 7ES

Ward affected: Weavers

Originating Officer: **Corinne Holland Licensing Officer** 

#### 1.0 **Summary**

Applicant: **Melanie Arnold and Margot Henderson** 

Name and **Rochelle Canteen** Address of Premises: Arnold Circus

> London **E2 7ES**

Licence sought: **Licensing Act 2003** 

The Sale of Alcohol

**Provision of Late Night Refreshments** 

Objectors: **Local Residents** 

#### Recommendations

That the Licensing Committee considers the application and objections then adjudicate accordingly.

> LOCAL GOVERNMENT 2000 (Section 97) LIST OF "BACKGROUND PAPERS" USED IN THE DRAFTING OF THIS REPORT

Brief description of "background paper" Tick if copy supplied for If not supplied, name and telephone

register number of holder

File Only Corinne Holland

020 7364 3986

#### 3.0 Background

- 3.1 This is an application for a new premises licence for (**ROCHELLE CANTEEN**), **Arnold Circus**, **London**, **E2 7ES**
- 3.2 A copy of the application (with proposed conditions) is enclosed as **Appendix 1**.
- 3.3 The applicant has applied for the sale of alcohol and late night refreshments.

#### Sale of alcohol (on & off sales)

- Sunday to Thursday 1000 2300 hours
- Friday to Saturday 1000 2330 hours

#### **Provision of Late Night Refreshments**

• Friday – Saturday 2300-2330 hours

#### Hours premises are open to the public:

- Sunday to Thursday 0800 2330 hours
- Friday to Saturday 0800 0000 hours (midnight)

#### 4.0 Location and Nature of the premises

- 4.1 Photographs of the venue and immediate vicinity will be provided at the hearing.
- 4.2 The site plan of the venue is included as **Appendix 2**.
- 4.3 Maps of the surrounding area are included as **Appendix 3**.
- 4.4 There are no other licensed premises in the immediate vicinity.

#### 5.0 Licensing Policy and Government Advice

- 5.1 The Council has adopted a licensing policy and this is available from the Licensing Section, and at the hearing. The revised policy came into effect on 1<sup>st</sup> November 2013.
- 5.2 Relevant Sections of the policy are brought to the attention of Members within the Licensing Officers report.
- 5.3 The Home Secretary has issued Guidance under Section 182 of the Licensing Act 2003. This is available on the Government's website, www.homeoffice.gov.uk. It was last revised in April 2017.

5.4 Relevant Sections of this advice are brought to Members attention within the Licensing Officers report. Members should note however, than in some areas Tower Hamlets, after a proper consideration of local circumstances, has not followed the Government's advice, or has developed it further.

#### 6.0 Representations

- 6.1 This hearing is required by the Licensing Act 2003, because relevant representations have been made by the following local residents:
  - Dermot O'Brian (Appendix 4)
  - Emma Love (**Appendix 5**)
  - Patrick Clarke(Appendix 6)
  - Robert Allen (Appendix 7)
  - Terry Bailey (Appendix 8) WITHDRAWN
  - Jenefa Hamid (Appendix 9)
  - Petition by Jenefa Hamid (57 signatures) (**Appendix 10**)
  - Letter signed by the following: (Appendix11)
    - Nuressa Khatun
    - Jaida Khatun
    - Jamila Khatun
    - Abdul Gofur
    - Karuna Begum
    - Mohammed Ahmed
    - Amran Ali
    - Ali Hayder
    - Siria Begum
    - Moynul Hoque
    - S Miah
    - Shajna Khanam
    - Shemela Khan
    - Sifot Ali
    - Saima Ahmed
    - Abdul Hamid

The representation from Terry Bailey was subsequently withdrawn after having a meeting with the applicants on Monday 8<sup>th</sup> May 2017.

- 6.2 All of the responsible authorities have been consulted about this application. They are as follows:
  - The Licensing Authority
  - The Metropolitan Police
  - The LFEPA (the London Fire and Emergency Planning Authority).
  - Planning
  - Health and Safety
  - Noise
  - Trading Standards
  - Child Protection
  - Public Health
- 6.3 In addition the application was required to be advertised in a local newspaper and by a blue poster. Only objections that relate to the following licensing objectives are relevant:
  - the prevention of crime and disorder
  - public safety
  - the prevention of public nuisance
  - the protection of children from harm
- 6.4 All representations have to meet basic legal and administrative requirements. If they fail to do so they cannot be accepted. When rejected the person sending in the representation must be written to, and an explanation for rejection given in writing
- 6.5 A responsible authority or other person can make a representation. There are two tests for other persons and only one for a responsible authority. The two tests are contained in Section 18 of the Act.
- 6.6 All representations must be "about the likely effect of the grant of the premises licence on the promotion of the licensing objectives." Likely means something that will probably happen, i.e. on balance more likely than not.
- 6.7 Representations by responsible authorities do not have to meet the second test of not being vexatious and frivolous. Other persons have to meet this test.
- 6.8 The Home Office recommends that in borderline cases, the benefit of the doubt should be given to the interested party making the representation.
- 6.9 Section 182 Advice by the Home Office concerning relevant, vexatious and frivolous representations is attached as **Appendix 12.**
- 6.10 All the representations in this report have been considered by the relevant officer (Team Leader Licensing & Safety) and determined to have met the requirements of the Licensing Act 2003.

- 6.11 The objections cover allegations of:
  - Anti social behaviour from patrons leaving the premises
  - Noise while the premise is in use
  - Disturbance from patrons leaving the premises
  - Close proximity to residential properties
  - Noise leakage from the premises
  - Increased crime and disorder
- 6.12 There are strict time limits to any representations. The time limits are contained in The Licensing Act 2003 (Premises licences and club premises certificates) Regulations 2005.
- 6.13 The applicant has offered measures in the operating schedule of the application that address the promotion of the Licensing Objectives. If there were no representations, the Licensing Authority would grant the licence, with conditions consistent with the operating schedule, which are relevant, proportionate and enforceable. Members are asked to consider the schedule and incorporate any conditions as necessary to address the licensing objectives.

#### 7.0 Conditions consistent with Operating Schedule

- 7.1 The supply of alcohol, substantial food and non-intoxicating beverages, including drinking water, shall be available in all parts of the premises where alcohol is sold or supplied for consumption on the premises.
- 7.2 Shall be by waiter or waitress service only.
- 7.3 There shall be no vertical drinking at the premises.
- 7.4 The premises shall install and maintain a comprehensive CCTV system. All entry and exit points will be covered enabling frontal identification of every person entering in any light condition. The CCTV system shall continually record whilst the premises is open for licensable activities and during all times when customers remain on the premises. All recordings shall be stored for a minimum period of 31 days with date and time stamping. Viewing of recordings shall be made available immediately upon the request of Police or authorised officer throughout the entire 31 day period.
- 7.5 A staff member from the premises who is conversant with the operation of the CCTV system shall be on the premises at all times when the premises is open. This staff member must be able to provide a Police or authorised council officer copies of recent CCTV images
- 7.6 All outside tables and chairs shall be rendered unusable by 22.00 hours each day.

7.7 All doors and windows to be kept closed by 22.00 hours each day.

#### 8.0 Condition Requested by Trading Standards

8.1 A Challenge 21 or Challenge 25 proof of age scheme shall be operated at the premises where the only acceptable forms of identification are recognised photographic identification cards, such as a driving licence, passport or proof of age card with the PASS Hologram.

#### 9.0 Licensing Officer Comments

- 9.1 The following is intended to advise Members of the relevant aspects of the Boroughs Licensing Policy, guidance from the Secretary of State, legislation and good practice. Members may depart from the Council's Licensing Policy and/or Government advice, provide they consider it appropriate to do so, and have clear reasons for their decision.
- 9.2 Guidance issued under section 182 of the Licensing Act 2003
  - As stated in the guidance it is "provided to licensing authorities in relation to the carrying out of their functions under the 2003 Act." It is a key medium for promoting best practice, ensuring consistent application and promoting fairness equal treatment and proportionality (1.7).
  - ❖ Also "as long as licensing authorities have properly understood this Guidance, they may depart from it if they have good reason to do so and can provide full reasons. Departure from this Guidance could give rise to an appeal or judicial review, and the reasons given will then be a key consideration for the courts when considering the lawfulness and merits of any decision taken." Therefore licensing authorities will need to give full reasons for their actions (1.9).
  - Also Members should note "A Licensing Authority may depart from its own policy if the individual circumstances of any case merit such a decision in the interests of the promotion of the licensing objectives." (1.12)
  - Also, "The licensing authority may not impose any conditions unless its discretion has been exercised following receipt of relevant representations and it is satisfied as a result of a hearing (unless all parties agree a hearing is not necessary) that it is appropriate to impose conditions to promote one or more of the four licensing objectives." Therefore, conditions may not be imposed for the purpose other than promoting the licensing objectives and in some cases no additional conditions will be appropriate. (10.8)

- Necessary conditions should emerge from a risk assessment by the applicant, which should then be reflected in the operating schedule (10.4).
- ❖ The Guidance states: "Where there are objections to an application to extend the hours during which licensable activities are to be carried on and the licensing authority determines that this would undermine the licensing objectives, it may reject the application or grant it with appropriate conditions and/or different hours from those requested." (10.14)
- Mandatory conditions must be imposed (10.27) and censorship avoided (10.17).
- The Guidance states: "It is still permitted to sell alcohol using promotions (as long as they are compatible with any other licensing condition that may be in force), and the relevant person should ensure that the price of the alcohol is not less than the permitted price. Detailed guidance on the use of promotions is given in the guidance document available on the Gov.uk website." (10.60) Also, "Licensing authorities should not attach standardised blanket conditions promoting fixed prices for alcoholic drinks to premises licences or club licences or club premises certificates in an area." (10.21)
- 9.3 The Licensing Act 2003 permits children of any age to be on the premises which primarily sell alcohol providing they are accompanied by an adult. It is not necessary to make this a condition.
- 9.4 In all cases the Members should make their decision on the civil burden of proof, that is "the balance of probability."
- 9.5 In all cases Members should consider whether or not primary legislation is the appropriate method of regulation and should only consider licence conditions when the circumstances in their view are not already adequately covered elsewhere.
- 9.6 The Government has advised that conditions must be tailored to the individual type, location and characteristics of the premises and events concerned. Conditions cannot seek to manage the behaviour of customers once they are beyond the direct management of the licence holder and their staff and standardised conditions should be avoided where they cannot be shown to be appropriate. (1.16/1.17)
- 9.7 The Council's Licensing Policy generally expects applicants to address the licensing objectives and discuss how to do this with the relevant responsible authorities.

9.8 In **Appendices 12- 20** Members are given general advice, and also have explanations of the Council's Licensing Policy, Government advice and other legislation relating to the matters previously identified.

#### 10.0 Legal Comments

10.1 The Council's legal officer will give advice at the hearing.

#### 11.0 Finance Comments

11.1 There are no financial implications in this report.

#### 12.0 Appendices

Appendix 13

Appendix 14

Appendix 15

Appendix 1 A copy the application Site Plan Appendix 2 Appendix 3 Maps of the surrounding area Representation from Dermot O'Brian Appendix 4 Appendix 5 Representations from Emma Love Appendix 6 Representations from Patrick Clarke Appendix 7 Representation from Robert Allen Appendix 8 Representation from Terry Bailey – WITHDRAWN Appendix 9 Representation from Jenefa Hamid Appendix 10 Petition by Jenefa Hamid (containing 57 signatures) Appendix 11 Representation from 16 signatures (lead- Nuressa Khatun) Section 182 advice by Home office concerning relevant, Appendix 12 vexatious, and frivolous representations

S182 Guidance on public nuisance

Licensing Policy on prevention of nuisance

S182 Guidance on crime and disorder

Appendix 16 Licensing Policy advice on crime and disorder

**Appendix 17** General advice on anti-social behaviour on leaving the

premises

Appendix 18 Access and Egress problems

Appendix 19 Noise whilst premises is in use

Appendix 20 Planning



## **Appendix 1**

#### **London Borough of Tower Hamlets**

## Application for a premises licence to be granted under the Licensing Act 2003

#### PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance notes at the end of the form. If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary. You may wish to keep a copy of the completed form for your records.

appl desc rele	y for a p cribed in vant lice	& Henderson remises licence under section Part 1 below (the premises) ar nsing authority in accordance values nises Details	d I/we are ma	king th	is application to	o you as the
Roc	tal addre helle Car helle Sch old Circu	ool	nance survey	map re	eference or desc	ription
Post	town	London			Post code	E2 7ES
Tele	phone nu	mber at premises (if any)				
		rateable value of premises	£4,300.00			
	500	cant Details whether you are applying for a pre	emises licence Please tid			
a) b) c) d) e) f) g)	a person i. as ii. as iii. as iv. oth a recogn a charity the prop a health a person Standar indepen a person of the He	rietor of an educational establish service body who is registered under Part 2 ods Act 2000 (c14) in respect of andent hospital who is registered under Chapte ealth and Social Care Act 2008 (volume of that Part) in an independent he	ment of the Care of 2 of Part 1 within the		please complete	e section (B)
h)		officer of police of a police force	in England		please complete	e section (B)

* If you are applying as a person described in (a) or (b) please confirm:  Please tick yes							
I am ca premise	premises for licensable activities; or						
0	statutory function disc	cation pursuant t tion or charged by virtue TS (fill in as appl	of Her Majes	ty's prero	gative		
Mr 🗌	Mrs 🗌	Miss	Ms 🗌	Control of the Contro	r Title (for nple, Rev)		
Surname			First	names			
I am 18 years old or over							
Current posta different from address							
Post Town					Postcode		
Daytime conf	aet telephone	number					
E-mail addres	ss						
SECOND IND	IVIDUAL APP	LICANT (if appli	cable)				
Mr 🗌	Mrs	Miss	Ms [		er Title (for mple, Rev)		
Surname			Firs	names			
I am 18 years	old or over				Plea	se tick yes	
Current post different from address	al address if n premises						
Post Town					Postcode		
Daytime con	tact telephon	e number	130 4 13				
E-mail addre	ss						

#### (B) OTHER APPLICANTS

Please provide name and registered address of applicant in full. Where appropriate please give any registered number. In the case of a partnership or other joint venture (other than a body corporate), please give the name and address of each party concerned.

Name Melanie Arnold and Margot Henderson	
Address The Rochelle School 5 Arnold Circus London E2 7ES	
Registered number (where applicable)	
Description of applicant (for example, partnership, company, unincorporated association etc.) Partnership	
Telephone number (if any)	
E-mail address (optional)	
Part 3 Operating Schedule	
When do you want the premises licence to start?  AS SOON AS POSSIBLE	.E
If you wish the licence to be valid only for a limited period, when do you want it to end?	
A	
Please give a general description of the premises (please read guidance note1)	
Licensed Premises.	
If 5,000 or more people are expected to attend the premises at any one time, please state the number expected to attend.	
What licensable activities do you intend to carry on from the premises?	
(Please see sections 1 and 14 of the Licensing Act 2003 and Schedules 1 and 2 to the Licensing Act 2003)	Ċ
Provision of regulated entertainment  Please tick	yes
a) plays (if ticking yes, fill in box A)	
b) films (if ticking yes, fill in box B)	
c) indoor sporting events (if ticking yes, fill in box C)	

d) e) f) g) h)	live music ( recorded m performance	if ticking ye usic (if tick es of dance a similar d	tertainment (if ticking yes, fill in box D) es, fill in box E) ing yes, fill in box F) e (if ticking yes, fill in box G) escription to that falling within (e), (f) or (g) x H)		
Drov	, , ,	VALUE AND DATE OF THE PARTY OF	reshment (if ticking yes, fill in box I)		$\boxtimes$
					$\bowtie$
			yes, fill in box J)		
ın aı	cases com	ibiete poxe	es K, L and M		
(plea 6)	dard days and se read guida	nce note	Will the performance of a play take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors Outdoors Both	2 0
Day	Start	Finish	Please give further details here (please read guidance no	Constitution .	<u> </u>
Mon			Flease give further details fiere (piedes read guidance no		
Wed			State any seasonal variations for performing plays (plea	ase read guidance	note
Thur			4)		
Fri			Non standard timings. Where you intend to use the pre- performance of plays at different times to those listed in	emises for the n the column on t	:he
Sat			left, please list (please read guidance note 5)		
Surr					
В	1				
	s dard days and ase read guida		Will the exhibition of films take place indoors or outdoors or both – please tick (please read guidance note 2)	Outdoors Outdoors	
Day	Start	Finish		Both	
Mon			Please give further details here (please read guidance no	ote 3)	
Tue			-		
Wed			State any seasonal variations for the exhibition of films note 4)	g (please read guid	lance
Thu					
Fri			Non standard timings. Where you intend to use the pro- exhibition of films at different times to those listed in the please list (please read guidance note 5)	emises for the he column on the	left,
Gai					

Páge 205

Sun			-		
С					
Indoor Standar	sporting ever days and read guidar	timings	Please give further details (please read guidance note 3)		/
Day	Start	Finish	1		
Mon					
Tue			State any seasonal variations for indoor sporting event guidance note 4)	s (please read	
Wed					
Thur			Non standard timings. Where you intend to use the presporting events at different times to those listed in the	mises for indoor column on the le	<u>r</u> ft.
Fri			please list (please read guidance note 5)		
Sat					
Sun					
D				MASIII W	
enterta	or wrestlin inments d days and		Will the boxing or wrestling entertainment take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	Ø
	read guidar			Outdoors	
Day	Start	Finish		Both	
Mon			Please give further details here (please read guidance no	ote 3)	
Tue					
Wed			State any seasonal variations for boxing or wrestling er read guidance note 4)	ntertainment (plea	ase
Thur					
Fri			Non standard timings. Where you intend to use the pre wrestling entertainment at different times to those listed		
Sat			the left, please list (please read guidance note 5)		
Sun					

E					
Live mu	ısic		Will the performance of live music take place indoors	Indoors	1
Standard days and timings (please read guidance note 6)			or outdoors or both – please tick (please read guidance note 2)	Outdoors	
Day	Start	Finish		Both	
Mon			Please give further details here (please read guidance no	te 3)	
Tue					
Wed			State any seasonal variations for the performance of liv	e music (please	read
			guidance note 4)		
Thur			1		
Fri			Non standard timings. Where you intend to use the pre	mises for the	n on
			performance of live music at different times to those list the left, please list (please read guidance note 5)	teu in the colum	11 011
Sat			the tert, piedee her (piedee read gardene		
Sun					
Standar	led music rd days and read guidar	timinas	Will the playing of recorded music take place indoors or outdoors or both – please tick (please read guidance	Indoors	
Day		nce note	note 2)	Outdoors	
	Start	nce note		Outdoors Both	
	Start	Finish	note 2)	Both	
Mon	Start	nce note		Both	
	Start	nce note	note 2)	Both	
Mon	Start	nce note	Please give further details here (please read guidance no	Both ote 3)	read
Mon	Start	nce note	Please give further details here (please read guidance no State any seasonal variations for the playing of recorder	Both ote 3)	read
Mon Tue Wed	Start	nce note	Please give further details here (please read guidance no	Both ote 3)	read
Mon	Start	nce note	Please give further details here (please read guidance no State any seasonal variations for the playing of recorder	Both ote 3)	read
Mon Tue Wed Thur	Start	nce note	Please give further details here (please read guidance not state any seasonal variations for the playing of recorder guidance note 4)  Non standard timings. Where you intend to use the pre-	Both ote 3)  ed music (please	aying
Mon Tue Wed	Start	nce note	Please give further details here (please read guidance not guidance note 4)  State any seasonal variations for the playing of recorder guidance note 4)  Non standard timings. Where you intend to use the preson of recorded music at different times to those listed in the standard times.	Both ote 3)  ed music (please	aying
Mon Tue Wed Thur	Start	nce note	Please give further details here (please read guidance not state any seasonal variations for the playing of recorder guidance note 4)  Non standard timings. Where you intend to use the pre-	Both ote 3)  ed music (please	aying
Mon Tue Wed Thur Fri	Start	nce note	Please give further details here (please read guidance not guidance note 4)  State any seasonal variations for the playing of recorder guidance note 4)  Non standard timings. Where you intend to use the preson of recorded music at different times to those listed in the standard times.	Both ote 3)  ed music (please	aying

G

Performances of dance Standard days and timings (please read guidance note 6)			Will the performance of dance take place indoors or outdoors or both – please tick (please read guidance			
			note 2)	Outdoors		
Day	Start	Finish		Both		
Mon			Please give further details here (please read guidance no	te 3)		
Tue						
Wed			State any seasonal variations for the performance of da guidance note 4)	nce (please read		
Thur						
Fri	***************************************		Non standard timings. Where you intend to use the pre performance of dance at different times to those listed i		the	
Sat			left, please list (please read guidance note 5)			
Sun	Ī					

Н

descrip within ( Standar	tion to that (e), (f) or (g d days and	t <b>falling</b> ) timings	Please give a description of the type of entertainment y	ou will be provid	ling
Day	Start	Finish	Will this entertainment take place indoors or outdoors	Indoors	
Mon		Start Finish Will this entertainment take place indoors or outdoors or both – please tick (please read guidance note 2)    Diddoors   Dutdoors   Dutdoors			
				Both	
Tue			Please give further details here (please read guidance no	te 3)	
Wed					
Thur					<u>to</u>
Fri					
Sat			entertainment of a similar description to that falling with	hin (e), (f) or (g) a	
Sun			read guidance note 5)	piease iist (pieas	se

Will the provision of late night refreshment take place Late night refreshment Indoors indoors or outdoors or both - please tick (please read Standard days and timings (please read guidance note guidance note 2) Outdoors 6) X Both Day Start Finish Please give further details here (please read guidance note 3) Mon Tue State any seasonal variations for the provision of late night refreshment Wed (please read guidance note 4) Thur Non standard timings. Where you intend to use the premises for the Fri 23:00 23:30 provision of late night refreshment at different times, to those listed in the column on the left, please list (please read guidance note 5) Sat 23:00 23:30 Sun

Supply of alcohol Standard days and timings (please read guidance note 6)			Will the supply of alcohol be for consumption (Please tick box) (please read guidance note 7)	On the premises	
		nce note		Off the premises	
Day	Start	Finish		Both	$\boxtimes$
Mon	10:00	23:00	State any seasonal variations for the supply of alcohol note 4)	(please read gu	uidance
Tue	10:00	23:00			
Wed	10:00	23:00	-  		
Thur	10:00	23:00	Non standard timings. Where you intend to use the pre-		
Fri	10:00	23:30	list (please read guidance note 5)		
Sat	10:00	23:30			
Sun	10:00	23:00			

State the name and details of the individual whom you wish to specify on the licence as premises supervisor

Name		

Address	
Postcode	 
Personal Licence number (if known)	
Issuing licensing authority (if known)	

#### K

Please highlight any adult entertainment or services, activities, other entertainment or matters ancillary to the use of the premises that may give rise to concern in respect of children (please read guidance note 8) N/A

#### L

Hours premises are open to the public Standard days and timings (please read guidance note 6)		d timings	State any seasonal variations (please read guidance note 4)
Day	Start	Finish	
Mon	08:00	23:30	
Tue	08:00	23:30	
Wed	08:00	23:30	
Thur	08:00	23:30	Non standard timings. Where you intend the premises to be open to the public at different times from those listed in the column on the left, please list (please read guidance note 5)
Fri	08:00	00:00	
Sat	08:00	00:00	
Sun	08:00	23:30	

M Describe the steps you intend to take to promote the four licensing objectives:

a) General – all four licensing objectives (b,c,d,e) (please read guidance note 9)

Please find attached proposed list of conditions which deal with all four of the licensing objectives.

We enclose representations in support of our application from neighboring residents.

b) Th	ne prevention of crime and disorder	
c) Pı	ublic safety	
d) Th	ne prevention of public nuisance	
e) Th	ne protection of children from harm	
	Please tick	( VAS
•	I have made or enclosed payment of the fee or	<b>√</b>
•	I have not made or enclosed payment of the fee because the application has been made in relation to the introduction of the late night levy	
•	I have enclosed the plan of the premises	$\checkmark$
•	I have sent copies of this application and the plan to responsible authorities and others where applicable	
•	I have enclosed the consent form completed by the individual I wish to be designated premises supervisor, if applicable	
•	I understand that I must now advertise my application	$\checkmark$
•	I understand that if I do not comply with the above requirements my application will be rejected	$\checkmark$

IT IS AN OFFENCE, LIABLE ON CONVICTION TO A FINE UP TO LEVEL 5 ON THE STANDARD SCALE, UNDER SECTION 158 OF THE LICENSING ACT 2003 TO MAKE A FALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION

Part 4 – Signatures (please read guidance note 10)

Signature of applicant or applicant's solicitor or other duly authorised agent (See guidance note 11). If signing on behalf of the applicant please state in what capacity.

Signature		
Date	16 <sup>th</sup> March 2017	
Capacity	Poppleston Allen – Solicitors for and on behalf of the applicant	

For joint applications signature of 2<sup>nd</sup> applicant or 2<sup>nd</sup> applicant's solicitor or other authorised agent. (please read guidance note 12). If signing on behalf of the applicant please state in what capacity.

Signature	
Date	
Capacity	

	ne (where not previously given) plication (please read guidance n	and postal address for correspondence associated ote 13)
Poppleston A The Stanley 7 Pancras Sc		
Post town	London	Post code
Telephone r	number (if any)	
If you would	prefer us to correspond with y	ou by e-mail your e-mail address (optional)

#### Notes for Guidance

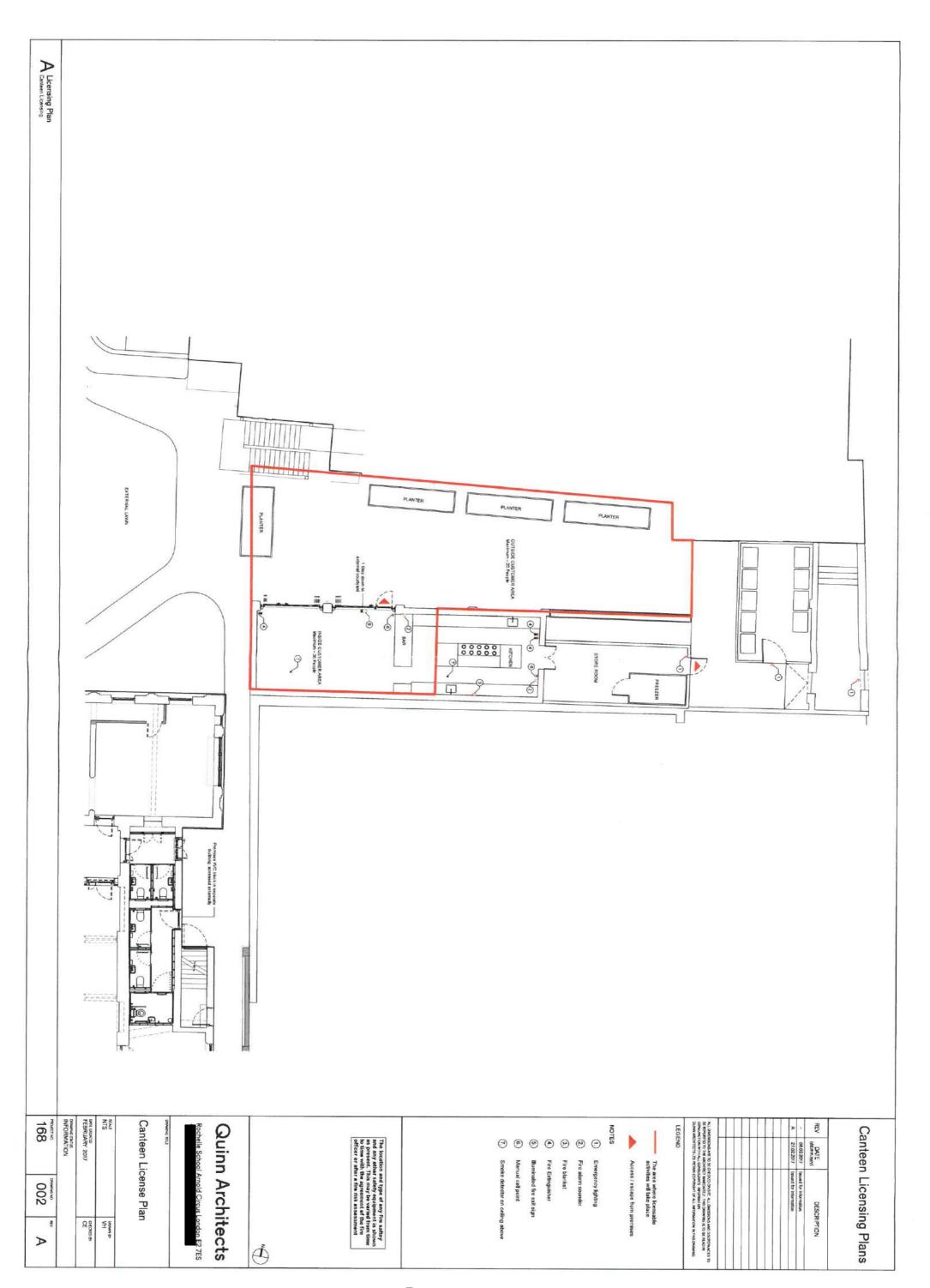
- Describe the premises. For example the type of premises, its general situation and layout and
  any other information which could be relevant to the licensing objectives. Where your application
  includes off-supplies of alcohol and you intend to provide a place for consumption of these offsupplies you must include a description of where the place will be and its proximity to the
  premises.
- 2. Where taking place in a building or other structure please tick as appropriate. Indoors may include a tent.
- 3. For example the type of activity to be authorised, if not already stated, and give relevant further details, for example (but not exclusively) whether or not music will be amplified or unamplified.
- 4. For example (but not exclusively), where the activity will occur on additional days during the summer months.
- 5. For example (but not exclusively), where you wish the activity to go on longer on a particular day e.g. Christmas Eve.
- 6. Please give timings in 24 hour clock (e.g. 16:00) and only give details for the days of the week when you intend the premises to be used for the activity.
- 7. If you wish people to be able to consume alcohol on the premises please tick on, if you wish people to be able to purchase alcohol to consume away from the premises please tick off. If you wish people to be able to do both please tick both.

- 8. Please give information about anything intended to occur at the premises or ancillary to the use of the premises which may give rise to concern in respect of children, regardless of whether you intend children to have access to the premises, for example (but not exclusively) nudity or seminudity, films for restricted age groups, the presence of gaming machines.
- 9. Please list here steps you will take to promote all four licensing objectives together.
- 10. The application form must be signed.
- 11. An applicant's agent (for example solicitor) may sign the form on their behalf provided that they have actual authority to do so.
- 12. Where there is more than one applicant, both applicants or their respective agents must sign the application form.
- 13. This is the address which we shall use to correspond with you about this application.

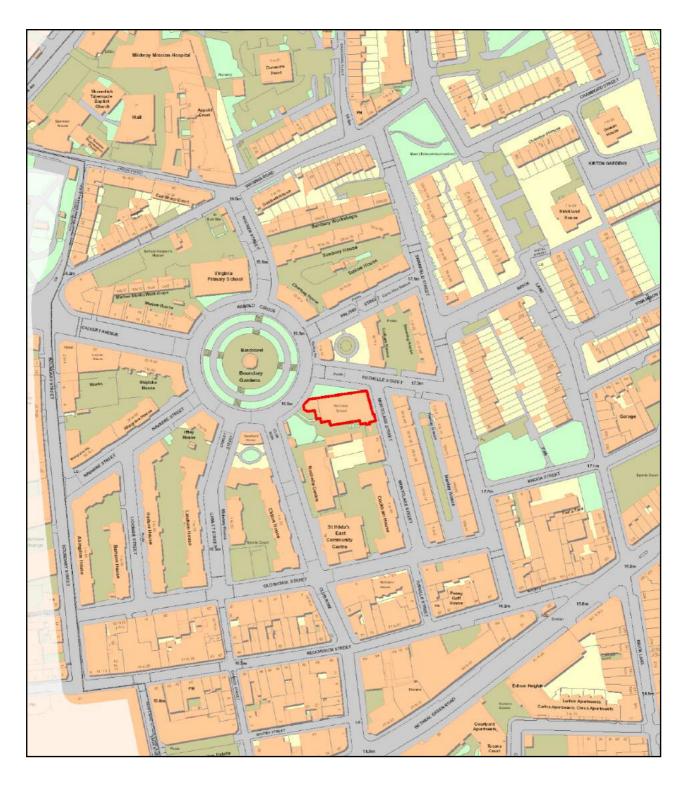
### **Proposed Conditions**

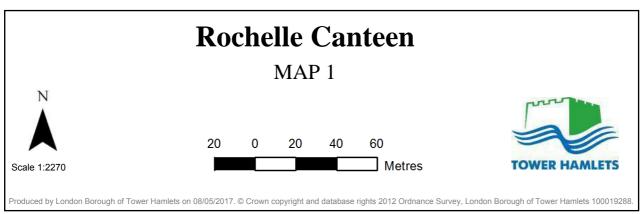
### Rochelle Canteen, Rochelle School, Arnold Circus, London, E2 7ES

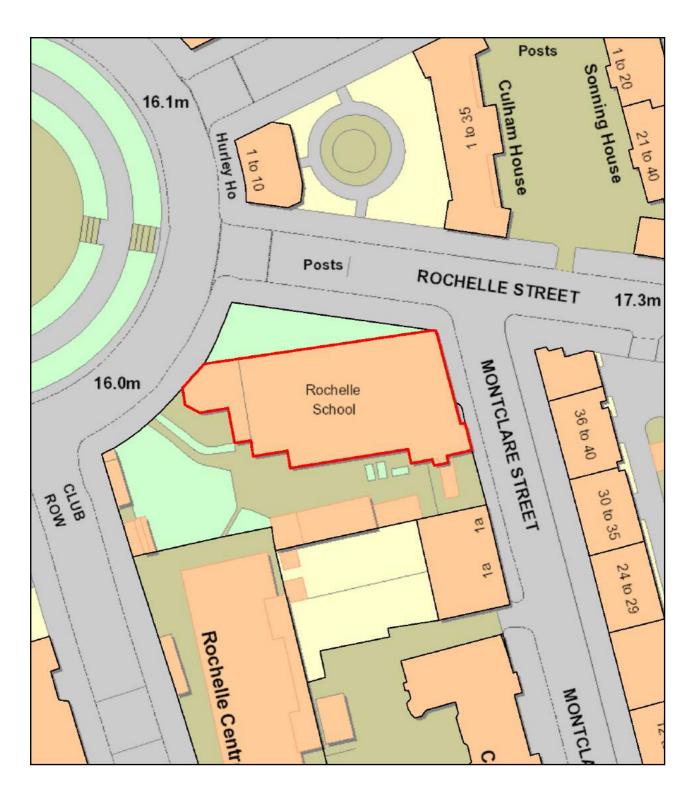
- Substantial food and non-intoxicating beverages, including drinking water, shall be available in all parts of the premises where alcohol is sold or supplied for consumption on the premises.
- 2. The supply of alcohol shall be by waiter or waitress service only.
- 3. There shall be no vertical drinking at the premises.
- 4. The premises shall install and maintain a comprehensive CCTV system. All entry and exit points will be covered enabling frontal identification of every person entering in any light condition. The CCTV system shall continually record whilst the premises is open for licensable activities and during all times when customers remain on the premises. All recordings shall be stored for a minimum period of 31 days with date and time stamping. Viewing of recordings shall be made available immediately upon the request of Police or authorised officer throughout the entire 31 day period.
- 5. A staff member from the premises who is conversant with the operation of the CCTV system shall be on the premises at all times when the premises is open. This staff member must be able to provide a Police or authorised council officer copies of recent CCTV images
- All outside tables and chairs shall be rendered unusable by 22.00 hours each day.
- 7. All doors and windows to be kept closed by 22.00 hours each day.

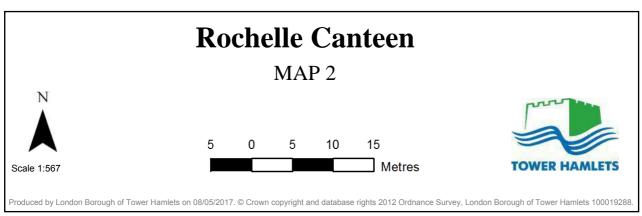


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### **Corinne Holland**

From: Dermot O'Brien Sent: 19 April 2017 15:17 To: Licensing Ref: CLC/EHTS/LIC/99232 Subject: Dear Sir/Madam, I would like to register my objection/s to the application of Rochelle "School" Canteen ( www.rochelleschool.org ) for an extended alcohol license. Why would a school need to sell alcohol? Apart from the duplicity - residents of the Boundary Estate, of which I am one, were given repeated assurances such a license would not be pursued - my objections centre around the negative impact on the quality of life in what was famously designed to be an exclusively residential area, public safety, public nuisance, crime and disorder. Since such "assurances" were given not to (repeatedly, by stealth) apply for this license, the traffic around the estate has got heavier (unsafe for the public in the limited confines of the roundabout, especially with children playing on and around the estate), parking ever more problematic and the unique ambience of Arnold Circus (which, if the applicant were perhaps a tad more candid, they are commercialising) is increasingly imperiled by the bar culture on its perimeter: Increased alcohol consumption inevitably brings increased risk (and actuality) of public nuisance/crime and disorder. I hope Tower Hamlets will, finally, put an end to this embarrassing dance and refer the applicant to its originally stated concern for its neighbours (and, indeed, the original decision of Tower Hamlets Council). Best regards, Dermot O'Brien



Licensing Section
Tower Hamlets Council
John Onlsow House
1 Ewart Place
London
E3 5EQ

10<sup>th</sup> April 2017

Dear Sirs,

RE: Premise License application - Rochelle Canteen, Rochelle School, Arnold Circus, London, E2 7ES

I am a resident of the Marketter Arnold Circus and wish to object to the premise license application.

Over the last few years there has been a large increase in the number of licensed establishments in the Shoreditch area. The roads connecting to Arnold Circus act as a conduit for people to move between the areas numerous venues and the Band Stand provides an attractive area for impromptu gatherings.

The cumulative effect of this has led to a significant increase in noise and general disturbance especially at night (and often well into the early hours of the morning) in and around Arnold Circus (which is predominantly residential).

My flat is located on the ground floor (a requirement as I have multiple sclerosis) and despite having fitted additional double glazing, suffer regular disturbances caused by the anti-social behaviour of inebriated persons (screaming, shouting, fighting, vomiting, using my window ledges to consume drugs off etc). The pavement outside my flat and along is often littered in the morning with cans/bottles, scraps of take away food, drug taking paraphernalia and vomit. I pity the children who have to witness this as they walk to Virginia Primary School.

I have included some analysis of the Metropolitan Police crime statistics (February 2016 to January 2017) for the Weavers neighbourhood to highlight the fact that the highest recorded crime type (by a significant margin) for Arnold Circus and adjacent roads is anti-social behaviour.

The license application provides no detail on how the applicants will promote the four licensing objectives. I believe the approval of this premise license permitting the sale of alcohol for consumption on and off premise seven days a week from 10am to 11pm (11.30pm on Friday/Saturday) would further detrimentally affect mine and my fellow local residents' quality of life.

Yours faithfully,



Emma Love



### Reported crime: Arnold Circus & adjacent roads between February 2016 and January 2017

Data from Metropolitan Police Service:

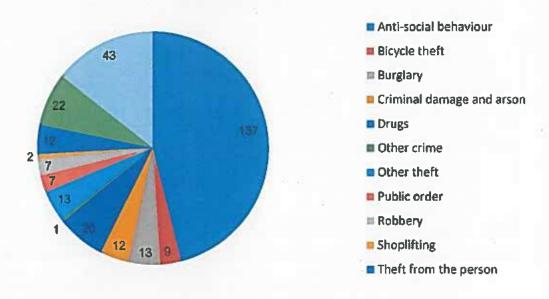
https://www.police.uk/metropolitan/E05009335/crime/stats/data/38c4a2f6-5fb4-4b9b-a735-466f35c4de26/ (Detailed statistics for Weavers)

### Locations included (filtered) in results:

- On or near Arnold Circus
- On or near Calvert Avenue
- On or near Camlet Street
- On or near Club Row
- On or near Hocker Street
- On or near Navarre Street
- On or near Palissy Street
- On or near Rochelle Street

Crime Category	Count of Category	Percentage
Anti-social behaviour	137	46%
Bicycle theft	9	3%
Burglary	13	4%
Criminal damage and arson	12	4%
Drugs	20	7%
Other crime	1	0%
Other theft	13	4%
Public order	7	2%
Robbery	7	2%
Shoplifting	2	1%
Theft from the person	12	4%
Vehicle crime	22	7%
Violence and sexual offences	43	14%
TOTAL	298	

### Reported Crimes: Arnold Circus and adjacent roads Feb 2016 - Jan 2017



Dear Sir,

I wish to object to the granting
of a premises license to A Rhold & Henderson

Rochelle Canteen,

Rochelle School,

A Rhold Circus,

London E 2 7E5

and disorder. (1) the prevention of crime

(2) The prevention of public ruisance.

(3) Saturation. There are more than enough hubs, bars, bestaurants cafes staurants cafes staurants cafes staurants cafes of Arnold Circus.

It should be noted that in the middle

of I know Circus there is a public have

which is open twenty four hours a day. This
already attracts enough drunks set with
a glarified off license open natil the late hour

it would be come a glorified beer garden for the Rochelle canteen

I written more Arnold Circus is a strictly

residential area sor cept for a school (a real

school & not the Rochelle School) and what

is in reality the A Foundation, business

centre but they don't call it a business centre

in stead they call Page/226 Rochelle School or Rochelle

continued

Centre. The so called Rochelle Canteen was opened in the grounds of the A Foundation of memisgs. It was established by a miseture of half truths, and deviously worded statements on planning applications which few people could claim to be comprehensible.

I have no hesitation in saying that

A renold and thenderson and their compoderates in the A Foundation, call it what you with, are both dishonest and unscrupulous. I enclose the following do cuments in Support of my assertions.

No. 1. This is a photo copy of a leaflet that was put through my door some lind in 2009. It speaks for itself.

No. 2 This is a block of white photocopy of a coloured leaflet that was put through my door on the 4th March 2017. Please note it does not mention lines or the off license part.

Nos 30 & 36. This is a hand watten copy of what is frinned to the door outside the Rochelle School. It is rather different from the rather chummy tone of do cument no 2. I enclose it be cause there are discrepencies with what is on the official application from Namely on page 8, section I, it states that the supply of alcohol will be for consumption to the on and off the premises.

Por tothe 1- Riday and Saturday are from 8-to 00.00 (prosumably Plage 227 ans midnight.

It's my personal opinion, that if the earlier planning applications, which were approved by the council, were challenged in a court of law they would not be whiled have been extremely: It and so consequently I do not know how they got the planning permission to be main open ceptil "pm that used to I the time on their notice brand but they have be cently altered it to 10 pm.

If they were granted this premises licenses it would mean that the harte in A Rueld Cincus would be come a virtual bear garden for the Rochelle canteen. It would make the Rochelle Canteen in almost into a public house. The Rochelle Canteen has a history of dishonesty.

morally compelled to take into account the fact that Aprold Circus is not only a residential area but it is an extremely vulnerable one, both with it's part, and the utlerly un scrupulous and anti-Social activities of the Rochelle Canteen. Frankly if they spend a brothed they would still be calling it a canteen I do not approve of this omnibus use of the word canteen to mean whatever they want it to

Yours faith pully

in a newshaper so I had to come the door wersign by hand.

Ser 22" June 1909

### **Important Notice to all Residents**

For the third year in a row, Rochelle School on Arnold Circus have applied to the council to remove a condition on their planning application that will enable them to open the canteen to the general public. At present they are only supposed to be open to those who use the centre, though it is in fact advertised on various websites as open to all.

On a letter you may have received from the council, they describe the effect of removing condition 3 as enabling provision of catering to offsite premises. This wording, provided by Rochelle, was accepted by the council. It is misleading as it doesn't mention the fact that it will lead to the opening of a public restaurant in the middle of our estate.

The council's letter says that the closing date for objections is 11<sup>th</sup> June but because they failed to put a site notice up, this has been extended to June 19<sup>th</sup>. This is the last guaranteed date that objection letters can be accepted. In effect the decision is due to be made on 5<sup>th</sup> July and any letters received up until that point will be taken into account. The address to write to is:

Amy Cooper, Tower Hamlet's Planning, Mulberry Place (AH), PO Box 55739, 5 Clove Crescent, E14 1BY. Or email dr.developmentcontrol@towerhamlets.gov.uk Quote Reference PA/09/00804.

Whatever your views on this application, isn't it better to have proper consultation and debate rather than sneaking it in through the back door?





Rochelle Canteen
Rochelle School, Arnold circus, E2 7ES

4 March 2017

Dear Resident,

As you may know, we have been the operators of the Rochelle Canteen for over 10 years.

We would like to now apply for a premises licence for our restaurant, so that our customers (including many of you who are our neighbours) can enjoy our food with an alcoholic beverage.

We would like to invite you to the Rochelle Canteen on Tues 7 March 2017 from 6 pm to 7.30pm for you to see our premises and also to deal with any questions that you may have in relation to our proposed application.

We do hope you can join us.

Kind regards.

Melanie Arnold/Margot Henderson

Rochelle School

Notice of application for the grant of a Premises License under Section 171 of the Licensing Act 2003.

Notice is hereby given that Melanie Arnold and Margot Handerson have applied to London Borough of Tower Hamlets for the grant of a Premises License in respect of Premises known as Rochelle Canteen, Rochelle School, Arnold Circus, London E2 7ES

The proposed licensable activities and their hours are.

1. Sale of Alcohol: Sunday-Thursday 10.00 hour - 23 hours; Friday-Salurday 10 00 hours - 2330 hour

2. Late Night Refreshment Friday - Saturday 23-00 2nours - 23.30 hours.

3. Opening Hours Sunday - Thurs 08 hours -23-30 hours. Friday - Salurday 08.00 hours -0.00.

Any representations. regarding the above-mention application must be received in writing by Licensing Section, London Borough of Jower Hamlets, John Onslow House, I Ewart Place, E3 5EQ.

no later than 13th April 2017 stating the representation

Page 231 See page 2

The register of London Borough of Tower Hamlet's and the record of the application may be inspected at the address of the council, given above, during normal business hours or on the council's website - www. Towerhamlets. gov. uk.

It is an offence knowingly or recklessly to make a false statement in connection with an application. A person is liable to an unlimited fune on condition Conviction should such a false statement be made.

Poppleston Allan 37 Stoney St., The Lace Market, Nottingham NG1 1LS. Poppleston Allen, The Stanley Building, 7-Pancreas Square London NIC 4AC.

### **Corinne Holland**

From: 18 April 2017 13:58 Sent: Corinne Holland To: Subject: Re: CLC/EHTS/LIC/99232 Corinne, apologies. My full name is Robert Allen, Address: , Arnold Circus, London, Thank you. >----Original Message----@towerhamlets.gov.uk >From: >Date: 18/04/2017 9:44 >To: "'r >Subj: FW: CLC/EHTS/LIC/99232 >Dear Sir/Madam, >Licensing Act 2003 >New premises Licence Application: Rochelle canteen, Arnold Circus >Please can you provide me with your full name and address in order for your representation to be considered. >Thank you > > >Regards >Corinne Holland - Licensing Officer >Licensing Team . Environmental Health & Trading Standards . John Onslow House . 1 Ewart Place . London E3 5EQ >':020 7364 3986 | ':020 7364 5008 | •:corinne.holland@towerhamlets.gov. uk<mailto: @towerhamlets.gov.uk> | •: Licensing@towerhamlets.gov.uk<mailto:Licensing@towerhamlets.gov.uk> >From: uk] >Sent: 13 April 2017 15:24 >To: Licensing >Subject: CLC/EHTS/LIC/99232 > > >>Dear Sir/Madam, >>I would like to register my objection to the above licensing >>application. I am a local resident: in fact my flat is approximately >10 metres from

>>the perimeter wall of the building at ground level. My objection is

>on

>>the grounds of noise, disturbance and loss of amenity.

>>As you will be aware, the Boundary estate is a beautiful, historic and >>architecturally important estate.

>It also sits within a conservation area and I believe the

>>council must protect the integrity of such places.

>>

>>There is a history to the continued expansion of this organisation.

>>Initially local residents were promised that it was only for people >who

>>worked on site but it was then advertised throughout London.

>>It was only through the concerted efforts of local residents, spending

>>a lot of time and energy in mobilizing others, that the plans were

>>fought off. The operators of the canteen defied local planning

>>restrictions and breached planning conditions

>concerning

>>the canteen's use on many occasions, so much so that the council sent

>>a breach of condition notice to the owners (see attached >documents).

>>

>>I note that the applicant makes promises to prevent noise and

>disturbance but fundamentally they cannot

>>guarantee this: they will have drunk people leaving the premises late

>>night. They also make veiled threats concerning the canteen's

>>viability: they need this license, otherwise they can't make the

>>business pay. Yet somehow the business still seems to survive.

>>

>>This estate is one of very few places in Shoreditch not immediately

>>blighted by bars and the attendant crowds, noise, drunks and rowdy

>>behaviour. It is becoming impossible to enjoy what was once a >tranguil

>>escape from all that. It is predominantly a residential area and >there

>>is enough activity already at a place that was once a school and

>>therefore quiet at weekends and after 4pm midweek. I do not have the >time or

>>energy anymore to mount a campaign against the relentless extension >of

>>this organisation but I believe I speak for many others who will be

>>unaware of the application, or do not have the time, resources or

>>knowledge to register their objection. In fact, despite living as

>close as anyone to the canteen I did not receive notification from the

>licensing department. If you didn't inform local residents fully and

>properly then surely you cannot gauge the extent of objection to this >application?

>>

>>This is a special, unique area, already struggling against the >encroachment of

>>Hoxton and Brick Lane. Applying for this permission to allow alcohol >consumptionin in the middle of a residential estate shows complete

>disregard

>>for local residents. I believe the council would collude in this >disregard if it

>>puts the interest of a business above the welfare of its residents.

>>

>>Regards.
>P.S. I would be grateful if you would put me on your list of local >residents to be consulted and informed about this application >
>**************
>****** Working Together for a Better Tower Hamlets Web site : >http://www.towerhamlets.gov.uk
>London Borough of Tower Hamlets E-Mail Disclaimer. >
>This communication and any attachments are intended for the addressee only and may be confidential. It may contain privileged and confidential information and if you are not the intended recipient, you must not copy, distribute or take any action in reliance on it. If you have received this E-Mail in error please notify us as soon as possible and delete this E-Mail and any attachments. This message has been checked for viruses, however we cannot guarantee that this message or any attachment is virus free or has not been intercepted or amended.
The information contained in this E-Mail may be subject to public disclosure under the Freedom of Information Act 2000. Unless the information is legally exempt from disclosure, the Confidentiality of this E-Mail and your reply cannot be guaranteed.
>If your request relates to a Freedom of Information enquiry, please resend this to foi@towerhamlets.gov.uk
>************************
>
>Please consider your environmental responsibility: Before printing this e-mail or any other document , ask yourself whether you need a hard copy.

### **Corinne Holland**

From: behalf of Licensing 12 April 2017 15:43 Sent: To: Corinne Holland Subject: FW: Objection to late- night licence for the sale of alcohol by Rochelle Canteen, Rochelle Street School, Arnold Circus, E2 ----Original Message----From: Terry Bailey Sent: 12 April 2017 10:46 To: Licensing Subject: Objection to late- night licence for the sale of alcohol by Rochelle Canteen, Rochelle Street School, Arnold Circus, E2 Dear Marie, I strongly object to the granting of a late night to above premises. This is because of the following issues: the Rochelle Street School on Arnold Circus an hotspot for crime and disorder over the past ten years and getting increasing worse. Alcohol binging takes place nightly on Arnold Circus Gardens with hordes or revellers which made their way to this spot from the nearby clubs from Shoreditch High Street which neighbour the Estate. My wife and I find it impossible to get to sleep, as all that can be heard throughout most nights of the week(especially in the warmer weather) is wine and beer bottles being smashed on the bandstand area and streets around the circus, along with the sounds of threatening and intimidating language, from the drinkers. My wife has even been attacked by a man who chased her into our block early one morning a couple of years ago as she set out to work as a Carer. Luckily, she managed to escape into the block and call the police. Rochelle Canteen is in the heart of a residential estate and it entrances and exits issue onto the estate, only. Therefore granting a late night license can only make matters worse for us and therefore I implore the authority to reject this application. Regards, **Terry Bailey** 

Kathy Driver
Principle Licensing Officer

Licensing Section John Oslo House 1 Ewart Place London E3 SEQ



Application Ref: CLC/EHTS/LIC/99232

RE: ROCHELLE CANTEEN - APPLICATION FOR ALCOHOL LICENSE

Dear Kathy,

As residents of we would like to put forth our objection to the granting of an alcohol license to Rochelle Canteen.

Rochelle Canteen is our immediate neighbour - a 25cm thick wall separates us. Due to our closely proximity to Rochelle Canteen we have and continue to be immediately impacted by it's commercial activities.

Our family have resided the base from for almost 28 years - it is home to elderly homeowners aged 89 years and 67 - who are presently being treated for cancer and stroke, both who are reduced in mobility and speech. It is also a home to two young children aged three and one as well as their mother in addition to three full time working professionals. We have repeatedly experienced noise levels and noxious smells that have been disruptive to our family and limit what we are able to do with our home. To name a few:

- Such as the simple task opening our window or garden door to get fresh air
- Unable to enjoy peace and tranquillity in our garden whilst the children attempt to play.
- Having to tolerate our clothing may potentially smell of charcoal, manure or other odours
- Being able to sleep at a reasonable hour during the weekday for the adult to go to work and children to nursery.
- Being woken-up at early on the weekends to the sound of crashing glasses bottle a result of wine and beer bottles being removed.
- Commercial waste being collected in front of our main door everyday.
- Attendees chaining their bikes to signpost inadequately scratching motor vehicles.
- Commercial delivery vans loading good in front our house, restricting how we leave our home.

The disruption has intensified over the course of many years as the borough has granted Rochelle Canteen to open its door to the public and more recently a temporary license extending their opening hours. In doing so not only has the noise increase but also has an

increased foot flow and traffic into the neighbourhood, and this now continues into the late evening.

In conjunction we have seen a rise in pollution within our neighbourhood ranging from rubbish, human faeces and people urinating. The exit of Arnold Circus leading into Montclare Street has become a prime spot from narcotic distribution, which is a well-known fact amongst local community members.

There have been instances where our concerns have been reported to Environmental Health and directly to Rochelle Canteen verbally, and no measures have been placed by Rochelle Canteen to alleviate our concerns. However, in keeping with Environmental Health reporting protocols, our family have been unable to report instances that have occurred during the daytime as those present at home are limited in their English and recovering from serious health issues.

Rochelle Canteens activities have been prejudicial to our family's health and if granted an alcohol license this will continue. It will also increase drunk and disorderly behaviour especially in the evenings and weekends and give way to increased alcohol related crimes in the neighbourhood. Something that is acknowledged by the borough and mentioned in Tower Hamlets Substance Misuse Strategy 2016-2019 "the impact of alcohol on crime is significant. Data shows that Tower Hamlets has the 8th highest rate of alcohol related crime in London, higher than the London and England averages".

Furthermore, granting an alcohol (Premise) license will enable Rochelle Canteen to trade after 23.30pm. As such it will enable Rochelle Canteen to affect us through unsociable hours. Based on Rochelle Canteens past actions this will be something they will take up and there is already indications of this from their license notification where they are advertising their opening hours on Fridays and Saturday from 08:00 - 00:00. (See appendix 1) In real logistical terms it would take 30 minutes to an hour for staff and members of the public to vacate the premises.

As its immediate neighbours, we have no confidence in Rochelle Canteen to keep any of its promises or measures they may state to the licensing committee. When Rochelle Canteen initial opened it did so on the basis that it would be a catering facility for the staff with the Rochelle School complex, however, the nature of its business quickly changed as it started to cater to the public and extend its opening hours without the appropriate licenses and reassurances made to local community members. (See appendix 2)

During the planning consultation in 2010 over 250 residents raised concerns about a potential alcohol license, Rochelle Canteen told residents that this would not occur. Since then they have actively promoted members of the public to bring in alcohol to the premises with a corkage charge (see appendix3). Though the corkage charge limits alcohol consumption this is another example of where Rochelle Canteen have disregarded their neighbours for their own commercial gains.

Over the course of our lifetime we shave seen our neighbourhood transform, the night time economy with Tower Hamlets and Hackney have expanded to the outskirts of the

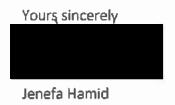
Boundary Estate and Weavers ward. Both Brick Lane and Hoxton fall under the respective boroughs cumulative impact zones. Both areas are subject to high levels of Anti Social Behaviour, narcotics distribution and nuisance due to the over supply with the controlled zone. By granting the Premise License it will further bring inwards some of the existing problems occurring a few roads away into what is a relatively quiet resident area, and slowly erode our community and quality of life.

The cumulative impact of noise, disturbance and related activities that would result from Rochelle Canteen's premises would be harmful to the living condition of us and others adjacent resident. As residents of Tower Hamlets the borough has promised to support us - "children, young people, adults and their families to make healthy lifestyle choices to reduce the negative impact of drugs and alcohol on their health. We will reduce harm to those at risk" as well as "bear down on the crime and anti- social behaviour associated with drug and alcohol misuse that impacts on our communities". -Tower Hamlets Substance Misuse Strategy 2016-2019 "

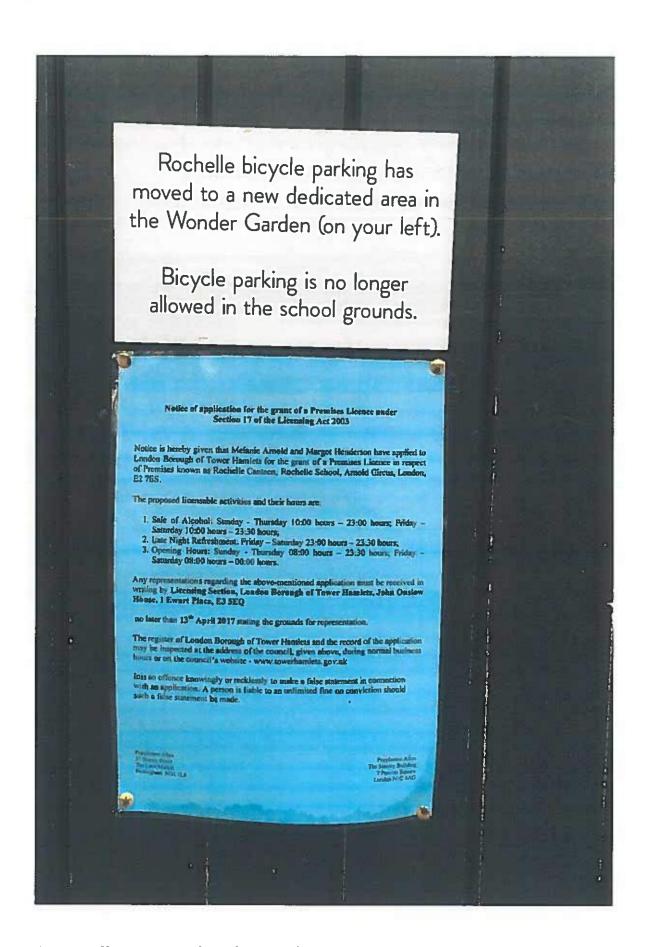
The application must be refused on the grounds that Rochelle Canteen:

- Sits within a high dense residential area.
- There is already drunk and disorderly behaviour. A Premise License will further enable this to increase.
- It will increase traffic, general noise and pollution to the area.
- The License will enable Rochelle Canteen to increase its trading hour with possible consumption of alcohol and light beverages during unsociable hours in a high dense residential area.
- Residents and visitors are already well supplied with numerous restaurants, bars and eateries as social and community meeting point close to the neighbourhood (as is walking distance of Hoxton and Brick Lane/ Bethnal Green).
- It will set precedent for other local business seeking to increase their operating hours and serve alcohol in highly dense community/ estates.
- Will help reshape and expand Tower Hamlets Cumulative Impact Zone which the neighbourhood is already affected by.
- The Boundary Estate and the surrounding building are grade 2 listed building (this
  includes our home); Tower Hamlets and the Licensing Office have a responsibility to
  preserve a historical sight as the first ever council homes built in the UK over 100
  years ago.

It cannot be stressed enough that in granting a Premise License to Rochelle Canteen will further result negatively to our neighbourhood. As life long residents we feel that Rochelle Canteen (with its limitless resources) are slowing being allowed to force us out of our home and making our loving condition difficult. Like us many of the residents have been here long before Rochelle Canteen ever existed and don't know the formal route to making an objection - some who have signed the petition enclosed.



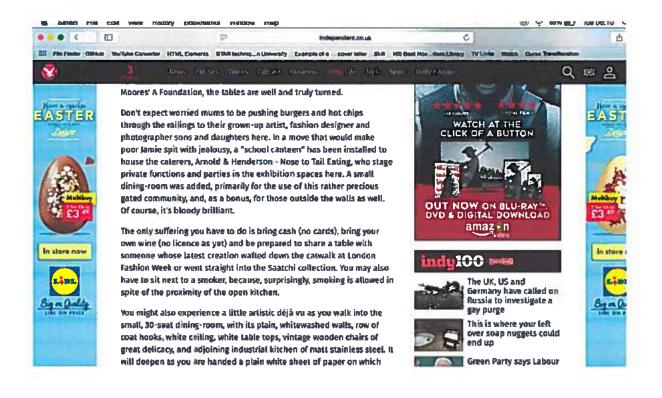
Appendix 1: Rochelle Canteen notification of application to public



Appendix 2: Breaches by Rochelle Canteen

### 2.1 Article by Independent online

http://www.independent.co.uk/life-style/food-and-drink/reviews/rochelle-canteen-london-e2-420787.html



### 2.2 Breach of Condition Notice served to Rochelle Canteen



### **IMPORTANT-THIS COMMUNICATION AFFECTS YOUR PROPERTY**

Town and Country Planning Act 1990 (as amended by the Planning and Compensation Act 1991)

### **BREACH OF CONDITION NOTICE**

### **SERVED BY:**

The Mayor And Burgesses Of The London Borough Of Tower Hamlets, of the Town Hall, Mulberry Place, 5 Clove London E4 2BG ("the Council")

### TO:

- 1 "A Foundation Limited" of Studio N, Rochelle School, Arnold Circus, London, E2
- 2. "James Moores" of 4<sup>th</sup> Floor, **Efficiently** and **fine**
- "Melanie Arnold" of Arnold & Henderson, Rochelle School, Arnold Circus, London,
   7ES.
- "Margot Henderson" of Arnold & Henderson, Rochelle School, Arnold Circus,
   London, E27ES.

- "Example of Arnold & Henderson, Rochelle School, Arnold Circus, London,
   E2 7ES.
- "The Owner(s)" of Rochelle Canteen, Rochelle School, Arnold Circus, London,
   E2 7ES.
- "The Occupier(s)" of Rochelle Canteen, Rochelle School, Arnold Circus, London,
   E2 7ES.

1. THIS NOTICE is required by the Councillunder section of the Act, because they consider that conditions in the land described in paragraph 2 below, have not complied with. The Council, required to comply with the conditions specified in this notice. The at the of this notice contains important additional information.

#### 2. THE LAND TO WHICH THE NOTICE RELATES

Land at Rochelle Canteen, Rochelle School, Arnold Circus, London, E2 7E\( \) the land)" shown edged red on the plan.

#### 3. THE RELAVANT PLANNING PERMISSION

The relevant planning permission to which this notice relates is the permission granted by the Council on 16<sup>th</sup> January 2006 (PA/04/01790) for external alterations to an outbuilding in connection with the provision of an ancillary cafe for the occupiers of the main Rochelle Old College Building and Club Row Building only, with a cooking extract system linked to the man Rochelle Old College Building.

### 4. THE BREACH OF CONDITION

The following conditions have not been complied with:

- (i) Condition 3 The accommodation hereby approved for cafe purposes shall not be used or occupied otherwise than as ancillary in connection with the existing principal Rochelle Centre building's uses.
- (ii) Condition 6 The cafe use hereby permitted shall not be carried out other than between the hours of 9.00am to 6.00pm Mondays to Saturdays and shall not take place on Sundays or Public Holidays.

### WHAT YOU ARE REQUIRED TO DO

the person responsible for the breach of condition specified in paragraph 4 this notice you are required to comply with the stated conditions by taking the following

- opening the cafe to customers who are not connected to the principle 01 and B1 uses of the Rochelle Centre.
- using the cafe for catering purposes, other than for catering for events being held inside the Rochelle Centre.
- Cease opening the cafe for business (including catering) other than between the hours of 0900hrs and 1800hrs Mondays to Saturdays.

Period for compliance: **28 days** beginning with the day on which this notice is served on you.

Dated: 21 12 10

Signed:

The Authorised Council Officer - For and on behalf of the Corporate Director, Development and Renewal

on behalf of: The Mayor and Burgesses of the London Borough of Tower
Hamlets, the Town Hall, Mulberry Place, 5 Clove Crescent,
London E142BG

### **ANNEX**

### WARNING

THIS NOTICE TAKES EFFECT IMMEDIATELY IT IS SERVED ON YOU IN PERSON OR ON THE DAY YOU RECEIVED IT BY POST.

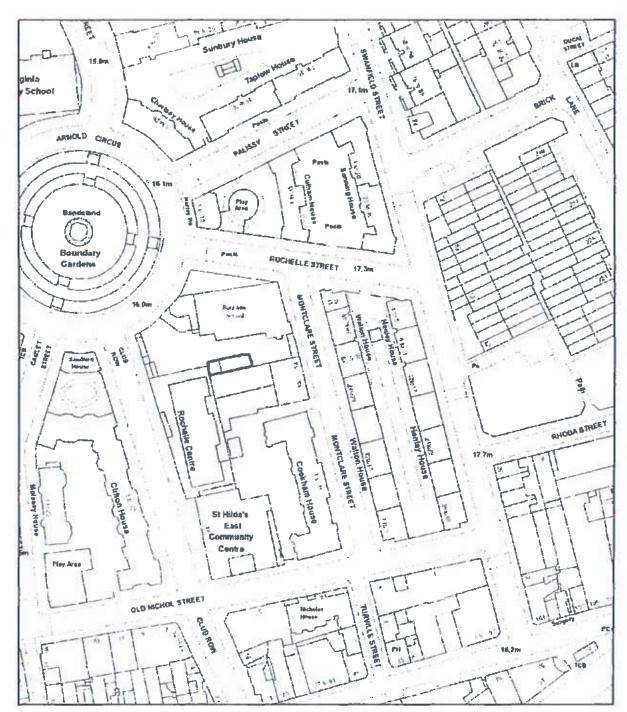
THERE IS NO RIGHT OF APPEAL TO THE SECRETARY OF STATE FOR THE ENVIRONMENT AGAINST THIS NOTICE.

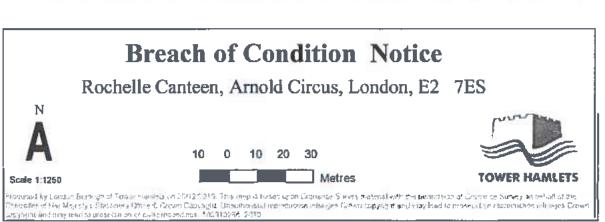
It is an offence to contravene the requirements stated in paragraph 5 of this notice after the end of the compliance period. You will then be risk of immediate prosecution in the Magistrates' Court, for which the maximum penalty is £1,000 for a first offence and for any subsequent offence. If you are in any doubt about what this notice requires you to do, you should get in touch immediately with:

Planning Enforcement Team Leader
Development and Renewal
Mulberry Place (AH) Anchorage House
PO Box 55739, 5 Clove Crescent
London, 41BY

Phone

If you do need independent advice about this notice, you are advised to contact urgently a lawyer, planning consultant or other professional adviser specialising in planning matters. If you wish to contest the validity of the notice, you may only do so by an application to the High Court for judicial review.





# Appendix 3 - Romette Contreen promoting a on its premues



ARNOLD & HENDERSON

# Amoid & Henderron Rochelle Cantren Breakfast Daily Mem Opening House

Events & Production N'eddings

Venues Client Lut News Contact Us Subscribe None



Canteen looks out onto the grassy playground and the trees of Arnold Cartas beyond. Whenever it's warm enough tables are set outside the camera for a peaceful sit in the sun. Converted from the old school bile shed sed opened in 2006, Rochelle

Please nore, the contrage is £6.50 per bottle. Leila's Shop is only a minute away on Calvert Avenue and offers a delactous selection of wince for you

The centern is also available to book for private heres including breakfast

For enquiries and all bookings please ring the Canteen or between 10am-12pm or 3-5pm.

Rockella School Arnold Circus London E2 TES info@arnoldzadhanderen.com





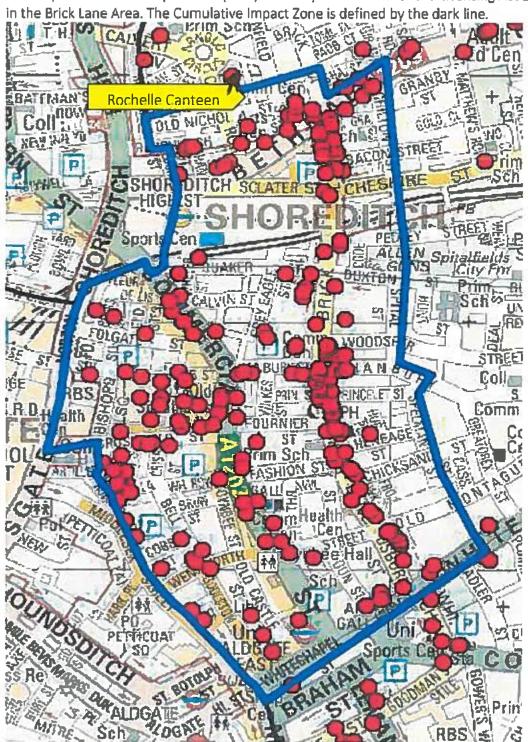
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Appendix: Tower Hamlet.
Cumulative Impact some.

The map shows all of the premises (dots) currently licensed under the Licensing Act 2003 in the Brick Lane Area. The Cumulative Impact Zone is defined by the dark line.



Map courtesy of Metropolitan Police

Source: Statement of Licensing Policy 2013 - 2018, London Borough of Tower

Hamlets

# **Appendix 10**

## Petition:

# No to Rochelle Canteen Alcohol License

Created by Jenefa Hamid -

As residents of Weavers ward and in close proximity to Rochelle Canteen (Arnold Circus), we the undersigned object to Rochelle Canteen's application for a Premise License - that will enable the sale of alcohol regulated entertainment or late night refreshment (supply of hot food after 11pm).

Our concerns related to increased noise nuisance both from the premises and customer egress, light pollution, littering, noxious smells and disruption from parked vehicles to the surrounding residents in what is a quiet grade 2 listed residential area.

Our concerns further relate to Rochelle Canteen's continuous disregard for its neighbours - as it had veered off course from its original premise to provide refreshment to staff within the Rochelle School complex to now extending its operating hours and service to the general public. Rochelle Canteen has also continues to promote local off-licenses and customers to bring alcohol (as displayed on it's website

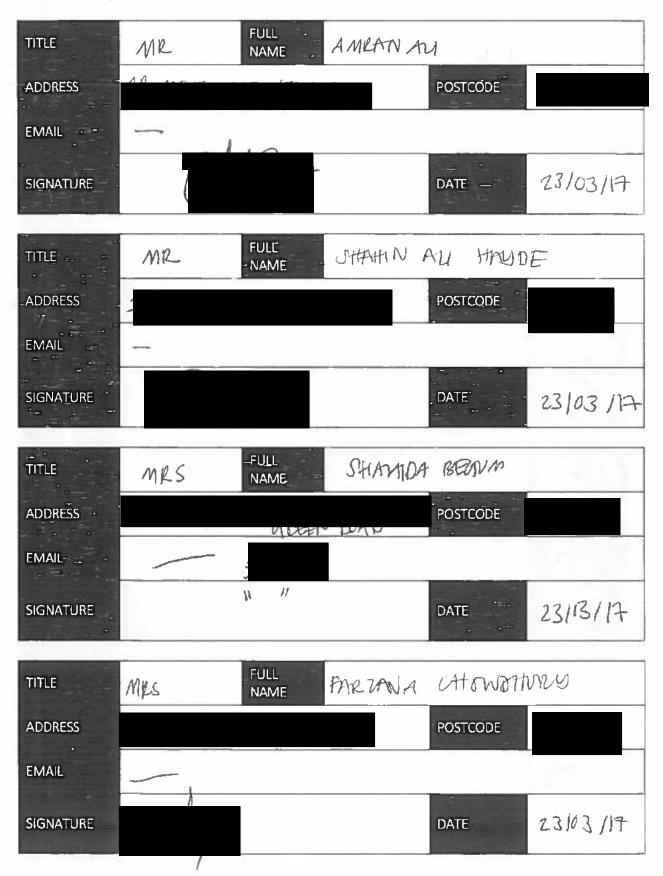
http://www.arnoldandhenderson.com/4rochellecanteen/html) irrespective of their reassurance to limit this as raised by residents. In addition to breaching the terms of previous planning applications.

Residents and visitors are already well supplied with numerous restaurants, bars and eateries as social and community meeting point close to the neighbourhood. They are situated not too far (bordering on) the "Brick Lane Cumulative Impact Zone (CIZ)" an area already subject to high levels of Anti Social Behaviour, narcotics distributions and nuisance due to the over supply within the CIZ. These include Brew Dog, Well and Bucket, Blanket Beach and Babylon, Dirty Bone, The Owl and the Pussycat, Tapas Revolution, Verge Bar, and many others.

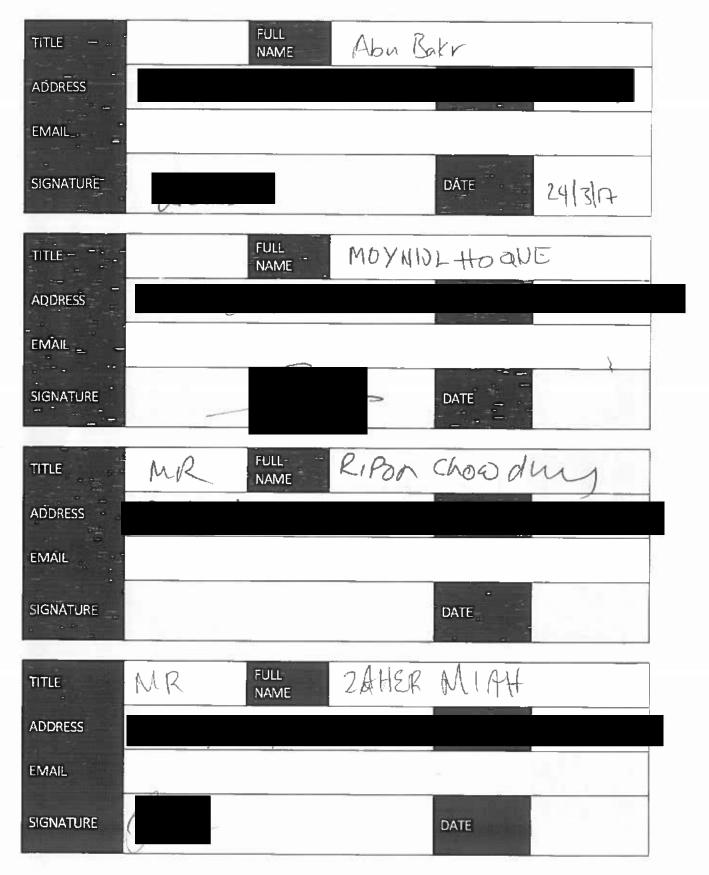
To allow Rochelle Canteen a Premise License will set precedent to other businesses in the heart of a peaceful residential area to apply for such licences and negatively impact the quality of life the residents and in the foreseeable future reshape the CIZ. More importantly it will continue to bring into the heart of a tranquil residential community many of the problems that are frequently occurring a few roads down and slowly erode away our community and quality of life.

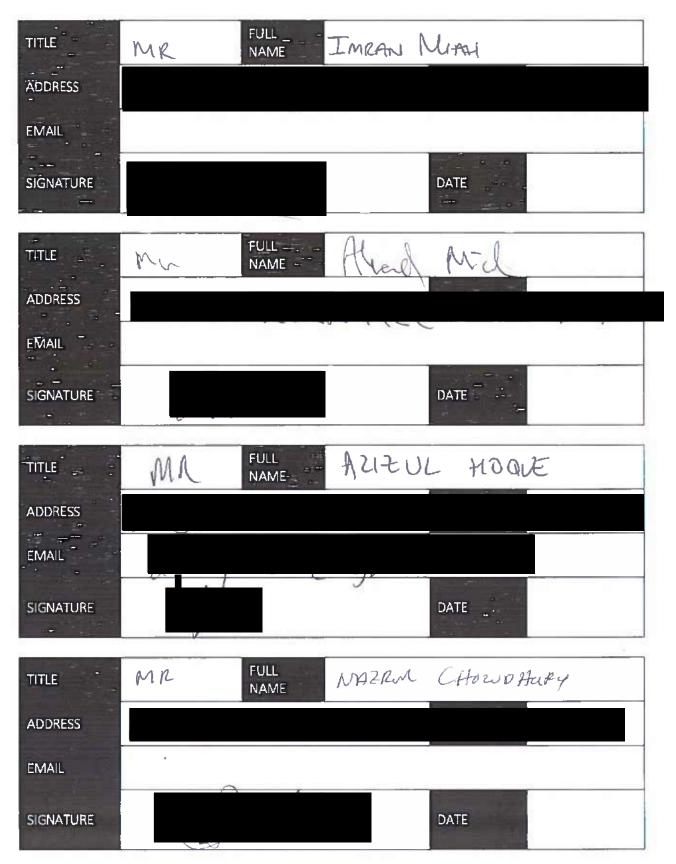


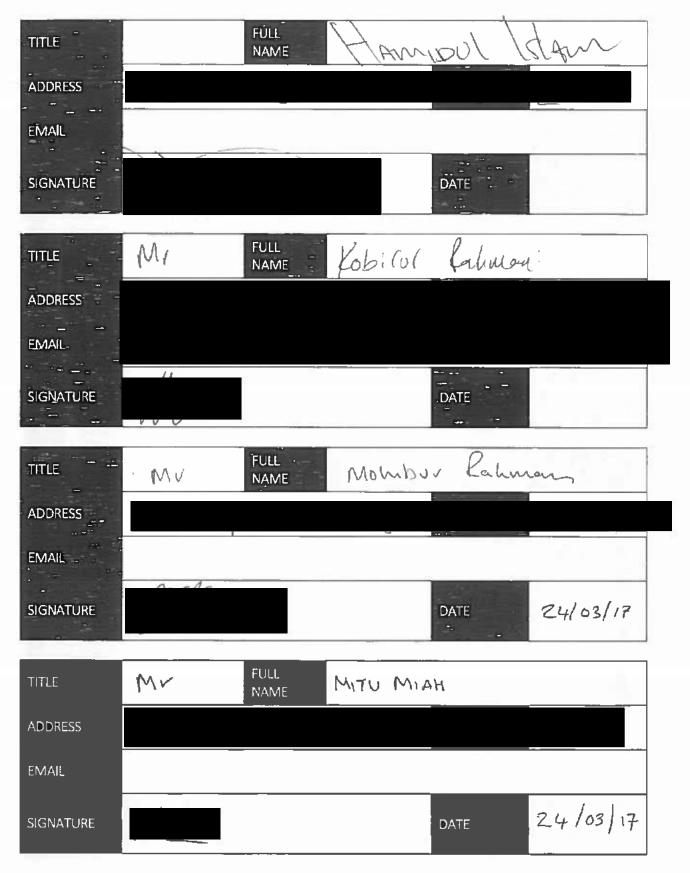


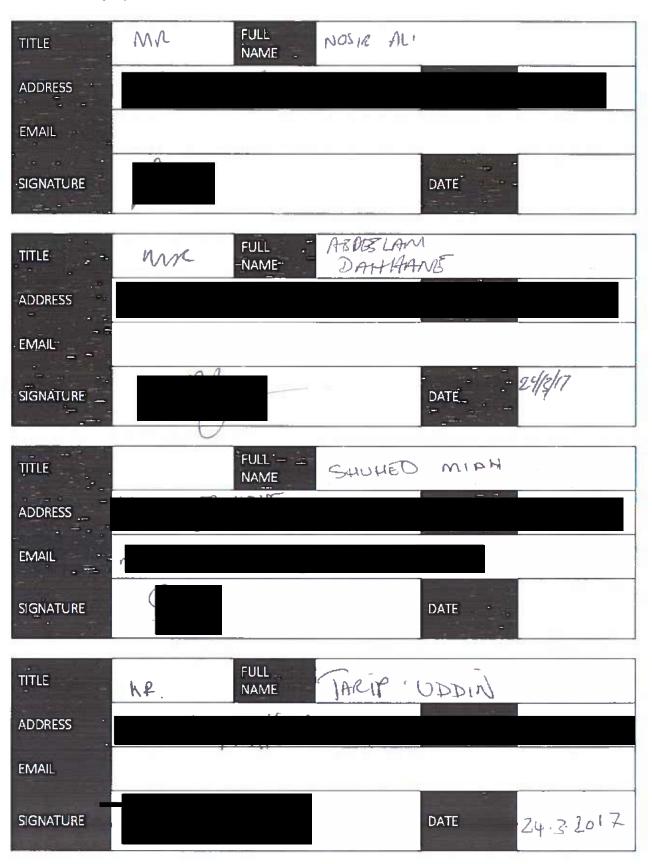


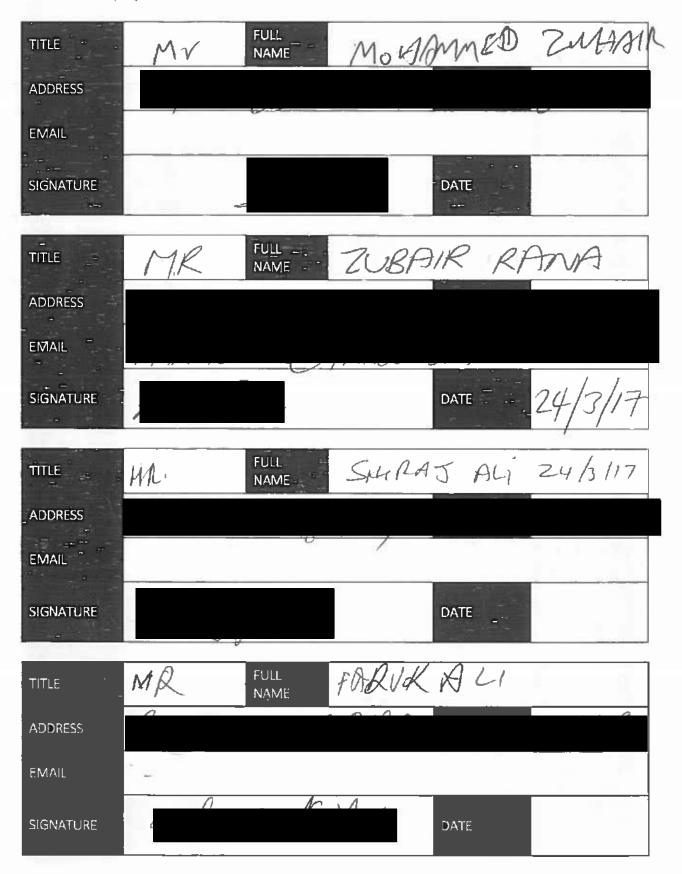
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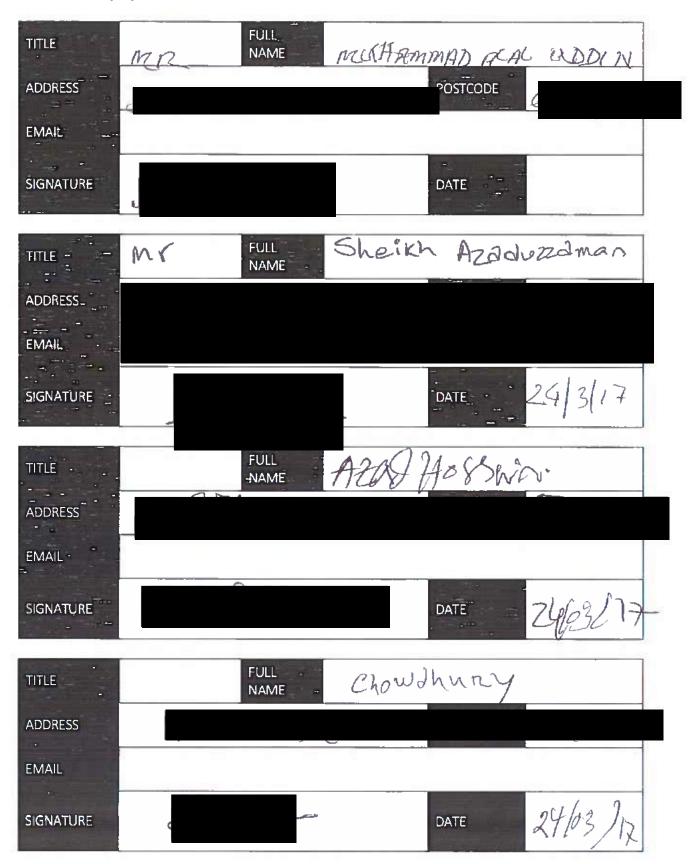






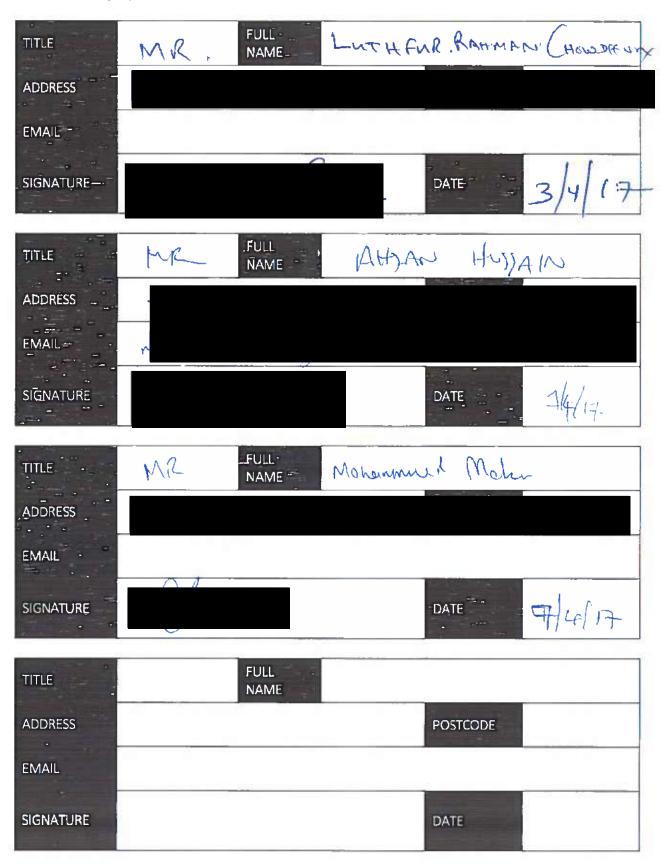




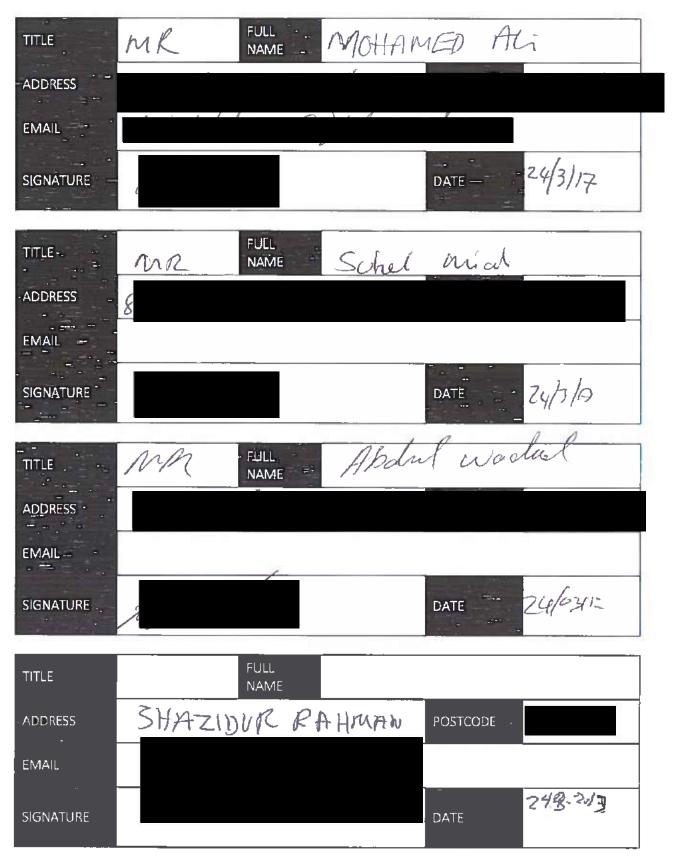


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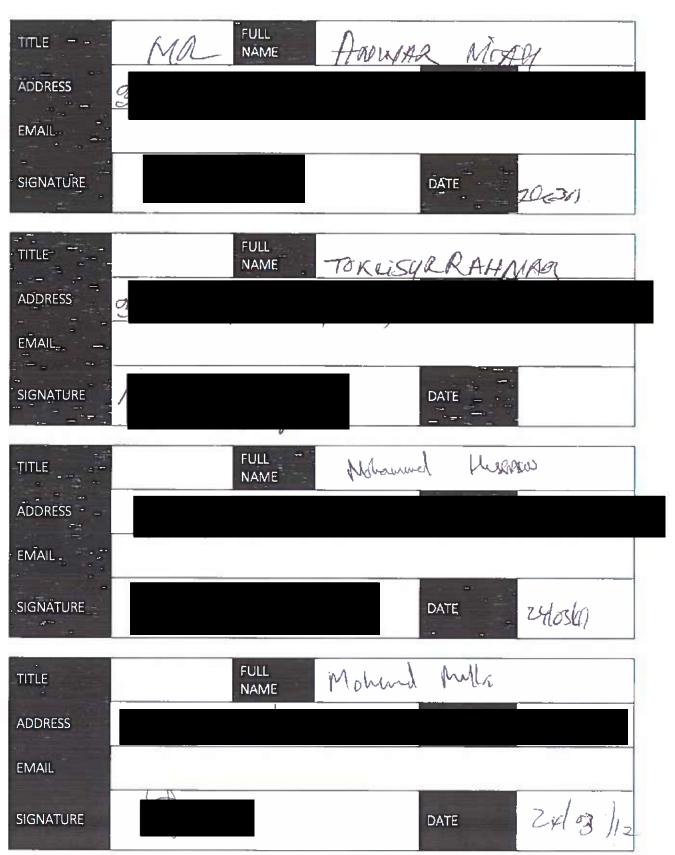
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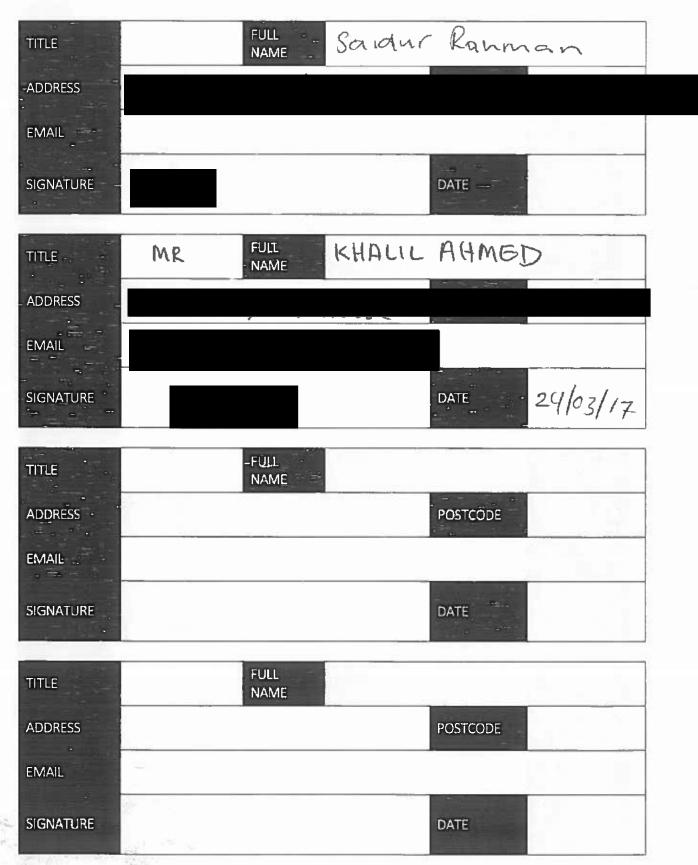


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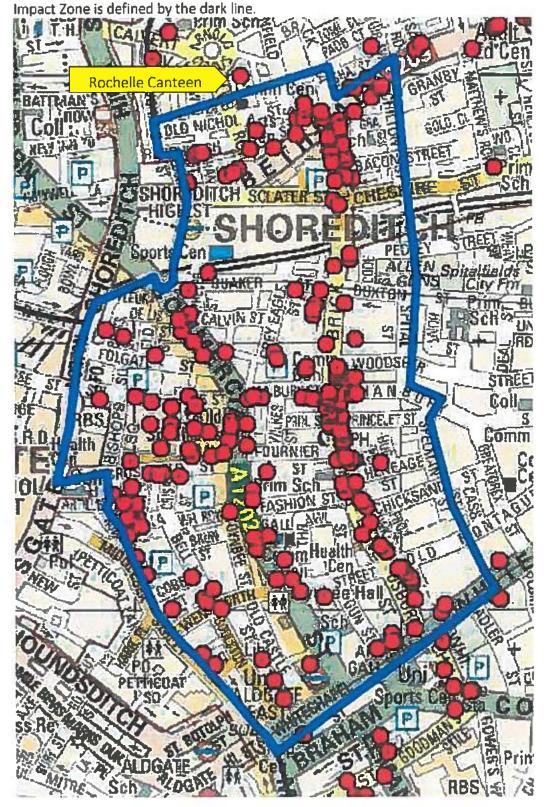


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The Cumulative Impact Zone is detailed in the map below. The map shows all of the premises (dots) currently licensed under the Licensing Act 2003 in the Brick Lane Area. The Cumulative



Map courtesy of Metropolitan Police

Source: Statement of Licensing Policy 2013 - 2018, London Borough of Tower Hamlets

# **Appendix 11**

To:
Tower Hamlets Licensing Section
London Borough of Tower Hamlets
John Onslow House
1 Ewart Place
E3 5EQ



Re: Application for Rochelle Canteen Arnold Circus London E2 &ES

I write to object to this proposed licensable activities and their hours

1 sale of alcohol Sun - Thurs 10:00 - 23:00; Fri- Sat 10.00 -23:00 hrs

2 Late night refreshment Fri - Sat 23.00-23.30 hrs

3 Opening hours Sun- Thurs 08.00 -23.00 hrs, Fri - Sat 08:00 - 00:00 hrs

For the following reasons:

The premises are located close to the Shoreditch Special Policy Area and Brick Lane SPA, and therefore should be rejected given the risks of undermining the SPA/saturation zones in the area.

- 2. The Boundary estate is a conservation area and the Rochelle Canteen Is overlooked by the residential properties including Walton House, Cookham House, Clifton House Sandford House and most alarmingly directly next door to The Old Laundry on Montclaire St all of aforementione tenement's house children and adults who have to wake early and Will be disturbed by people leaving late at night
- 3. This address is near some of London's busiest bars. The area surrounding the site is often an open-air club, with violence, vomiting, urination, defecation, drug use and unsociable conduct late into the night, presenting real safety and security issues.

  By allowing the restaurant to become licensed may bring the chaos of the surrounding area closer
- 4. The venue is in the middle of a residential area within a zone that is saturated beyond breaking point with late-night drinking, licensed restaurants and party venues, attracting hordes of booze tourists every weekend causing intolerable noise, anti-social behavior, littering and fouling of the streets. On the website of Rochelle it says "an oasis of creativity " alcohol may change the peace and tranquility of this residential neighborhood forever
- 5. The protection of children from harm is vital. Shoreditch is

I would like it to remain a peaceful and safe area for children and by granting this licence you are threatening the ecology of the neighbourhood.

Should a license be deemed suitable, I believe there should be reasonable restrictions related to:

Licenced only in relation to the use permitted on original planning consent

no noise emanating from the property

no off sales:

strict limits on the use of the outdoor areas and no external dining or drinking activity outside after 9pm, all customers to be seated at a dining table indoors at 9 pm and alcohol continuing to be sold only ancillary to a meal

all outdoor furniture to be dismantled by 9.30 pm.

SIA Doormen to be in-situ throughout opening hours when alcohol is available. Rochelle grounds are extensive and SIA doormen will ensure the gardens and other areas of the grounds are not used for licensable activities

[Name]	Nuressa	N WALTH PI	
[Address]			

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[Name]	Jaida	Khatun		
[Address]			9	,
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[Name]	Jamila	khetun		
[Address]			A.C.	

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[Name]	Karuna	Regum	
[Address]			

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[Name]	SINGA	BEAUM	_		
[Address]			3		
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[Name]	MOYNUL HOQUE	
[Address]		

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[Address]_			

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[Name]	SAMA	AHM 60		
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[Name]	ABOUL HAMIN	
[Addres		
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# Section 182 Advice by the Home Office Updated on March 2015

### Relevant, vexatious and frivolous representations

- 9.4 A representation is "relevant" if it relates to the likely effect of the grant of the licence on the promotion of at least one of the licensing objectives. For example, a representation from a local businessperson about the commercial damage caused by competition from new licensed premises would not be relevant. On the other hand, a representation by a businessperson that nuisance caused by new premises would deter customers from entering the local area, and the steps proposed by the applicant to prevent that nuisance were inadequate, would be relevant. In other words, representations should relate to the impact of licensable activities carried on from premises on the objectives. For representations in relation to variations to be relevant, they should be confined to the subject matter of the variation. There is no requirement for a responsible authority or other person to produce a recorded history of problems at premises to support their representations, and in fact this would not be possible for new premises.
- 9.5 It is for the licensing authority to determine whether a representation (other than a representation from responsible authority) is frivolous or vexatious on the basis of what might ordinarily be considered to be vexatious or frivolous. A representation may be considered to be vexatious if it appears to be intended to cause aggravation or annoyance, whether to a competitor or other person, without reasonable cause or justification. Vexatious circumstances may arise because of disputes between rival businesses and local knowledge will therefore be invaluable in considering such matters. Licensing authorities can consider the main effect of the representation, and whether any inconvenience or expense caused by it could reasonably be considered to be proportionate.
- 9.6 Frivolous representations would be essentially categorised by a lack of seriousness. Frivolous representations would concern issues which, at most, are minor and in relation to which no remedial steps would be warranted or proportionate.
- 9.7 Any person who is aggrieved by a rejection of their representations on either of these grounds may lodge a complaint through the local authority's corporate complaints procedure. A person may also challenge the authority's decision by way of judicial review.

- 9.8 Licensing authorities should not take decisions about whether representations are frivolous, vexatious or relevant to the licensing objectives on the basis of any political judgement. This may be difficult for councillors who receive complaints from residents within their own wards. If consideration is not to be delegated, contrary to the recommendation in this Guidance, an assessment should be prepared by officials for consideration by the sub- committee before any decision is taken that necessitates a hearing. Any councillor who considers that their own interests are such that they are unable to consider the matter independently should disqualify themselves.
- 9.9 It is recommended that, in borderline cases, the benefit of the doubt about any aspect of a representation should be given to the person making that representation. The subsequent hearing would then provide an opportunity for the person or body making the representation to amplify and clarify it.
- 9.10 Licensing authorities should consider providing advice on their websites about how any person can make representations to them.

# Public nuisance - S182 Updated March 2015

- 2.14 The 2003 Act enables licensing authorities and responsible authorities, through representations, to consider what constitutes public nuisance and what is appropriate to prevent it in terms of conditions attached to specific premises licences and club premises certificates. It is therefore important that in considering the promotion of this licensing objective, licensing authorities and responsible authorities focus on the effect of the licensable activities at the specific premises on persons living and working (including those carrying on business) in the area around the premises which may be disproportionate and unreasonable. The issues will mainly concern noise nuisance, light pollution, noxious smells and litter.
- 2.15 Public nuisance is given a statutory meaning in many pieces of legislation. It is however not narrowly defined in the 2003 Act and retains its broad common law meaning. It may include in appropriate circumstances the reduction of the living and working amenity and environment of other persons living and working in the area of the licensed premises. Public nuisance may also arise as a result of the adverse effects of artificial light, dust, odour and insects or where its effect is prejudicial to health.
- 2.16 Conditions relating to noise nuisance will usually concern steps appropriate to control the levels of noise emanating from premises. This might be achieved by a simple measure such as ensuring that doors and windows are kept closed after a particular time, or persons are not permitted in garden areas of the premises after a certain time. More sophisticated measures like the installation of acoustic curtains or rubber speaker mounts to mitigate sound escape from the premises may be appropriate. However, conditions in relation to live or recorded music may not be enforceable in circumstances where the entertainment activity itself is not licensable (see chapter 15). Any conditions appropriate to promote the prevention of public nuisance should be tailored to the type, nature and characteristics of the specific premises and its licensable activities. Licensing authorities should avoid inappropriate or disproportionate measures that could deter events that are valuable to the community, such as live music. Noise limiters, for example, are expensive to purchase and install and are likely to be a considerable burden for smaller venues.
- 2.17 As with all conditions, those relating to noise nuisance may not be appropriate in certain circumstances where provisions in other legislation adequately protect those living in the area of the premises. But as stated earlier in this Guidance, the approach of licensing authorities and responsible authorities should be one of prevention and when their powers are engaged, licensing authorities should be aware of the fact that other legislation may not adequately cover concerns raised in relevant representations and additional conditions may be appropriate.

- 2.18 Where applications have given rise to representations, any appropriate conditions should normally focus on the most sensitive periods. For example, the most sensitive period for people being disturbed by unreasonably loud music is at night and into the early morning when residents in adjacent properties may be attempting to go to sleep or are sleeping. This is why there is still a need for a licence for performances of live music between 11 pm and 8 am. In certain circumstances, conditions relating to noise emanating from the premises may also be appropriate to address any disturbance anticipated as customers enter and leave.
- 2.19 Measures to control light pollution will also require careful thought. Bright lighting outside premises which is considered appropriate to prevent crime and disorder may itself give rise to light pollution for some neighbours. Applicants, licensing authorities and responsible authorities will need to balance these issues.
- 2.20 Beyond the immediate area surrounding the premises, these are matters for the personal responsibility of individuals under the law. An individual who engages in anti-social behaviour is accountable in their own right. However, it would be perfectly reasonable for a licensing authority to impose a condition, following relevant representations, that requires the licence holder or club to place signs at the exits from the building encouraging patrons to be quiet until they leave the area, or that, if they wish to smoke, to do so at designated places on the premises instead of outside, and to respect the rights of people living nearby to a peaceful night.

# **Prevention of Nuisance** — Licensing Policy, updated March 2015

- 10.1 Licensed premises, especially those operating late at night and in the early hours of the morning, can cause a range of nuisances impacting on people living, working or sleeping in the vicinity of the premises.
- 10.2 The concerns mainly relate to noise nuisance both from the premises and customer egress, light pollution, noxious smells and disruption from parked vehicles and due regard will be taken of the impact these may have in considering a licence. The Licensing Authority will expect Operating Schedules to satisfactorily address these issues. Applicants are advised to seek advice from the Council's Environmental Health Officers before preparing their plans and Schedules.
- 10.3 The Licensing Authority, where its discretion is engaged, will consider, where appropriate, attaching conditions to licences and permissions to prevent the problems identified in 8.2, and these may include conditions drawn from the Model Pool of Conditions in Appendix 2.

# Crime and disorder - S182 Updated March 2015

- 2.1 Licensing authorities should look to the police as the main source of advice on crime and disorder. They should also seek to involve the local Community Safety Partnership (CSP).
- 2.2 In the exercise of their functions, licensing authorities should seek to cooperate with the Security Industry Authority ("SIA") as far as possible and consider adding relevant conditions to licences where appropriate. The SIA also plays an important role in preventing crime and disorder by ensuring that door supervisors are properly licensed and, in partnership with police and other agencies, that security companies are not being used as fronts for serious and organised criminal activity. This may include making specific enquiries or visiting premises through intelligence led operations in conjunction with the police, local authorities and other partner agencies. Similarly, the provision of requirements for door supervision may be appropriate to ensure that people who are drunk, drug dealers or people carrying firearms do not enter the premises and ensuring that the police are kept informed.
- 2.3 Conditions should be targeted on deterrence and preventing crime and disorder. For example, where there is good reason to suppose that disorder may take place, the presence of closed-circuit television (CCTV) cameras both inside and immediately outside the premises can actively deter disorder, nuisance, anti-social behaviour and crime generally. Some licence holders may wish to have cameras on their premises for the prevention of crime directed against the business itself, its staff, or its customers. But any condition may require a broader approach, and it may be appropriate to ensure that the precise location of cameras is set out on plans to ensure that certain areas are properly covered and there is no subsequent dispute over the terms of the condition.
- 2.4 The inclusion of radio links and ring-round phone systems should be considered an appropriate condition for public houses, bars and nightclubs operating in city and town centre leisure areas with a high density of licensed premises. These systems allow managers of licensed premises to communicate instantly with the police and facilitate a rapid response to any disorder which may be endangering the customers and staff on the premises.
- 2.5 Conditions relating to the management competency of designated premises supervisors should not normally be attached to premises licences. It will normally be the responsibility of the premises licence holder as an employer, and not the licensing authority, to ensure that the managers appointed at the premises are competent and appropriately trained. The designated premises supervisor is the key person who will usually be responsible for the day to day management of the premises by the premises licence holder, including the prevention of disorder. A condition of this kind may only be justified as appropriate in rare circumstances where it can be demonstrated that, in the circumstances associated with particular premises, poor management competency could give rise to issues of crime and disorder and public safety.

# **Crime and Disorder** — Licensing Policy, updated March 2015

- 6.1 Licensed premises, especially those offering late night / early morning entertainment, alcohol and refreshment for large numbers of people, can be a source of crime and disorder problems.
- 6.2 When addressing crime and disorder the applicant should initially identify any particular issues (having regard to their particular type of premises and / or activities) which are likely to adversely affect the promotion of the crime and disorder objective. Such steps as are required to deal with these identified issues should be included within the applications operating schedule. Where a Crime Prevention Officer from the Metropolitan Police makes recommendations for premises that relate to the licensing objectives, the operating schedule should normally incorporate the suggestions.
- 6.3 Applicants are recommended to seek advice from Council Officers and the Police as well as taking into account, as appropriate, local planning and transport policies, with tourism, cultural and crime prevention strategies, when preparing their plans and Schedules.
- 6.4 In addition to the requirements for the Licensing Authority to promote the licensing objectives, it also has a duty under Section 17 of the Crime and Disorder Act 1998 to do all it reasonably can to prevent crime and disorder in the Borough.
- 6.5 The Licensing Authority, if its discretion is engaged, will consider attaching Conditions to licences and permissions to deter and prevent crime and disorder both inside and immediately outside the premises and these may include Conditions drawn from the Model Pool of Conditions relating to Crime and Disorder given in Section 182 of the Licensing Act 200. (See Appendix 2.)
- 6.6 **CCTV -** The Licensing Authority, if its discretion is engaged, will attach conditions to licences, as appropriate where the conditions reflect local crime prevention strategies, for example the provision of closed circuit television cameras.
- 6.7 Touting The Council has had a significant number of complaints relating to premises which are substantially or mainly restaurants where "touting" is a problem. Touting is soliciting for custom. Consequently, in relation to such premises the Licensing Authority, where its discretion is engaged will insert a standard condition that prohibits 'touting' as follows:-
  - 1) No person shall be employed to solicit for custom or be permitted to solicit for custom for business for the premises in any public place within a 500 meters radius of the premises as shown edged red on the attached plan.( marked as Appendix -)
  - 2) Clear Signage to be placed in the restaurant windows stating that the premises supports the Council's 'No Touting' policy.

- 6.8 **Street Furniture -** This would include Advertising Boards, they are sometimes placed in such a way as to be a nuisance to the public on the highway, or they encourage the consumption of alcohol in areas that are not licensed. The Licensing Authority expects applicants to have ensured that they fully comply with the Councils rules relating to authorisation of obstructions on the highway and a licence permission to place advertising boards or street furniture on the highway should normally have been obtained from Tower Hamlets Markets Service before an application for a licence is made. Where proportionate and appropriate, and its discretion is engaged, the Licensing Authority will impose conditions in relation to street seats and tables or boards, including on private land.
- 6.9 **Fly Posting -** The Council has experienced significant problems with "fly posting" in relation to venues that offer entertainment. Fly posting is the unauthorised posting of posters / advertisements etc. Where it considers it appropriate and its discretion is engaged, the Licensing Authority will attach conditions relating to the control of fly posting to ensure that venues clearly prohibit all fly posting in their contract terms with others and they effectively enforce this control.
- 6.10 **Responsible Drinking -** The Licensing Authority expects alcohol to be promoted in a responsible way in the Borough. This should incorporate relevant industry standards, such as the Portman Group. Where appropriate and proportionate, if its discretion is engaged, the Licensing Authority will apply conditions to ensure responsible drinking. The Licensing Authority also recognises the positive contribution to best practice that "Pubwatch" and other similar schemes can make to achieving the licensing objectives and is committed to working with them Model Pool Conditions from the Licensing Act 2003, Section 182 Guidance are in Appendix 2.
- 6.11 **Illicit Goods: Alcohol and Tobacco -** The Licensing Authority will consider licence review applications where there is evidence that illicit alcohol has been offered for sale on the premises. Where other illicit goods, such as tobacco, have been found this may be considered by the Licensing Authority as evidence of poor management and have the potential to undermine the licensing objectives.
- 6.12 Illicit alcohol means alcohol that is, counterfeit, bears counterfeit duty stamps and or smuggled.
- 6.13 Illicit tobacco means, counterfeit, and/or non UK duty paid tobacco products.
- 6.14 Illicit goods mean articles that are counterfeit, that do not comply with the classification and labelling requirements of the Video Recordings Acts and/or that breach other Trading Standards legislation such as consumer safety and unfair commercial practices

.

- 6.15 In particular the Licensing Authority is mindful of the advice provided in the guidance issued by the Home Office under section 182 of the Act "Reviews arising in connection with crime".
- 6.16 The Licensing Authority will exercise its discretion to add a standard condition as follows:-

## Smuggled goods

- 1) The premises licence holder and any other persons responsible for the purchase of stock shall not purchase any goods from door-to-door sellers other than from established traders who provide full receipts at the time of delivery.
- 2) The premises licence holder shall ensure that all receipts for goods bought include the following details:
  - I. Seller's name and address
  - II. Seller's company details, if applicable
  - III. Seller's VAT details, if applicable
  - IV. Vehicle registration detail, if applicable
- 3) Legible copies of the documents referred to in 2) shall be retained on the premises and made available to officers on request.
- 4) The trader shall obtain and use a UV detection device to verify that duty stamps are valid.
- 5) Where the trader becomes aware that any alcohol may be not duty paid they shall inform the Police of this immediately.

## **Anti-Social Behaviour from Patrons Leaving the Premises**

### General Advice

Members need to bear in mind that once patrons have left a premises they are no longer under direct control. Members will need to be satisfied that there is a link between the way the premises is operating and the behaviour that is complained of. An example of this would be that irresponsible drinking is being encouraged. Before deciding that any particular licensing conditions are proportionate, Members will also need to be satisfied that other legislation is not a more effective route. For example, if the problem is drinking in the street it may be that the Council should designate the area as a place where alcohol cannot be consumed in public.

Members may also wish to consider whether the hours of opening relate to any problems of anti-social behaviour.

If Members believe that there is a substantial problem of anti-social behaviour and it cannot be proportionately addressed by licensing conditions they should refuse the application.

# **Licensing Policy**

The policy recognises that other legislation or measures may be more appropriate but also states that licensing laws are "a key aspect of such control and will always be part of an overall approach to the management of the evening and night time economy" (see Section 4.15 and 4.16 of the Licensing Policy).

The Licensing Authority expects the applicant to have addressed all crime and disorder issues relating to the premises in their operating schedule and to have sought appropriate advice. (See Sections 6.2 of the Licensing Policy)

The Licensing Authority will consider attaching conditions to deter crime and disorder and these may include Conditions drawn from the Model Poll of Conditions relating to Crime and Disorder. (**See Appendix 3 of the Licensing Policy**). In particular Members may wish to consider (this list is not exhaustive):

- Bottle Bans
- Plastic containers
- CCTV (outside the premises)
- Restrictions on open containers for "off sales"
- · Proof of Age scheme
- Crime prevention notices
- Drinks promotions-aimed at stopping irresponsible promotions
- Signage

#### **Cumulative Impact**

There is a process by which the Licensing Authority can determine that an area is saturated following representations. However, the process for this involves wide consultation and cannot come from representations about a particular application. (See Section 7 of the Licensing Policy).

#### Police Powers

The Licensing Act 2003, Part 8 gives a senior police officer the power to close a premises for up to 24 hours where the officer believes there is, or is likely to be disorder on or in the vicinity and closure is necessary in the interests of public.

### Guidance Issued under Section 182 of the Licensing Act 2003

The key role of the Police is acknowledged (2.1).

Conditions attached to licences cannot seek to manage the behaviour of customers once they are beyond the direct management of the licence holder, but can relate to the immediate vicinity of the premises as they seek entry or leave (1.16).

Conditions are best targeted on deterrence and preventing crime and disorder (2.3) CCTV inside & out, communication, police liaison, no glasses are all relevant

There is also guidance issued around public nuisance (2.14 - 2.20).

The pool of conditions, adopted by the Council is recommended (see Appendix 3 of the Licensing Policy). Licence conditions should not duplicate other legislation (1.16).

Necessary and appropriate conditions should normally focus on the most sensitive periods and may address disturbance as customers enter or leave the premises but it is essential that conditions are focused on measures within the direct control of the licence holder (2.18/2.20).

Licensing law is not the primary mechanism for the general control of nuisance and anti-social behaviour by individuals once they are away from the licensed premises and, therefore, beyond the direct control of the individual, club or business holding the licence, certificate or authorisation concerned (13.13).

#### Other Legislation

# Crime and Disorder Act 1998

The Council has a duty under Section 17 of the Crime and Disorder Act 1998 to do all it reasonably can to prevent crime and disorder.

The Act also introduced a wide range of measures designed to address antisocial behaviour committed by adults and young people. These include:

- Anti-Social Behaviour Orders
- Child Curfew Schemes
- Truancy
- Parenting Orders
- Reparation Orders
- Tackling Racism

### **Access and Egress Problems**

Such as:

Disturbance from patrons arriving/leaving the premises on foot Disturbance from patrons arriving/leaving the premises by car Lack of adequate car parking facilities Close proximity to residential properties

#### Comment

The above have been grouped together as egress problems. Of course the particular facts will be different for each alleged problem.

Egress only is referred to-if necessary access can be added or substituted in.

#### General Advice

In considering concerns relating to disturbance from egress, Members need to be satisfied that the premises under consideration has been identified as the source of the actual or potential disturbance. If they are satisfied that this is a problem, then proportionate conditions should be considered.

The hours of operation also need to be considered.

If Members believe that there is a substantial problem concerning egress and it cannot be proportionately addressed by licensing conditions, they should refuse the application.

### **Licensing Policy**

The policy recognises that noise nuisance can be an issue, especially if a premises is open late at night. (See Section 10 of the Licensing Policy).

The Licensing Authority expects the applicant to have addressed all nuisance issues relating to the premises in their operating schedule and to have sought appropriate advice from the Council's Environmental Health Officers. (See Section 10.2 of the Licensing Policy).

The policy also recognises that staggered closing can help prevent problems at closure time (**See Section 15.1**).

However, while all applications will be considered on their merits, consideration will be given to imposing stricter conditions in respect of noise control where premises are situated close to local residents. (**See Section 15.5**)

The Council has adopted a set of framework hours (See 15.8 of the licensing policy). This relates to potential trading.

The Licensing Authority will consider attaching conditions to prevent nuisance and these may include Conditions drawn from the Model Pool of Conditions relating to the prevention of Public Nuisance. (**See Annex G of the Licensing Policy**). In particular Members may wish to consider (this list is not exhaustive):

- hours of opening (this needs to be balanced against potential disorder caused by artificially early closing times
- Whether certain parts should close earlier than the rest (for example a "beer garden", or restricted in their use
- Whether or not certain activities should have to close at an early hour, for example live music
- Conditions controlling noise or vibration (for example, noise limiters, keeping doors and windows closed).
- Prominent clear and legible notices at all exits requesting the public to respect the needs of local residents and leave the premises and area quietly

## Guidance Issued under Section 182 of the Licensing Act 2003

The prevention of public nuisance could include low-level nuisance, perhaps affecting a few people living locally as well as major disturbance affecting the whole community. (2.19).

Licence conditions should not duplicate other legislation (1.16). Any conditions should be tailored to the type, nature and characteristics.

Any conditions should be tailored to the type, nature and characteristics of the specific premises. Licensing authorities should be aware of the need to avoid inappropriate or disproportionate measures that could deter events that are valuable to the community, such as live music. Noise limiters, for example, are very expensive to purchase and install and are likely to be a considerable burden for smaller venues. (2.20)

Measures can include ensuring the safe departure of customers, these can include:

- Providing information on the premises of local taxi companies who can provide safe transportation home; and
- Ensuring adequate lighting outside the premises, particularly on paths leading to and from the premises and in car parks

Necessary and appropriate conditions should normally focus on the most sensitive periods (2.22) and may address disturbance as customers enter or leave the premises but it is essential that conditions are focused on measures within the direct control of the licence holder.

# Noise while the premise is in use

### **General Advice**

If they conclude this is a problem Members should consider whether it is possible to carry out suitable and proportionate noise control measures so that noise leakage is prevented. In addition Members may consider that only certain activities are suitable.

The hours of operation also need to be considered (see below).

If Members believe that there is a substantial problem of noise while the premises are in use and it cannot be proportionately address by licensing conditions they should refuse the application.

### **Licensing Policy**

The policy recognises that noise nuisance can be an issue, especially if a premises is open late at night. (See Sections 8.1 of the Licensing Policy).

While all applications will be considered on their merits, consideration will be given to imposing stricter conditions in respect of noise control where premises are situated close to local residents. (**See Section 12.11**).

The Licensing Authority expects the applicant to have addressed all nuisance issues relating to the premises in their operating schedule and to have sought appropriate advice from the Council's Environmental Health Officers. (See Section 8.2 of the Licensing Policy).

The Licensing Authority will consider attaching conditions to prevent nuisance and these may include Conditions drawn from the Model Poll of Conditions relating to Crime and Disorder. (See Appendix 2 Annex D of the Licensing Policy). In particular Members may wish to consider (this list is not exhaustive):

- hours of opening (this needs to be balanced against potential disorder caused by artificially early closing times
- Whether certain parts should close earlier than the rest (for example a "beer garden", or restricted in their use
- Whether or not certain activities should have to close at an early hour, for example live music
- Conditions controlling noise or vibration (for example, noise limiters, keeping doors and windows closed).
- Prominent clear and legible notices at all exits requesting the public to respect the needs of local residents and leave the premises and area quietly
- Conditions controlling the use of explosives, pyrotechnics and fireworks
- Conditions controlling the placing of refuse
- Conditions controlling noxious smells

 Conditions controlling lighting (this needs to be balanced against potential crime prevention benefits)

#### Police Powers

Part 8 of the Licensing Act 2003 enables a senior police officer to close down a premises for up to 24 hrs. a premises causing a nuisance resulting from noise emanating from the premises.

## Guidance Issued under Section 182 of the Licensing Act 2003

The Licensing Policy has adopted the recommended Pool of Conditions as permitted (13.20 and Annex D).

The prevention of public nuisance could include low-level nuisance, perhaps affecting a few people living locally as well as major disturbance affecting the whole community (2.33).

Licence conditions should not duplicate other legislation (1.16).

Necessary and appropriate conditions should normally focus on the most sensitive periods (2.36) and may address disturbance as customers enter or leave the premises but it is essential that conditions are focused on measures within the direct control of the licence holder (2.38).

# Other Legislation

The Environmental Protection Act 1990, Part 111 gives Environmental Health Officers the power to deal with statutory nuisances.

The Anti-social Behaviour Act 2003, Sections 40 and 41 give Environmental Health Officers the power of closure up to 24 hours in certain circumstances.

# **Planning**

An application for a Premises Licence can be made in respect of a premises even where the premises does not have relevant Planning Permission. That application has to be considered and Members can only refuse the application where the application itself does not promote one of more of the Licensing Objectives. Members cannot refuse just because there is no planning permission. Where a Premises Licence is granted and which exceeds what is allowed by the Planning Permission and that Premises then operates in breach of planning then the operator would be liable to enforcement by Planning.



# Supporting

# Submissions

From The

Applicant



#### **ROCHELLE CANTEEN**

Tuesday 25th April 2017

#### **ROCHELLE CANTEEN**

Tuesday 25th April 2017

	Tuesday 25 April 2017		rucsuay 25° April 2017	
	Bread	1.50	Bread	1.50
	Olives	2.50	Olives	2.50
	Fennel Salami	4.50	Fennel Salami	4.50
	Radishes & Smoked Cod's Roe	4.50	Radishes & Smoked Cod's Roe	4.50
	Beetroot Broth	6.50	Beetroot Broth	6.50
	Asparagus & Hollandaise	9.00	Asparagus & Hollandaise	9.00
	Brandade & Soft Boiled Egg	8.50	Brandade & Soft Boiled Egg	8.50
	Pigeon Terrine & Pickled Prunes	8.00	Pigeon Terrine & Pickled Prunes	8.00
	Roast Carrots, Beetroot & Quinoa Salad	6.50	Roast Carrots, Beetroot & Quinoa Salad	6.50
	Lemon Sole & Tartare Sauce	18.00	Lemon Sole & Tartare Sauce	18.00
	Smoked Ox Tongue, Butter Beans & Tropea Onions	16.00	Smoked Ox Tongue, Butter Beans & Tropea Onions	16.00
	Bavette, Chips & Horseradish	18.00	Bavette, Chips & Horseradish	18.00
U	Roast Pork Shoulder, Lentils & Mustard	17.00	Roast Pork Shoulder, Lentils & Mustard	17.00
a D D	Courgette, Chard & Goat's Curd Tart	14.00	Courgette, Chard & Goat's Curd Tart	14.00
įχ	New Potatoes	4.50	New Potatoes	4.50
$\frac{7}{2}$	Hispi Cabbage	4.50	Hispi Cabbage	4.50
	Green Salad	4.50	Green Salad	4.50
	Pear & Almond Tart	6.50	Pear & Almond Tart	6.50
	Chocolate Pot, Praline & Cream	6.50	Chocolate Pot, Praline & Cream	6.50
	Fig Leaf Ice Cream	6.50	Fig Leaf Ice Cream	6.50
	Double Lemon Pudding	6.50	Double Lemon Pudding	6.50
	Sinodun & Crackers	8.00	Sinodun & Crackers	8.00

Rochelle Canteen, Monday to Sunday breakfast & lunch Thursday to Saturday supper

If you have a food allergy please speak to us before ordering For events & feasts please contact Arnold & Henderson www.arnoldandhenderson.com

Rochelle Canteen, Monday to Sunday breakfast & lunch Thursday to Saturday supper

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## ROCHELLE CANTEEN

## ROCHELLE CANTEEN

	Tanqueray & Tonic Negroni Bowmore Peroni	4.00 5.50 4.00 3.50	Tanqueray & Tonic Negroni Bowmore Peroni	4.00 5.50 4.00 3.50
	Champagne de Barfontarc St John Blanc de Blanc Ruinart Brut	gls 6.50 / 34.00 38.00 45.00	Champagne de Barfontarc ga St John Blanc de Blanc Ruinart Brut	ls 6.50 / 34.00 38.00 45.00
Page	St John White 2014 Chemin de la Serre 2013 <i>Pays d'Oc</i> Les Costes 2014 <i>Minervois</i> Boulevard Napoleon Grenache Gris 2012	half litre 12.00 gls 4.00 / 20.00 24.00 25.00		half litre 12.00 ds 4.00 / 20.00 24.00 25.00
323	St John Rosé 2014 Pays d'Oc	half litre 12.00	St John Rosé 2014 Pays d'Oc	half litre 12.00
	St John Red 2013 <i>Pays d'Oc</i> Chemin de la Serre 2013 <i>Pays d'Oc</i> Chat Fou 2012 Cotes Du Rhome Haut-Medoc 2008 <i>Chateau Caronne Ste Ge</i>	half litre 12.00 gls 4.00 / 20.00 6.00 / 27.00 emme 42.00	•	half litre 12.00 ds 4.00 / 20.00 6.00 / 27.00 ne 42.00

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# **ROCHELLE CANTEEN**

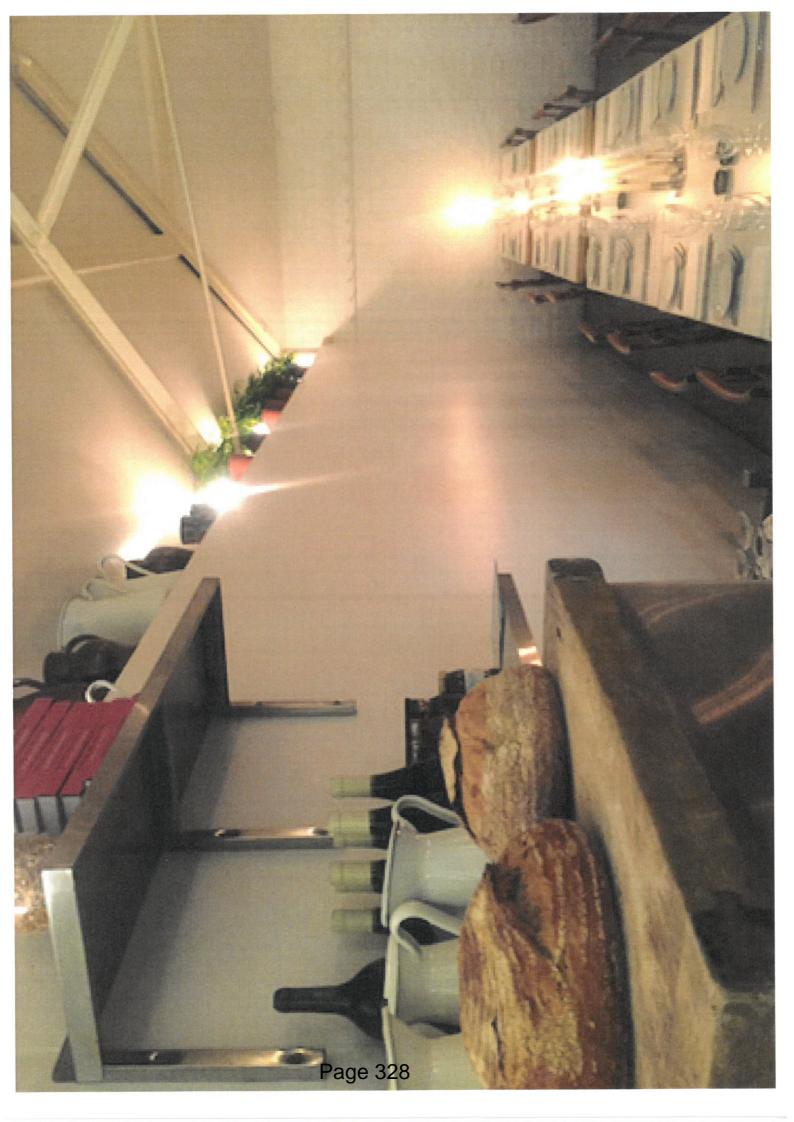
# **ROCHELLE CANTEEN**

Bottle		Bottle	
Chegworth Valley Juices	2.50	Chegworth Valley Juices	2.50
Ginger Beer	2.50	Ginger Beer	2.50
Belu Still & Sparkling Water	2.50	Belu Still & Sparkling Water	2.50
Fresh Cold Pressed Juice	4.50	Fresh Cold Pressed Juice	4.50
Jug		Jug	
Elderflower & Mint	8.50	Elderflower & Mint	8.50
Canteen Lemonade	9.00	Canteen Lemonade	9.00
Coffee		Coffee	
Espresso/Macchiato	1.50/1.80	Espresso/Macchiato	1.50/1.80
Long Black	2.00	Long Black	2.00
Flat White/Latte/Cappuccino	2.40	Flat White/Latte/Cappuccino	2.40
Теа	2.50	Теа	2.50
English Breakfast, Earl Grey, Ceylon,		English Breakfast, Earl Grey, Ceylon.	,
Olive Leaf, Chamomile, Peppermint, Ja	asmine,	Olive Leaf, Chamomile, Peppermint,	Jasmine,
Oolong, Lemon Verbena, Rooibos	•	Oolong, Lemon Verbena, Rooibos	•
Wine Corkage (per bottle)	6.50	Wine Corkage (per bottle)	6.50

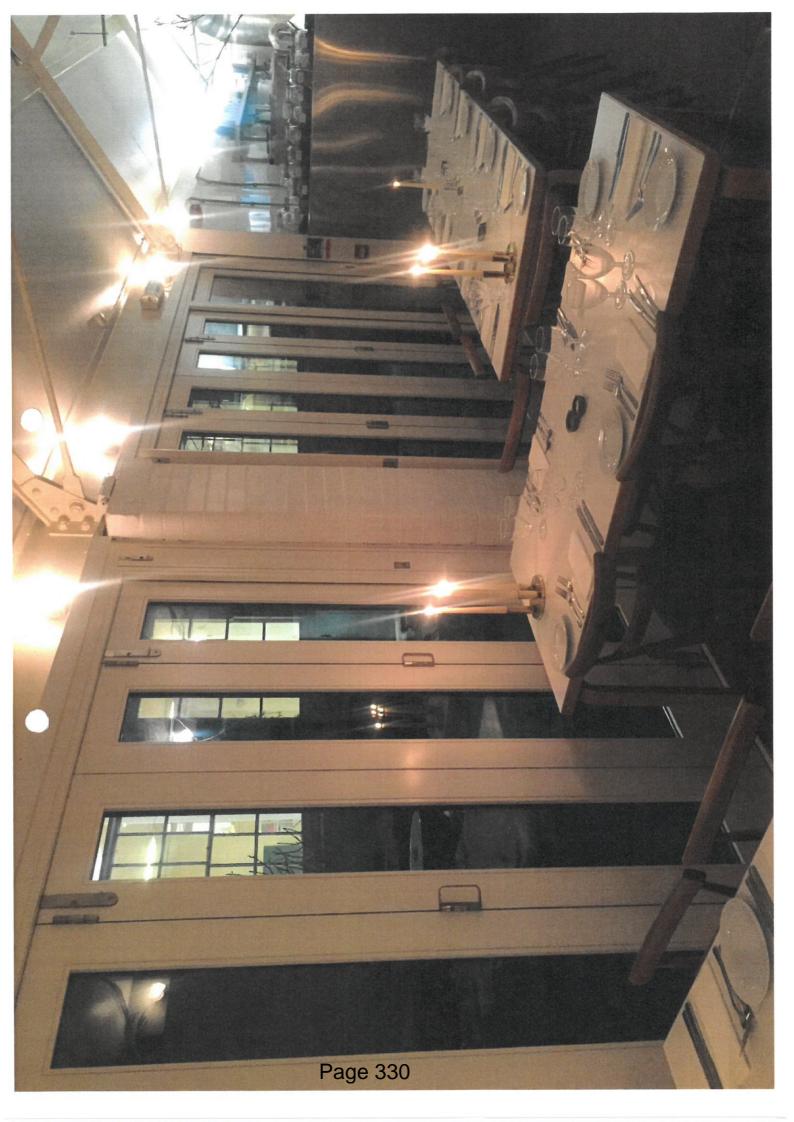
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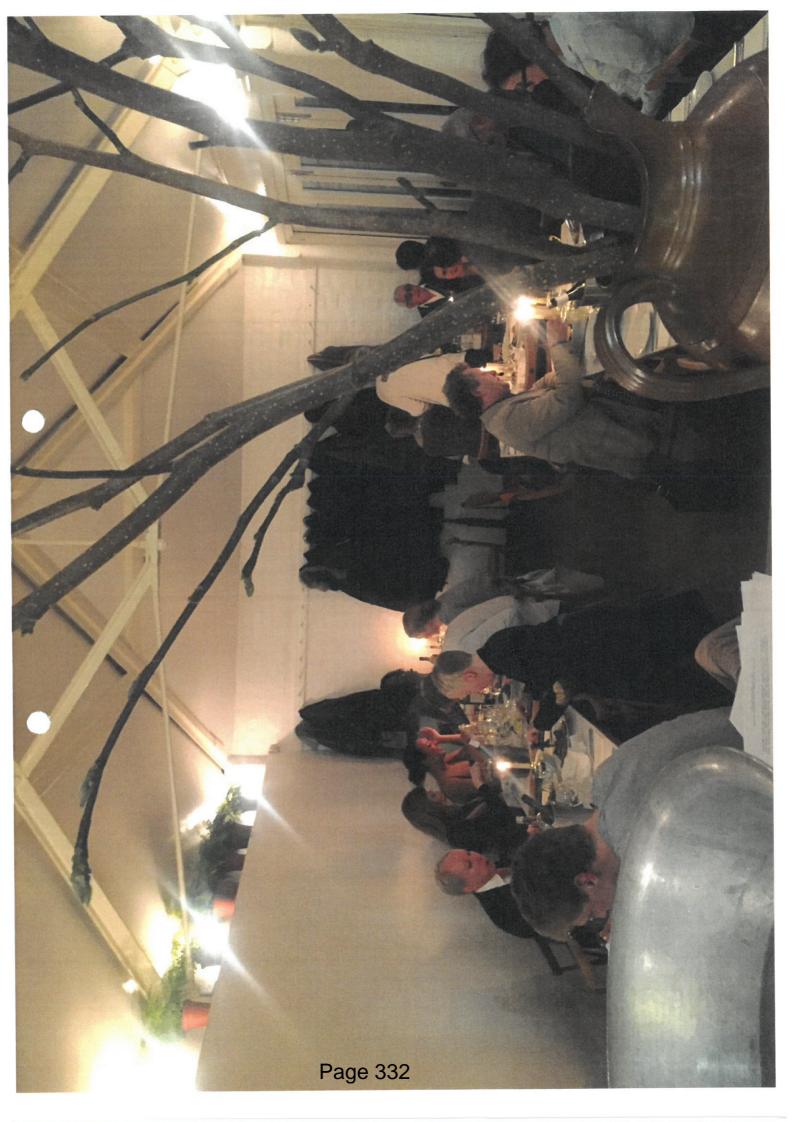










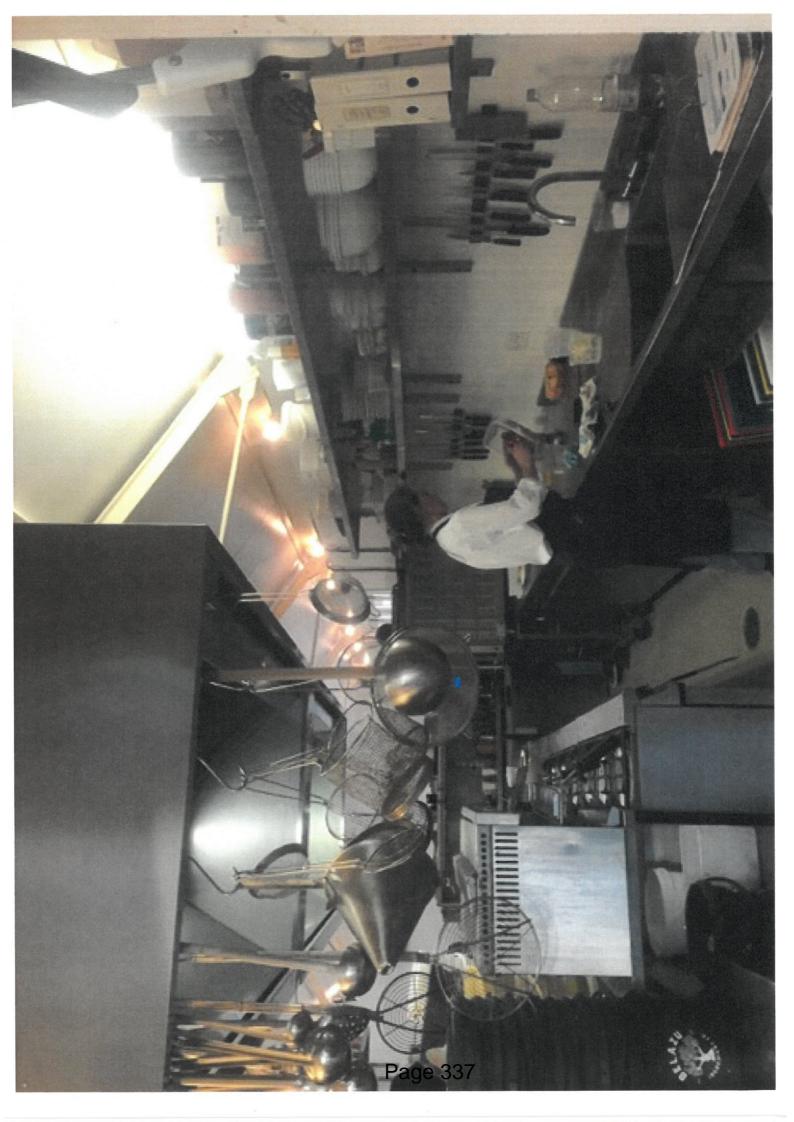














### **List of Temporary Events for Rochelle Canteen**

Name Event	Date	No People	Timing
Bookfair	30.07.06	60	14.00-19.00
Art Opening	08.11.06	400	15.00-23.00
Bookfair	29.07.07	300	13.00-19.00
3 Letter Word	22.11.14	45	09.00-20.00
Clothing Xmas	13.12.14-	499	09.00-20.00
	14.12.14		
Gavin L	16.12.14	40	18.00-23.00
Jane W	31.01.15	30	12.00-21.00
Jassim & Daniel	27.06.15	55	12.00-21.00
Canteen Open	04.07.15 -	200	09.00-22.00,
·	05.07.15		09.00-18.00
Canteen Open	01.08.15 -	200	09.00-22.00,
	02.08.15		09.00-18.00
F	03.09.15	40	19.00-23.00
F/Canteen Open	03.09.15-		18.00-23.00,
	06.09.15		09.00-22.00,
			09.00-18.00
Pinch/London Design Week	22.09.15 -	45	18.00-23.00,
	27.09.15		09.00-22.00,
			09.00-18.00
David H Wedding	17.10.15	45	09.00-22.00,
			09.00-18.00
Alice R	16.11.15	45	18.00-22.30
Google Dinner	25.11.15	45	18.00-22.30
Maureen P/L & S	15.12.15 -	45	18.00-23.00,
	16.12.15		18.00-23.00
Sarah L	09.03.16	45	18.00-23.00
Nicholas S	23.04.16		19.30-00.00
Society Dinner	26.05.16	45	18.00-23.00
James P	18.06.16	45	12.00-19.30
Lucinda & Martin	15.07.16	45	16.00-23.00
Charles P	06.08.16	45	12.00-19.00
Tamara C	28.09.16	45	19.00-23.00
SF	08.10.16		12.00-19.00
Maureen P	15.12.16	45	18.00-22.00
A xmas	08.12.16	45	15.00-23.00
C Book Launch	07.12.16	45	18.00-21.30
H St	14.01.17	46	19.00-23.00
K	23.02.17	45	18.00-23.00
G	10.03.17	45	18.00-23.00
Р	12.04.17	45	18.00-22.00

# **ARNOLD & HENDERSON**

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